

In the opinion of Bond Counsel, under existing law, interest on the Series 2004-A Warrants (1) will be excluded from gross income for federal income tax purposes if the County complies with all requirements of the Internal Revenue Code that must be satisfied subsequent to the issuance of the Series 2004-A Warrants in order that interest thereon be and remain excluded from gross income, and (2) will not be an item of tax preference for purposes of the federal alternative minimum tax on individuals and corporations. Bond Counsel is also of the opinion that, under existing law, interest on the Series 2004-A Warrants will be exempt from State of Alabama income taxation. See "TAX EXEMPTION" herein for further information and certain other federal tax consequences arising with respect to the Series 2004-A Warrants.

# \$650,000,000 JEFFERSON COUNTY, ALABAMA Limited Obligation School Warrants, Series 2004-A

### Dated: December 1, 2004

Due: January 1, as shown below

The Series 2004-A Warrants are issuable as fully registered warrants, in the denomination of \$5,000 or any integral multiple thereof, and, when issued, will be registered in the name of Cede & Co., a nominee of The Depository Trust Company ("DTC"), New York, New York, to which principal and interest payments on the Series 2004-A Warrants will be made so long as Cede & Co. is the registered owner of the Series 2004-A Warrants. Individual purchases of the Series 2004-A Warrants will be made in Book-Entry Only form, and individual purchasers ("Beneficial Owners") of the Series 2004-A Warrants will not receive physical delivery of warrant certificates.

Interest will be payable on the Series 2004-A Warrants each January 1 and July 1, beginning July 1, 2005. Payment of debt service on Series 2004-A Warrants not in Book-Entry Only form shall be made by check or draft or, at the request of the holder of the Series 2004-A Warrants in an aggregate principal amount of not less than \$1,000,000 accompanied by adequate written instructions, by wire transfer, provided that payment of principal of Series 2004-A Warrants shall be made only upon surrender of such Warrants at the office of the Trustee. So long as DTC or its nominee is the registered owner of the Series 2004-A Warrants, disbursements of such payments to DTC is the responsibility of the Trustee, disbursements of such payments to DTC Participants is the responsibility of DTC and disbursements of such payments to the Beneficial Owner is the responsibility of DTC Participants as more fully described herein.

The Series 2004-A Warrants will not constitute general obligations of the County nor will the Series 2004-A Warrants constitute a charge against the general credit or taxing power of the State of Alabama, the County or any other political subdivision of the State of Alabama. The Series 2004-A Warrants will be limited obligations payable solely out of and secured by a pledge of the gross proceeds of the Education Tax described herein. The pledge thereof in favor of the Series 2004-A Warrants will be on a parity of lien with the pledge thereof for the benefit of certain obligations that the County expects to issue within six months after the issuance of the Series 2004-A Warrants; and the "Series 2004-C Warrants"). After the issuance of the Series 2004-A Warrants, the Series 2004-B Warrants and the Series 2004-C Warrants, no additional obligations other than refunding obligations may be issued by the County which will be secured by the Education Tax. See "SECURITY AND SOURCE OF PAYMENT".

The Series 2004-A Warrants will be subject to redemption prior to their respective maturities as described herein.

Maturity (January1)	Principal Amount	Interest Rate	Price or Yield	CUSIP	Maturity (January1)	Principal Amount	Interest Rate	Price or Yield	CUSIP
2007	\$20,920,000	5.00%	2.60%	472653 AA2	2017	\$34,565,000	5.25%	4.36%	472653 AL8
2008	21,965,000	5.00%	2.79%	472653 AB0	2018	36,380,000	5.25%	4.43%	472653 AM6
2009	23,065,000	5.00%	3.03%	472653 AC8	2019	38,290,000	5.25%	4.49%	472653 AN4
2010	24,220,000	5.00%	3.30%	472653 AD6	2020	40,300,000	5.25%	4.52%	472653 AP9
2011	25,430,000	5.25%	3.55%	472653 AE4	2021	42,415,000	5.50%	4.43%	472653 AQ7
2012	26,765,000	5.25%	3.75%	472653 AF1	2022	44,750,000	5.50%	4.48%	472653 AR5
2013	28,170,000	5.25%	3.90%	472653 AG9	2023	47,210,000	5.25%	4.65%	472653 AS3
2014	29,645,000	5.25%	4.02%	472653 AH7	2024	49,690,000	5.00%	4.79%	472653 AT1
2015	31,205,000	5.25%	4.17%	472653 AJ3	2025	52,175,000	4.75%	4.90%	472653 AU8
2016	32,840,000	5.25%	4.28%	472653 AK0					

### MATURITIES, AMOUNTS, RATES, PRICES, YIELDS & CUSIP NUMBERS

The Series 2004-A Warrants are offered when, as and if issued, subject to approval of validity by Haskell Slaughter Young & Rediker, LLC, Birmingham, Alabama. Certain legal matters will be passed on for the County by its special counsel, Miller, Hamilton, Snider & Odom, L.L.C., Birmingham, Alabama. Certain legal matters will be passed on for the Underwriters by their counsel, Maynard, Cooper & Gale, P.C., Birmingham, Alabama, and Emond Vines Gorham & Waldrep, P.C., Birmingham, Alabama. It is expected that the Series 2004-A Warrants in definitive form will be available for delivery in New York, New York on or about December 29, 2004.

This cover page contains certain information for quick reference only. It is not a summary of this issue. Investors must read the entire official statement to obtain information essential to the making of an informed investment decision.

RAYMOND JAMES & ASSOCIATES, INC.ABI CAPITAL MANAGEMENT, LLCJ.BLOUNT PARRISH & COMPANY, INC.M.R. BETHE MALACHI GROUP, INC.SOUTHTRUSECURITIES CAPITAL CORPORATIONUBS FINANCIA

JPMORGAN M.R. BEAL & COMPANY SOUTHTRUST SECURITIES INC. UBS FINANCIAL SERVICES, INC.

The date of this Official Statement is December 20, 2004.

# JEFFERSON COUNTY, ALABAMA

# JEFFERSON COUNTY COMMISSION

LARRY P. LANGFORD President

MARY M. BUCKELEW Commissioner

BETTYE FINE COLLINS Commissioner

> SHELIA SMOOT Commissioner

GARY WHITE Commissioner

Director of Finance STEVE SAYLER

County Attorney EDWIN A. STRICKLAND

Bond Counsel HASKELL SLAUGHTER YOUNG & REDIKER, LLC Birmingham, Alabama

Special Counsel to the County MILLER, HAMILTON, SNIDER & ODOM, L.L.C. Birmingham, Alabama

> Underwriters' Counsel MAYNARD, COOPER & GALE, P.C. Birmingham, Alabama

EMOND VINES GORHAM & WALDREP, P.C. Birmingham, Alabama

Financial Advisor NATIONAL BANK OF COMMERCE OF BIRMINGHAM Birmingham, Alabama

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### **OFFICIAL STATEMENT**

# Regarding \$650,000,000 LIMITED OBLIGATION SCHOOL WARRANTS, SERIES 2004-A of JEFFERSON COUNTY, ALABAMA

# **INTRODUCTION**

This Official Statement is furnished in connection with the issuance of the Series 2004-A Warrants referred to above (the "Series 2004-A Warrants") by Jefferson County, Alabama (the "County").

The County is a political subdivision of the State of Alabama. The Series 2004-A Warrants will be issued pursuant to a Trust Indenture dated as of December 1, 2004 (the "Indenture") between the County and SouthTrust Bank, an Alabama banking corporation, as trustee (the "Trustee"). See Appendix C—"SUMMARY OF THE INDENTURE".

The Series 2004-A Warrants will <u>not</u> constitute general obligations of the County or a charge against the general credit or taxing powers of the County, the State of Alabama, or any political subdivision of the State of Alabama. The Series 2004-A Warrants will be limited obligations of the County payable solely from and secured by a pledge and assignment of (i) the gross proceeds of the Education Tax described herein (the "Pledged Tax Proceeds") and (ii) other property described in the Indenture. See "SECURITY AND SOURCE OF PAYMENT" and Appendix C—"SUMMARY OF THE INDENTURE".

The pledge and assignment of the Pledged Tax Proceeds in favor of the Series 2004-A Warrants shall be on a parity of lien with the pledge thereof for the benefit of the County's Limited Obligation School Warrants, Series 2004-B (the "Series 2004-B Warrants") and the County's Limited Obligation School Warrants, Series 2004-C (the "Series 2004-C Warrants"), which the County expects to issue within six months after issuance of the Series 2004-A Warrants. The Indenture expressly prohibits the issuance of any additional obligations (other than refunding obligations) which are payable out of or secured by the Pledged Tax Proceeds, other than the Series 2004-B Warrants and the Series 2004-C Warrants or, in the alternative, the fixed-rate warrants described in "THE PLAN OF FINANCING". See "SECURITY AND SOURCE OF PAYMENT" and Appendix C— "SUMMARY OF THE INDENTURE".

The Series 2004-A Warrants are being issued for the purpose of making grants to the various school boards operating in the County for capital improvement projects (the "Improvements") and for debt retirement. See "THE PLAN OF FINANCING". No such grants will be made to any school board until the Series 2004-A Warrants, the Series 2004-B Warrants, and the Series 2004-C Warrants are no longer subject to extraordinary mandatory redemption under the terms of the Indenture. See "DESCRIPTION OF THE SERIES 2004-A WARRANTS— Extraordinary Mandatory Redemption" and "LITIGATION—Education Tax Litigation" herein.

The Series 2004-A Warrants are subject to optional and mandatory redemption at the times and under the circumstances set forth herein. See "DESCRIPTION OF THE SERIES 2004-A WARRANTS—Redemption Prior to Maturity". Proceeds of the Series 2004-A Warrants (after the payment of issuance costs) will be deposited in the Grant Fund established pursuant to the Indenture and will be available to pay the redemption price of Series 2004-A Warrants if such warrants become subject to extraordinary mandatory redemption, but such amounts may not be sufficient to pay in full the redemption price. If the Series 2004-A Warrants are redeemed as a result of the extraordinary mandatory redemption price thereof and the moneys legally available to the County, the difference, if any, between the redemption price thereof and the moneys then held in the Indenture funds which will be used for such redemption. See "DESCRIPTION OF THE SERIES 2004-A WARRANTS—Covenant Regarding Extraordinary Mandatory Redemption".

The Series 2004-A Warrants are being offered in the denomination of \$5,000 or any integral multiple thereof and may be transferred and exchanged subject to certain terms and conditions set forth herein. See "DESCRIPTION OF THE SERIES 2004-A WARRANTS".

The County has covenanted to undertake certain continuing disclosure pursuant to Rule 15c2-12 of the Securities and Exchange Commission. See "CONTINUING DISCLOSURE".

This Official Statement speaks only as of its date, and the information contained herein is subject to change. For further information during the initial offering period with respect to the Series 2004-A Warrants, contact Steve Sayler, Finance Director, Jefferson County Commission, 716 North 21st Street, Birmingham, Alabama 35263-0002, telephone (205) 325-5762, or Norm Davis, National Bank of Commerce of Birmingham, 1927 First Avenue North, Birmingham, Alabama 35202, telephone (205) 583-3678.

# GLOSSARY OF TERMS USED IN OFFICIAL STATEMENT

Certain capitalized terms used frequently in this Official Statement are defined in this section of the Official Statement. In addition, certain capitalized terms used in this Official Statement and not defined in this section are defined in Appendix C— "SUMMARY OF THE INDENTURE".

"County" means Jefferson County, Alabama, a political subdivision of the State of Alabama.

**"Debt Service Fund"** means the fund by that name established pursuant to the Indenture. See Appendix C— "SUMMARY OF THE INDENTURE".

"Education Tax" means the special privilege, license and excise taxes (commonly called sales and use taxes) levied within the County pursuant to the Sales Tax Ordinance.

"Federal Securities" means direct obligations of, or obligations the payment of which is guaranteed by, the United States of America.

"Foundation Program" means the program established in 1995 by the Alabama Legislature (now codified at Section 16-13-230 *et seq.* of the Code of Alabama 1975) that is the principal state funding mechanism for local boards of education. The Foundation Program is intended to provide funding for a minimum number of teacher units (calculated according to a complex formula based primarily on average daily student attendance), fringe benefits, instructional support and other current expenses.

"Grant Fund" means the fund by that name established pursuant to the Indenture. See Appendix C— "SUMMARY OF THE INDENTURE".

"**Improvements**" means the capital improvements being financed with grants made to local school boards operating in the County out of proceeds of the Series 2004 Warrants, which are described more particularly elsewhere in this Official Statement. See "THE PLAN OF FINANCING".

"**Indenture**" means the Trust Indenture dated as of December 1, 2004 between the County and the Trustee, pursuant to which the Series 2004-A Warrants will be issued.

"Internal Revenue Code" means: the Internal Revenue Code of 1986, as amended.

"Pledged Tax Proceeds" means the gross proceeds of the Education Tax collected from persons within the County.

"**Redemption Fund**" means the fund by that name established pursuant to the Indenture. See Appendix C— "SUMMARY OF THE INDENTURE".

"**Reserve Fund**" means the fund by that name established pursuant to the Indenture. See Appendix C— "SUMMARY OF THE INDENTURE".

"Sales Tax Ordinance" means Ordinance No. 1769 adopted by the governing body of the County on December 16, 2004.

"Series 2004 Warrants" means the Series 2004-A Warrants, Series 2004-B Warrants and Series 2004-C Warrants, provided that, if the County elects to issue alternative, fixed-rate warrants in lieu of the Series 2004-B Warrants and Series 2004-C Warrants, as described in "THE PLAN OF FINANCING", the term "Series 2004 Warrants" shall include such alternative fixed-rate warrants.

"Series 2004-A Warrants" means the County's \$650,000,000 Limited Obligation School Warrants, Series 2004-A, dated December 1, 2004, which are being offered by this Official Statement.

"Series 2004-B Warrants" means the County's Limited Obligation School Warrants, Series 2004-B, dated their initial date of delivery, which the County expects to issue within six months after the issuance of the Series 2004-A Warrants. See "THE PLAN OF FINANCING".

"Series 2004-C Warrants" means the County's Limited Obligation School Warrants, Series 2004-C, dated their initial date of delivery, which the County expects to issue within six months after the issuance of the Series 2004-A Warrants. See "THE PLAN OF FINANCING".

"**Trustee**" means SouthTrust Bank, Birmingham, Alabama, an Alabama banking corporation, which is the trustee with respect to the Series 2004-A Warrants.

"Warrants" means the Series 2004 Warrants and any refunding obligations issued pursuant to the Indenture.

# **DESCRIPTION OF THE SERIES 2004-A WARRANTS**

# **General Provisions**

The Series 2004-A Warrants will be fully registered warrants in the denomination of \$5,000 or any integral multiple thereof, will be dated December 1, 2004, and will be numbered separately from 1 upward.

The Series 2004-A Warrants will mature annually on January 1 in the amounts and years set forth on the cover page hereof. The Series 2004-A Warrants will bear interest at the applicable per annum rates set forth on the cover page hereof. All Series 2004-A Warrants with the same maturity will bear interest at the same rate. Interest shall be computed on the basis of a 360-day year with 12 months of 30 days each. Interest on the Series 2004-A Warrants will be payable on each January 1 and July 1, beginning July 1, 2005.

# Method and Place of Payment

The Series 2004-A Warrants will be issued in book-entry only form, as described below under "Book-Entry Only System", and the method and place of payment will be as provided in the book-entry only system. The provisions set forth in this section below will apply in the event that the use of the Book-Entry Only System for the Series 2004-A Warrants is discontinued.

Payment of interest due on each interest payment date will be made by check or draft mailed on such interest payment date to the persons who were registered holders of the Series 2004-A Warrants on the regular record date for such interest payment date, which will be the 15th day of the calendar month preceding such interest payment date. Payment of the principal of (and premium, if any, on) the Series 2004-A Warrants and payment of accrued interest due upon redemption on any date other than an interest payment date will be made only upon surrender of the Series 2004-A Warrants at the principal office of the Trustee (SouthTrust Bank) in Birmingham, Alabama.

The holder of Series 2004-A Warrants in an aggregate principal amount of \$1,000,000 or more may, upon the terms and conditions of the Indenture, request payment of debt service by wire transfer to an account of such holder maintained at a bank in the continental United States or by any other method providing for payment in same-day funds that is acceptable to the Trustee.

# **Redemption Prior to Maturity**

**Optional Redemption.** Series 2004-A Warrants maturing on January 1, 2015 or thereafter, or any smaller principal amount of such Series 2004-A Warrants that is a multiple of the smallest authorized denomination, may be redeemed at the option of the County on January 1, 2014 or any date thereafter at a redemption price equal to 100% of the principal amount to be redeemed plus accrued interest to the redemption date.

*Extraordinary Mandatory Redemption.* The Series 2004 Warrants, including the Series 2004-A Warrants, will be subject to mandatory redemption in whole under the following circumstances:

- (A) On or before December 1, 2006, if the County delivers to the Trustee a certificate to the effect that a final, unappealable judgment has been entered by a court that (1) the County lacks the power to issue the Series 2004 Warrants or the Series 2004 Warrants are otherwise invalid or (2) the pledge of the Pledged Tax Proceeds made in the Indenture is not valid and binding; or
- (B) On December 1, 2006, if the County has failed to certify on or before October 20, 2006 that no litigation is then pending which attacks or questions (1) the validity or legality of the Series 2004 Warrants or any of the authorizing proceedings therefor or (2) the validity and binding effect of the pledge of the Pledged Tax Proceeds made in the Indenture. The Series 2004 Warrants will not be subject to extraordinary mandatory redemption even though litigation is pending against the County as described above if such litigation was filed after the issuance of the Series 2004 Warrants and the County receives an opinion of Bond Counsel stating that the claims asserted are without merit and that the final disposition of such lawsuit will not adversely affect the validity of the Series 2004 Warrants or the ability of the County to make payment thereon.

If the County makes the certifications described in paragraph (B) above on or before October 20, 2006, then the extraordinary redemption requirement in the Indenture will terminate.

The redemption price for each Series 2004 Warrant redeemed pursuant to this extraordinary mandatory redemption shall be the sum of (1) the principal amount of such Series 2004 Warrant (or, in the case of any Series 2004 Warrant initially offered and sold at a price that reflected an original issue discount, the issue price of such Series 2004 Warrant increased by the portion of such discount accrued as of the date fixed for redemption), (2) the interest accrued thereon to the date fixed for redemption, and (3) in the case of any Series 2004 Warrant offered and sold at the time of initial issuance at a price that included an original issue premium, the unamortized portion of such premium as of the date fixed for redemption (calculated using the constant-yield method ).

For further discussion of certain litigation related to the Series 2004 Warrants, see "LITIGATION— Education Tax Litigation".

*Excess Tax Proceeds Mandatory Redemption.* Beginning on March 1, 2014 and on each March 1 thereafter, the Series 2004-A Warrants will be subject to mandatory redemption and payment to the extent of any moneys (rounded to the next smaller integral multiple of \$5,000) accumulated in the Redemption Fund as of the 60th day prior to each such date, at a redemption price equal to the principal amount thereof to be redeemed plus accrued interest thereon to the date fixed for redemption. All moneys, including investment income, in the Redemption Fund will be used first to redeem Series 2004-B Warrants and Series 2004-C Warrants (or in lieu thereof, the alternative fixed-rate warrants described herein), and then to redeem Series 2004-A Warrants, only if all Series 2004-B Warrants and Series 2004-C Warrants (or in the alternative fixed rate warrants) have been redeemed.

Other Matters Related to Redemption Prior to Maturity. Any redemption will be made upon at least 30 days' notice by first-class mail to the holders of Series 2004-A Warrants to be redeemed. Upon any partial redemption of a Series 2004-A Warrant, such Series 2004-A Warrant shall be surrendered to the Trustee in exchange for one or more new Series 2004-A Warrants in authorized form for the unredeemed portion of principal. Any Series 2004-A Warrant (or portion thereof) that is to be redeemed must be surrendered to the Trustee for payment of the redemption price. Series 2004-A Warrants (or portions thereof) duly called for redemption will cease to bear interest after the redemption date, unless the County defaults in payment of the redemption price.

# **Covenant Regarding Extraordinary Mandatory Redemption**

In the Indenture, the County will covenant, for the benefit of the holders of Series 2004 Warrants, including the Series 2004-A Warrants, that if the Series 2004 Warrants become subject to extraordinary mandatory redemption, then the County will pay, out of all moneys legally available to the County, the difference, if any, between the redemption price of the Series 2004 Warrants to be redeemed and the moneys then held in the Indenture funds which will be used for such redemption. The County will further covenant that, until the expiration or termination of the extraordinary mandatory redemption requirement in accordance with the Indenture, the County will maintain its constitutional debt margin in an amount greater than the contingent general obligation liability which results from the foregoing covenant.

# **Registration and Exchange**

The Series 2004-A Warrants will be issued in book-entry only form, as described below under "Book-Entry Only System", and the method for registration and exchange of the Series 2004-A Warrants will be as provided in the book-entry only system. The provisions set forth in this section below will apply in the event that the use of the Book-Entry Only System for the Series 2004-A Warrants is discontinued.

The Series 2004-A Warrants are transferable only on the warrant register maintained at the principal office of the Trustee. Upon surrender of a Series 2004-A Warrant to be transferred, properly endorsed, a new Series 2004-A Warrant will be issued to the designated transferee.

The Series 2004-A Warrants will be issued in denominations of \$5,000 or any integral multiple thereof and, subject to the provisions of the Indenture, may be exchanged for a like aggregate principal amount of Series 2004-A Warrants, of any authorized denominations and of the same maturity, as requested by the holder surrendering the same.

No service charge shall be made for any transfer or exchange, but the County may require payment of a sum sufficient to cover any tax or other governmental charge payable in connection therewith.

# **Book-Entry Only System**

The information contained in this section concerning DTC and DTC's book-entry only system has been obtained from materials furnished by DTC to the County. Neither the County, the Underwriters nor the Financial Advisor make any representation or warranty as to the accuracy or completeness of such information.

The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the Series 2004-A Warrants. The Series 2004-A Warrants will be issued as fully-registered securities registered in the name of Cede & Co., DTC's partnership nominee. The Series 2004-A Warrants will be issued as a single fully-registered certificate for each maturity and will be deposited with DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a "Banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds securities that its participants ("DTC Participants") deposit with DTC. DTC also facilitates the settlement among DTC Participants of securities transactions, such as transfers and pledges, in deposited securities through electronic computerized book-entry changes in DTC Participants include securities brokers and dealers, banks, trust companies, clearing corporations and certain other organizations. DTC is owned by a number of the DTC Participants and by the New York Stock Exchange, Inc., the American Stock Exchange, Inc. and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as securities brokers and dealers, banks and trust companies that clear through or maintain a custodial relationship with a DTC Participants are on file with the Securities and Exchange Commission.

Purchases of beneficial ownership interests in the Series 2004-A Warrants under the DTC system must be made by or through DTC Participants, which will receive a credit for the Series 2004-A Warrants on DTC's records. The ownership interest of each beneficial owner of a Series 2004-A Warrant (a "Beneficial Owner") is in turn to be recorded on the DTC Participants' and Indirect Participants' records. Beneficial Owners will not receive written communication from DTC of their purchase, but Beneficial Owners are expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the DTC Participant or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of beneficial ownership interests in the Series 2004-A Warrants are to be accomplished by entries made on the books of DTC Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their beneficial ownership interests in the Series 2004-A Warrants, except in the event that use of the book-entry only system for the Series 2004-A Warrants is discontinued.

To facilitate subsequent transfers, all Series 2004-A Warrants deposited by DTC Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. The deposit of Series 2004-A Warrants with DTC and their registration in the name of Cede & Co. effects no change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Series 2004-A Warrants. DTC's records reflect only the identity of the DTC Participants to whose accounts such Series 2004-A Warrants are credited, which may or may not be the Beneficial Owners. The DTC Participants will remain responsible for keeping account of their holdings on behalf of their customers.

# Conveyance of notices and other communications by DTC to DTC Participants, by DTC Participants to Indirect Participants, and by DTC Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to Cede & Co. If less than all of the Series 2004-A Warrants are being redeemed, DTC's practice is to determine by lot the amount of the interest of each DTC Participant to be redeemed.

Neither DTC nor Cede & Co. will consent or vote with respect to Series 2004-A Warrants. Under its usual procedures, DTC mails an "Omnibus Proxy" to the County as soon as possible after the record date. The "Omnibus Proxy" assigns Cede & Co.'s consenting or voting rights to those DTC Participants to whose accounts the Series 2004-A Warrants are credited on the record date identified in a listing attached to the "Omnibus Proxy."

Principal, premium and interest payments on the Series 2004-A Warrants will be made to DTC. DTC's practice is to credit DTC Participants' accounts on a payment date in accordance with their respective holdings shown on DTC's records unless DTC has reason to believe that it will not receive payment on a payment date. Payments by DTC Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name", and will be the responsibility of DTC Participants and not of DTC, the Trustee or the County, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal, premium (if any) and interest to DTC is the responsibility of the Trustee. Disbursement of such payments to DTC Participants shall be the responsibility of DTC and disbursement of such payments to the Beneficial Owners shall be the responsibility of the Trustee.

The County and the Trustee cannot and do not give any assurances that DTC, the DTC Participants or the Indirect Participants will distribute to the Beneficial Owners of the Series 2004-A Warrants (1) payments of principal of or interest and premium, if any, on the Series 2004-A Warrants, (2) certificates representing an ownership interest or other confirmation of beneficial ownership interests in Series 2004-A Warrants, or (3) redemption or other notices sent to DTC or Cede & Co., its nominee, as the registered owner of the Series 2004-A Warrants, or that they will do so on a timely basis or that DTC, DTC Participants or Indirect Participants will serve and act in the manner described in this Official Statement. The current "rules" applicable to DTC are on file with the Securities and Exchange Commission, and the current "procedures" of DTC to be followed in dealing with DTC Participants are on file with DTC.

Neither the County nor the Trustee will have any responsibility or obligation to any DTC Participant, Indirect Participant or any Beneficial Owner or any other person with respect to: (1) the Series 2004-A Warrants; (2) the accuracy of any records maintained by DTC or any DTC Participant or Indirect Participant; (3) the payment by DTC or any DTC Participant or Indirect Participant of any amount due to any Beneficial Owner in respect of the principal or redemption price of or interest on the Series 2004-A Warrants; (4) the delivery by DTC or any DTC Participant or Indirect Participant of any notice to any Beneficial Owner which is required or permitted under the terms of the Indenture to be given to warrantholders; (5) the selection of the Beneficial Owners to receive payment in the event of any partial redemption of the Series 2004-A Warrants; or (6) any consent given or other action taken by DTC as warrantholder.

DTC may determine to discontinue providing its service with respect to the Series 2004-A Warrants at any time by giving notice to the County and the Trustee and discharging its responsibilities with respect thereto under applicable law. Upon the giving of such notice, the book-entry only system for the Series 2004-A Warrants will be discontinued unless a successor securities depository is appointed by the County. In addition, the County may discontinue the book-entry only system for the Series 2004-A Warrants at any time by giving reasonable notice to DTC.

# Authority for Issuance

The Series 2004-A Warrants are being issued under the authority of the Constitution and laws of the State of Alabama, including particularly Chapter 28, Title 11 of the Code of Alabama (1975), Section 11-28-1 *et seq*. (the "Act").

### SECURITY AND SOURCE OF PAYMENT

### General

The Series 2004-A Warrants will <u>not</u> constitute general obligations of the County or a charge against the general credit or taxing powers of the County, the State of Alabama, or any political subdivision of the State of Alabama. The Series 2004-A Warrants will be limited obligations of the County payable solely from, and secured by a pledge and assignment of, (1) the gross proceeds of the Education Tax described below (the "Pledged Tax Proceeds") and (2) certain moneys in the Grant Fund, Debt Service Fund, Reserve Fund, and Redemption Fund. See Appendix C— "SUMMARY OF THE INDENTURE".

The pledge and assignment of the Pledged Tax Proceeds in favor of the Series 2004-A Warrants will be on a parity of lien with the pledge thereof in favor of the County's Series 2004-B Warrants and Series 2004-C Warrants, which the County expects to issue within six months after the issuance of the Series 2004-A Warrants. After the issuance of the Series 2004-A Warrants, no additional obligations other than refunding obligations may be issued by the County which will be secured by the Pledged Tax Proceeds, other than the Series 2004-B Warrants and the Series 2004-C Warrants or, in the alternative, the fixed-rate warrants described in "THE PLAN OF FINANCING".

### **Reserve Fund**

The Indenture provides for the establishment of a reserve fund (the "Reserve Fund") with respect to the Series 2004-A Warrants. Contemporaneously with the issuance of the Series 2004-A Warrants, the County will fund the Reserve Fund in an amount equal to the lesser of (1) 125% of the average annual debt service on the Series 2004-A Warrants, (2) the maximum annual debt service on the Series 2004-A Warrants, or (3) an amount equal to the aggregate of 10% of the original principal amount of the Series 2004-A Warrants.

The Reserve Fund will be fully funded out of Series 2004-A Warrant proceeds on the date of issuance. The County will have the right to obtain a debt service reserve insurance policy which covers the Reserve Fund requirement under certain circumstances. For a description of the funds and accounts established under the Indenture, see Appendix C— "SUMMARY OF THE INDENTURE".

# **Redemption Fund**

The Indenture provides for the establishment of a special redemption fund (the "Redemption Fund"), which shall be maintained as long as any of the Series 2004 Warrants are outstanding. All excess proceeds of the

Education Tax not needed to pay debt service on the Series 2004 Warrants will be paid into the Redemption Fund on December 15 of each year. All such moneys, including investment income, in the Redemption Fund will be used first, to redeem Series 2004-B Warrants and Series 2004-C Warrants (or, in lieu thereof, the alternative fixed-rate warrants described in "THE PLAN OF FINANCING"), and then to redeem Series 2004-A Warrants, only if all Series 2004-B Warrants and Series 2004-C Warrants (or, in lieu thereof, the alternative fixed-rate warrants) have been redeemed, provided that the County may use moneys in the Redemption Fund for other purposes if ordered to do so by a court of competent jurisdiction. If there exists any deficiency or deficit in the Debt Service Fund or the Reserve Fund, then Redemption Fund moneys will be used to make good such deficiency or deficit before any Series 2004 Warrants are redeemed.

# **Grant Fund**

The Indenture provides for the establishment of a grant fund (the "Grant Fund") into which Series 2004 Warrant proceeds will be deposited. Moneys in the Grant Fund will be distributed to a local school board only after the Series 2004 Warrants are no longer subject to extraordinary mandatory redemption under the terms of the Indenture. See "PLAN OF FINANCING". Moneys in the Grant Fund, including investment income thereon, will be pledged as security for the Series 2004 Warrants until such moneys are distributed to the local school boards, and will be available to pay the redemption price of the Series 2004 Warrants in the event the Series 2004 Warrants are redeemed as a result of the extraordinary mandatory redemption requirement in the Indenture.

# **Description of Education Tax**

Pursuant to Section 40-12-4 of the Code of Alabama (1975), the Jefferson County Commission is authorized by ordinance to levy and provide for the collection of franchise, excise and privilege license taxes on receipts from sales made within Jefferson County. All net proceeds from the levy of such tax are required to be used exclusively for public school purposes, including without limitation, capital improvements and retirement of debt. In counties having more than one local board of education, such as Jefferson County, revenues derived from the levy of any such tax are required to be distributed within such county on the same basis as the total calculated cost for the Foundation Program for local boards of education within such county.

On December 16, 2004, the Jefferson County Commission adopted Ordinance No. 1769 which provides for the levy of the Education Tax and repealed a prior version of such ordinance. Ordinance No. 1769 is hereinafter referred to as the "Sales Tax Ordinance". The Education Tax, which generally parallels the statewide sales and use taxes levied by the State of Alabama, consists of (i) a privilege or license (commonly called sales) tax on persons engaged in the business of selling at retail in the County any tangible personal property or in the business of conducting or operating places of amusement or entertainment in the County, generally measured by the gross receipts or sales of such businesses and (ii) an excise (commonly called use) tax on the storage, use or other consumption of tangible personal property in the County, generally measured by the sales price of the property. The use tax complements the sales tax and applies only where property placed in use in the County was not purchased in a retail sale in which the sales tax was collected.

The general rate for the Education Tax is one percent (1%), except as follows:

- (1) Sales of machines used in mining, quarrying, compounding, processing and manufacturing of tangible personal property are subject to a tax of 0.375% of the gross proceeds from the sale of such machines;
- (2) Sales of automobiles, truck trailers, semi trailers, house trailers and mobile home set-up materials and supplies are subject to a tax of 0.375% of the gross proceeds from the sale of such items; and
- (3) Sales of food and beverage products sold through coin-operated dispensing machines are subject to a tax of 0.75% of the gross proceeds from the sale of such products.

The Sales Tax Ordinance provides that the Education Tax will become effective on January 1, 2005 and will be due and payable monthly on or before the 20<sup>th</sup> day of each month. The Sales Tax Ordinance expressly provides that the Education Tax shall be levied only for such period as shall be necessary to collect revenues for the full payment and retirement of the Series 2004-A Warrants, the Series 2004-B Warrants and the Series 2004-C

Warrants, and when the Series 2004-A Warrants, the Series 2004-B Warrants and the Series 2004-C Warrants have been fully paid in accordance with the terms thereof, the levy of the Education Tax shall automatically be terminated without further action by the County Commission.

The County is permitted to retain up to 5% of the gross revenues derived by the Education Tax in order to reimburse the County for its actual costs of collection. The Sales Tax Ordinance authorizes the withholding of up to 4% of such gross revenues for such purpose. Nevertheless, all of the gross proceeds of the Education Tax are pledged to secure payment of the Series 2004 Warrants.

# **Comparable Sales Tax Collections**

The Education Tax will become effective on January 1, 2005. Thus, at present, there are no historical data available on the collection of the Education Tax. However, for a number of years, the County has levied a sales and use tax pursuant to the provisions of Act No. 405 enacted at the 1967 Regular Session of the Legislature of Alabama, as amended (the "General Sales Tax"). The General Sales Tax is levied and collected at the same rate and is subject to the same exemptions as the Education Tax. See "Description of Education Tax".

The amount of General Sales Tax proceeds collected by the County during each of the last 10 fiscal years is shown below.

Fiscal Year Ended September 30	Amount of General Tax Proceeds Collecter by the County				
1995	\$66,268,243				
1996	68,927,809				
1997	71,320,520				
1998	75,635,599				
1999	78,898,175				
2000	79,466,508				
2001	81,836,173				
2002	81,519,000				
2003	82,381,463				
2004	86,730,044				

The County has budgeted, and expects to collect, approximately \$90,000,000 in General Sales Tax proceeds during the fiscal year of the County ending September 30, 2005. Based on the historical collections of the General Sales Tax, the County expects to collect, on an annualized basis, approximately \$90,000,000 in Pledged Tax Proceeds during the first year the Education Tax is levied. However, the County can provide no assurances that the actual future revenues of the Education Tax will equal or approximate the historical revenues from the existing General Sales Tax.

### **Disposition of Pledged Tax Proceeds**

Pursuant to the Indenture, the County will establish a special debt service fund (the "Debt Service Fund") that will be held by the Trustee. Money deposited in the Debt Service Fund is to be used exclusively for the payment of debt service on the Series 2004-A Warrants. The County will be required to make periodic deposits into the Debt Service Fund from the Pledged Tax Proceeds.

After making periodic debt service payments on the Series 2004-A Warrants, the Series 2004-B Warrants and the Series 2004-C Warrants, all excess Pledged Tax Proceeds will be deposited into the Redemption Fund held for the benefit of the Series 2004 Warrants. Prior to the first optional redemption date for the Series 2004-A Warrants, the County expects to accelerate payment of the Series 2004-B Warrants and the Series 2004-C Warrants out of excess Pledged Tax Proceeds; however, the County may use moneys in the Redemption Fund for other purposes if ordered to do so by a court of competent jurisdiction. See "SECURITY AND SOURCE OF PAYMENT—Redemption Fund". Beginning March 1, 2014 and on each March 1 thereafter, the County may use

moneys in the Redemption Fund to redeem Series 2004-A Warrants. See "DESCRIPTION OF THE SERIES 2004-A WARRANTS—Excess Tax Proceeds Mandatory Redemption".

All interest accruing on such investments and any profit realized therefrom shall be deposited in the Debt Service Fund and shall be credited against the required monthly deposits by the County; any losses resulting from liquidation of investments shall be charged to the Debt Service Fund and shall be added to the amount of the next ensuing deposit required.

The County may cause any money on deposit in the funds established pursuant to the Indenture not then needed for the payment of debt service on the Series 2004-A Warrants to be invested or reinvested by the Trustee in direct obligations of, or obligations the payment of which is guaranteed by, the United States of America and certain other investments described more particularly in Appendix C— "SUMMARY OF THE INDENTURE".

Any investment of money in the funds established pursuant to the Indenture may be made by the Trustee through its own bond department or investment department, and any certificates of deposit issued by the Trustee shall be deemed investments rather than deposits.

# **Provisions for Payment**

The Series 2004-A Warrants shall, prior to the maturity or redemption date thereof, be deemed to have been paid, and the pledge and assignment of the Pledged Tax Proceeds shall be terminated, if there shall have been deposited with the Trustee cash and/or Federal Securities which (assuming due and punctual payment of the principal of and interest on such Federal Securities) will provide money sufficient to pay when due the debt service due and to become due on such Series 2004-A Warrants on and prior to the redemption date or maturity date thereof, as the case may be. At such time as the Series 2004-A Warrants shall be deemed paid as aforesaid, they shall no longer be secured by or entitled to the benefits of the Indenture, except for the purpose of any payment from such cash and/or Federal Securities deposited with the Trustee and the purpose of transfer and exchange as provided in the Indenture.

# No Parity Obligations Other Than Refunding Obligations

The Indenture expressly provides that, after the issuance of the Series 2004-A Warrants, the Series 2004-B Warrants and the Series 2004-C Warrants (or such alternative fixed-rate warrants, as described in "THE PLAN OF FINANCING"), the County may not issue any additional obligations which will be payable out of the Pledged Tax Proceeds other than refunding obligations.

### **Covenant to Levy Education Tax**

The County has covenanted in the Indenture that it will continue to levy and collect the Education Tax and will apply the Pledged Tax Proceeds as provided in the Indenture until the payment in full of the Series 2004 Warrants. The County has further agreed to levy and collect the Education Tax subsequent to the payment in full of the Series 2004 Warrants if and to the extent needed to provide a source of payment of (i) any claims made against the County for damages caused by or resulting from a breach of any of the covenants or other agreements contained in the Indenture or (ii) any amounts that the County determines should be paid in order to resolve or settle any legal disputes or challenges pertaining to the Series 2004 Warrants.

### Remedies

The County is, under existing law, subject to suit in the event that it defaults in payment of the principal of or the interest on the Series 2004-A Warrants. However, the extent of the remedies afforded to the holders of the Series 2004-A Warrants by any such suit, and the enforceability of any judgment against the County resulting therefrom, are subject to those limitations inherent in the fact that the Series 2004-A Warrants are limited obligations of the County payable solely out of the Pledged Tax Proceeds, and may be subject, among other things, to (1) the provisions of the United States Bankruptcy Code, referred to below, and (2) the provisions of other statutes that may hereafter be enacted by the Congress of the United States or the Legislature of Alabama extending the time for payment of county, municipal or public authority indebtedness or imposing other restraints upon the enforcement of rights of warrantholders.

The County has never defaulted in the payment of debt service on its bonds, warrants or other funded indebtedness, nor has it ever refunded any funded indebtedness for the purpose of preventing or avoiding such a default.

# The United States Bankruptcy Code

The United States Bankruptcy Code permits municipal corporations, political subdivisions and public agencies or instrumentalities, including the County, that are insolvent or unable to meet their debts to file petitions for relief in the Federal bankruptcy courts.

A petition filed under Chapter 9 of the Bankruptcy Code, however, does not operate as a stay of application of pledged special revenues to payment of debt secured by such revenues. Thus, an automatic stay under Chapter 9 would not be effective to prevent payment of principal and interest on the Series 2004-A Warrants from the Pledged Tax Proceeds.

# DEBT SERVICE REQUIREMENTS AND PROJECTED COVERAGE

The following table contains debt service requirements on the Series 2004-A Warrants, the Series 2004-B Warrants and the Series 2004-C Warrants, as well as the projected coverage on the warrants:

Bond Year Ending	So	ries 2004-A War	ronte	Series 2004-B Warrants &	Total	
January 1	Principal Interest		Total	Series 2004-D Warrants & Series 2004-C Warrants <sup>(1)</sup>	Debt Service	Coverage <sup>(2) (3)</sup>
<u> </u>	<b>_</b>					<u> </u>
2006	-	\$36,543,420	\$36,543,420	\$12,495,738	\$49,039,158	1.51x
2007	\$20,920,000	33,732,388	54,652,388	22,889,430	77,541,818	1.15x
2008	21,965,000	32,686,388	54,651,388	23,604,627	78,256,015	1.15x
2009	23,065,000	31,588,138	54,653,138	23,607,261	78,260,399	1.15x
2010	24,220,000	30,434,888	54,654,888	23,604,954	78,259,841	1.15x
2011	25,430,000	29,223,888	54,653,888	23,602,060	78,255,948	1.15x
2012	26,765,000	27,888,813	54,653,813	23,606,686	78,260,499	1.15x
2013	28,170,000	26,483,650	54,653,650	23,604,558	78,258,208	1.15x
2014	29,645,000	25,004,725	54,649,725	23,606,406	78,256,131	1.15x
2015	31,205,000	23,448,363	54,653,363	23,605,665	78,259,027	1.15x
2016	32,840,000	21,810,100	54,650,100	23,610,640	78,260,740	1.15x
2017	34,565,000	20,086,000	54,651,000	23,606,828	78,257,828	1.15x
2018	36,380,000	18,271,338	54,651,338	23,605,638	78,256,975	1.15x
2019	38,290,000	16,361,388	54,651,388	23,604,829	78,256,216	1.15x
2020	40,300,000	14,351,163	54,651,163	23,607,767	78,258,930	1.15x
2021	42,415,000	12,235,413	54,650,413	23,609,692	78,260,105	1.15x
2022	44,750,000	9,902,588	54,652,588	23,607,452	78,260,040	1.15x
2023	47,210,000	7,441,338	54,651,338	23,608,205	78,259,543	1.15x
2024	49,690,000	4,962,813	54,652,813	23,605,409	78,258,221	1.15x
2025	52,175,000	2,478,313	54,653,313	71,129,172	125,782,484	1.15x
2026				78,257,087	78,257,087	1.15x
Total	<u>\$650,000,000</u>	<u>\$424,935,107</u>	<u>\$1,074,935,107</u>	<u>\$586,080,105</u>	\$1,661,015,213	

<sup>(1)</sup> For purposes of this table, debt service requirements on the Series 2004-B Warrants and the Series 2004-C Warrants, which will bear interest initially at a variable rate, is calculated assuming an interest rate of 3.00% (including an allowance for ongoing liquidity fees, remarketing fees, broker-dealer fees, and rating agency fees).

<sup>(2)</sup> Coverage is based on the assumption that the variable-rate Series 2004-B Warrants and Series 2004-C Warrants bear interest at the rate of 3.00%. As discussed under "SECURITY AND SOURCE OF PAYMENT—Comparable Sales Tax Collections", based on the historical collections of the General Sales Tax, the County expects to collect, on an annualized basis, approximately \$90,000,000 in Pledged Tax Proceeds during the first year the Education Tax is levied, and coverage is based on this \$90,000,000 figure. In lieu of variable-rate Series 2004-B Warrants and Series 2004-C Warrants, the County will reserve the right to issue fixed-rate warrants, provided that the projected 2005 Pledged Tax Proceeds will be not less than 1.15 times the maximum annual debt service on the Series 2004-A Warrants and such additional fixed-rate warrants.

<sup>(3)</sup> Revenues for the bond year ended January 1, 2025 include \$54,654,888 from the liquidation of the debt service reserve fund for the Series 2004-A Warrants.

### THE PLAN OF FINANCING

The Series 2004-A Warrants are being issued for the purpose of making grants to the eleven local school boards operating in Jefferson County in order to finance a variety of capital improvement projects (the "Improvements") and for the retirement of certain outstanding indebtedness of such school boards.

Within six months after the issuance of the Series 2004-A Warrants, the County expects to issue its Series 2004-B Warrants and its Series 2004-C Warrants in the approximate principal amount of \$422,000,000. The Series 2004-B Warrants and the Series 2004-C Warrants are expected to be multi-modal obligations which will bear interest initially at a variable rate; however, in lieu of such variable-rate warrants, the County will reserve the right to issue fixed-rate warrants, provided that the projected 2005 Pledged Tax Proceeds will be not less than 1.15 times the maximum annual debt service on the Series 2004-A Warrants and such additional fixed-rate warrants.

Excess Pledged Tax Proceeds not needed to pay debt service on the Series 2004 Warrants will be paid into the Redemption Fund on December 15 of each year. All such moneys, including investment income, in the Redemption Fund will be used first to redeem Series 2004-B Warrants and Series 2004-C Warrants (or in lieu thereof, the alternative fixed-rate warrants described above), and then to redeem Series 2004-A Warrants, only if all Series 2004-B Warrants and Series 2004-C Warrants (or in lieu thereof, such alternative fixed-rate warrants) have been redeemed, provided that the County may use moneys in the Redemption Fund for other purposes if ordered to do so by a court of competent jurisdiction. If there exists any deficiency or deficit in the Debt Service Fund or the Reserve Fund, then Redemption Fund moneys will be used to make good such deficiency or deficit before any Series 2004 Warrants are redeemed. See "SECURITY AND SOURCE OF PAYMENT—Redemption Fund."

Net proceeds from the sale of the Series 2004-A Warrants, the Series 2004-B Warrants and the Series 2004-C Warrants will be allocated and distributed to local boards of education on the same percentage basis as the state Foundation Program funds are distributed. The distribution formula will be certified and approved by the Department of Education of the State of Alabama prior to the issuance of the Series 2004-A Warrants, the Series 2004-B Warrants and the Series 2004-C Warrants. The expected allocable shares of the local school boards are as follows:

Board	Allocable Percentage
Jefferson County Board of Education	37.00836%
Bessemer City Board of Education	3.93928
Birmingham City Board of Education	33.09043
Fairfield City Board of Education	2.18594
Homewood City Board of Education	3.15572
Hoover City Board of Education	7.83911
Leeds City Board of Education	1.24794
Midfield City Board of Education	1.12876
Mountain Brook City Board of Education	4.05905
Tarrant City Board of Education	1.29632
Vestavia Hills City Board of Education	<u>5.04908</u>
Total	<u>100%</u>

The Indenture provides that the proceeds of the Series 2004 Warrants will be deposited in a special grant fund pending the distribution of such proceeds to the local school boards. Grants will be made to a local school board only after the Series 2004 Warrants are no longer subject to extraordinary mandatory redemption under the terms of the Indenture. See "DESCRIPTION OF THE SERIES 2004-A WARRANTS—Extraordinary Mandatory Redemption" and "LITIGATION—Education Tax Litigation".

### SOURCES AND USES OF FUNDS

The expected sources and uses of funds for the plan of financing are as follows (rounded to the nearest whole dollar):

Sources of Funds
Principal amount of Series 2004-A Warrants \$650,000,000
Accrued interest <sup>(1)</sup> 2,623,630
Plus: original issue premium
Total
Uses of Funds
Grants to local school boards \$627,804,033
Deposit to Debt Service Fund <sup>(1)</sup> 2,623,630
Deposit to Reserve Fund
Expenses of issuance (including underwriters' discount,
legal, accounting and other issuance expenses)
Total

<sup>(1)</sup> Accrued interest received by the County upon the sale of the Series 2004-A Warrants will be deposited in the Debt Service Fund established under the Indenture and applied to the payment of interest on the Series 2004-A Warrants due July 1, 2005.

# COUNTY GOVERNMENT AND ADMINISTRATION

The governing body of the County is the Jefferson County Commission (the "Commission"). The five commissioners are elected from five districts within the County for four-year terms. The current term of office for the present commissioners, President Larry P. Langford and Commissioners Mary M. Buckelew, Bettye Fine Collins, Shelia Smoot and Gary White, will end in November 2006.

The major responsibilities of the Commission are to administer the County's finances, serve as custodians of all of the County's property, collect taxes as set by state law, allocate resources for the construction of buildings, roads and other public facilities, provide for the delivery of services that by law are the County's responsibility (such as sewer service, medical care, care for the indigent and law enforcement) and make appointments to various governmental boards and agencies.

In the 2004 fiscal year, the County employed 3,919 individuals. The County's employees perform tasks in five areas of County government. These areas are the Department of Finance and General Services, the Department of Roads and Transportation, the Department of Environmental Services, the Department of Health and Human Services and the Department of Technology and Development. A description of these areas follows:

*The Department of Finance and General Services.* The Department of Finance and General Services is responsible for the administration of the financial affairs of the County, the management of the public buildings of the County and the maintenance of the accounting records of the County. The department supervises the operations of the County Revenue Department, which collects a number of state and local taxes (such as sales and use taxes and other excise taxes), as well as the Finance Department. See "COUNTY FINANCIAL SYSTEM". In addition, the department supervises Cooper Green Hospital, which provides medical care for indigent residents of the County. For the most part, the activities of the department are supported with moneys from the General Fund of the County. However, Cooper Green Hospital is supported by the Indigent Care Fund of the County. The President of the County Commission, Larry P. Langford, has been assigned the responsibility of this department.

*The Department of Roads and Transportation.* The Department of Roads and Transportation is responsible for the construction and maintenance of public highways, streets and bridges within the unincorporated area of the County. Commissioner Shelia Smoot has been assigned the responsibility of this department as well as Community Development, which administers federal community development funds. Supported with moneys from the Road Fund and the General Fund, the various divisions of Roads and Transportation include: Administration Division, Design Division, Right-of-Way Division, Highway Engineering Division, Highway Maintenance Division, Traffic Division, and the Equipment Division.

**The Department of Environmental Services.** The Department of Environmental Services is responsible for construction, operation, and maintenance within the County of landfills, sewage disposal plants, and sewage lines. Commissioner Gary White has been assigned the responsibility of this department. Its activities are financed through service fees in the Sanitary Operations Fund and Landfill Operations Fund.

The Department of Health and Human Services. The Department of Health and Human Services, which is the responsibility of Commissioner Bettye Fine Collins, supervises certain County health care facilities and agencies. Under the supervision of the department are the Jefferson Rehabilitation and Health Center, and the Office of Senior Citizens Services. The Rehabilitation and Health Center provides intermediate and skilled nursing care for the County's indigent population, and it is supported from the Indigent Care Fund with any deficiencies' being absorbed by the General Fund. The Office of Senior Citizens Services develops and implements programs to provide services for the County's elderly residents.

*The Department of Land and Technology Development.* The Department of Land and Technology Development is responsible for activities related to the County's growth and development. Commissioner Mary M. Buckelew has been assigned the responsibility for this department, which includes the County's offices for Land Development and Inspection Services. The department also supervises Information Technology, which provides a full array of services related to information processing and management, and the County's Emergency Management Agency, which prepares for, and responds to, emergencies or disasters that threaten the lives, property and environment of Jefferson County residents.

### COUNTY FINANCIAL SYSTEM

# General

The Department of Finance and General Services is responsible for the administration of the financial affairs of the County and the maintenance of its accounting records. The Finance Department, a division of the Department of Finance and General Services, directs the County's financial program by assembling, maintaining and preparing the County's financial records and statements and by assisting in budget hearings. The Director of Finance of the County is Steve Sayler.

Pursuant to Alabama law, the County is audited annually by the State Department of Examiners of Public Accounts. Historically, the emphasis of the state audit has been on compliance with applicable state law. Such audits are generally completed within one year after the end of the audit period. The most recent available state audit is for the fiscal year ended September 30, 2003. In addition to the state audit, the Director of Finance of the County prepares internal financial statements that conform to the format of the state audit. A copy of the latest audit for the County is included in Appendix A for general information purposes only. The Series 2004-A Warrants will not constitute general obligations of the County or a charge against the general credit or taxing powers of the County. The Series 2004-A Warrants will be limited obligations of the County payable solely from and secured by a pledge and assignment of the Pledged Tax Proceeds. See "SECURITY AND SOURCE OF PAYMENT".

# **Budget System**

The budget for the County consists of an operating budget for each of the funds maintained by the County. Together, these separate operating budgets constitute a complete financial plan for the County and reflect the projection of the receipts, disbursements and transfers from all sources.

All of the operating budgets are developed by the Office of Budget Management under the direction of the member of the Commission respectively responsible for the operation of the individual County departments. The budgets are based on estimates of the amount and cost of work to be performed together with historical costs of operations as submitted by the head of each office and department. Estimated revenues are detailed according to source and estimated expenditures are detailed according to function and type.

Upon submission of the proposed budgets by the Office of Budget Management, the Commission historically has held public hearings at which the requests of the individual County departments and the recommendations of the Office of Budget Management are fully reviewed. After conclusion of the hearings, the Commission may add new expenditures or increase, decrease or delete expenditures in the proposed budgets, provided that expenditures for debt service or any other expenditures required by law to be included may not be deleted from the budgets. The Commission is prohibited by law from adopting budgets in which the total of expenditures exceeds the estimated total receipts and available surplus.

The Commission is required to adopt the annual budgets on or before the first Tuesday in October of the fiscal year in which the budgets are to take effect. Upon adoption by the Commission, the budgets are printed for distribution to all departments of the County, as well as financial institutions and the general public. Appropriations in addition to those in the original budgets may be made by the Commission if unencumbered and unappropriated moneys sufficient to meet such appropriations are available.

# Accounting System

The Commission uses funds and account groups to report its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources.

Funds are classified into three categories: governmental, proprietary and fiduciary. Each category, in turn, is divided into separate "fund types". The County utilizes six fund types encompassing twenty-five operating funds for reporting its financial position and the results of its operations. The fund types are General Fund, Special Revenue Funds, Enterprise Funds, Internal Service Funds, Trust and Agency Funds, and Debt Service Funds. A description of the fund types and related funds is provided in the financial statements of the County included in Appendix A to this Official Statement.

# **Pension and Retirement Plan**

The General Retirement System for Employees of Jefferson County (the "Pension System") is established under Act No. 497 of the 1965 Regular Session of the Alabama Legislature, as amended (the "Pension Act"). With certain limited exceptions, all employees of the County who are subject to the Civil Service System are members of the Pension System. County officers and those County employees who are not subject to the Civil Service System may elect to be members of the Pension System. As of September 30, 2004, there were 5,771 members of the Pension System.

Benefits payable under the Pension System are funded through a trust to which both the County and the members of the Pension System (the "Members") are required to contribute. With certain exceptions, each Member is required to make contributions to the Pension System, by means of regular payroll deductions, at a rate equal to 6% of the Member's compensation. The County is required to make a monthly contribution to the Pension System in an amount equal to the contributions made by Members for the month.

The Pension Act requires periodic review of the Pension System by a reputable actuary. The most recent actuarial valuation of the Pension System was prepared as of September 30, 2003, by Mellon, a Mellon Financial Company (the "Actuary"). According to that valuation, the Pension System had as of September 30, 2003, actuarial accrued liabilities of \$651,635,373. The assets of the Pension System as of September 30, 2003, consisted of

actuarial value of assets valued at \$720,938,860. On the basis of that valuation and certain actuarial assumptions, the Actuary concluded that the Pension System is actuarially sound.

### **Summary of County Revenues and Expenses**

The principal sources of revenue for the County are property taxes, sales and use taxes, an occupational tax, charges for services provided by the County, certain tax revenues collected by the State and allocated to the County, and federal grants. County moneys are expended to pay the operating expenses of the County, debt service on the County's debt and the costs of capital improvements. A copy of the audited financial statements of the County for the fiscal year that ended September 30, 2003 is attached hereto as Appendix A. Copies of audited financial statements for prior years may be obtained from the Director of Finance of the County.

The copy of the latest audit for the County is included in Appendix A for general information purposes only. The Series 2004-A Warrants will not constitute general obligations of the County or a charge against the general credit or taxing powers of the County. The Series 2004-A Warrants will be limited obligations of the County payable solely from and secured by a pledge and assignment of the Pledged Tax Proceeds. See "SECURITY AND SOURCE OF PAYMENT".

# DEBT MANAGEMENT

# General

The principal forms of indebtedness that the County is authorized to incur include general obligation bonds, general obligation warrants, general obligation bond anticipation notes, special or limited obligation warrants and various revenue anticipation bonds and warrants relating to enterprises. In addition, the County has the power to enter into certain leases that constitute a charge upon the general credit of the County. Under existing law, the County may issue general obligation bonds only after a favorable vote of the electorate of the County. General and special obligation warrants issued for certain specified purposes may be issued without voter approval.

The County Financial Control Act generally prohibits the issuance of warrants by counties unless, at the time of such issuance, funds are available for their payment. The statutes pursuant to which the Series 2004-A Warrants are being issued, as well as certain other statutes authorizing Alabama counties to issue general and special obligation warrants for certain specified capital and other similar purposes, expressly negate the application of the County Financial Control Act to such warrants. With certain minor and narrow exceptions, however, Alabama counties may not incur long-term debt for payment of current operating expenses, and the County Financial Control Act has the practical effect of prohibiting deficit financing for current operations.

### **Outstanding Indebtedness**

*Long-Term Indebtedness.* Following the issuance of the Series 2004-A Warrants, the Series 2004-B Warrants and the Series 2004-C Warrants, all indebtedness of the County (including the Series 2004-A Warrants, the Series 2004-B Warrants and the Series 2004-C Warrants but apart from (1) current liabilities incurred in the regular and ordinary operations of the County and (2) certain conduit financings for which the County has no payment obligation or other liability) will consist of the following outstanding warrants of the County:

<b>Obligations Not Subject to Debt Limit</b>	Principal Amount Outstanding as of November 1, 2004
Sewer Revenue Refunding Warrants, Series 1997-A, dated February 1, 1997, maturing February 1, 2005, through February 1, 2027	\$59,730,000
Sewer Revenue Capital Improvement Warrants, Series 2001-A, dated March 1, 2001, maturing February 1, 2007, through February 1, 2041	15,365,000
Sewer Revenue Capital Improvement Warrants, Series 2002-A, maturing February 1, 2042	110,000,000
Sewer Revenue Capital Improvement Warrants, Series 2002-C, maturing February 1, 2040	839,500,000
Sewer Revenue Refunding Warrants, Series 2003-A, maturing February 15, 2005 through February 15, 2015	36,730,000
Sewer Revenue Refunding Warrants, Series 2003-B, maturing February 1, 2009 through February 1, 2042	1,155,765,000
Sewer Revenue Refunding Warrants, Series 2003-C, maturing February 1, 2009 through February 1, 2036, and February 1, 2038 through February 1, 2042	1,052,025,000
Limited Obligation School Warrants, Series 2004-A, maturing January 1, 2007 through January 1, 2025	650,000,000
Limited Obligation School Warrants, Series 2004-B, maturing January 1, 2026, and Limited Obligation School Warrants, Series 2004-C, maturing January 1, 2026	421,965,000*
TOTAL	<u>\$4,341,080,000</u> *
<b>Obligations Subject to Debt Limit</b>	
General Obligation Warrants, Series 2001-A, maturing April 1, 2005 through April 1, 2011	\$60,660,000
General Obligation Warrants, Series 2001-B, maturing April 1, 2021	120,000,000
General Obligation Refunding Warrants, Series 2002-A, maturing April 1, 2005 through April 1, 2007	11,390,000
General Obligation Capital Improvement and Refunding Warrants, Series 2003-A, maturing April 1, 2005 through April 1, 2023	87,755,000
General Obligation Capital Improvement Warrants, Series 2004-A, maturing April 1, 2011 through April 1, 2024	51,020,000

# TOTAL

Short-Term Indebtedness. The County has no short-term indebtedness outstanding.

# **Anticipated Indebtedness**

The County has no authorized but unissued debt outstanding. In addition to the Series 2004-A Warrants, the Series 2004-B Warrants and the Series 2004-C Warrants, within the next 12 months, the County expects to issue approximately \$300,000,000 in additional long-term indebtedness, which will be payable solely out of, and secured

\$330,825,000

<sup>\*</sup> Preliminary; subject to change.

by a pledge and assignment of, the revenues (other than tax revenues) from the County's sanitary sewer system remaining after payment of operating expenses.

### **Outstanding Swap Transactions**

Under Alabama law and the County's general liability management policy, the County has the power to enter into interest rate swap transactions from time to time. The County and Morgan Guaranty Trust Company of New York are now parties to a rate swap transaction (the "Outstanding Swap") that is referable to the County's General Obligation Warrants, Series 2001-B. The Outstanding Swap has a notional amount of \$120,000,000, an effective date of April 19, 2001, and a termination date of April 1, 2011. Under the terms of the Outstanding Swap, the County (a) is entitled to receive monthly payments calculated by reference to said notional amount and the BMA Municipal Swap Index and (b) is obligated to make semiannual payments calculated by reference to said notional amount and the fixed rate of 4.295% per annum. Morgan Guaranty has the option to cancel the Outstanding Swap on April 1, 2008, or any April 1 or October 1 thereafter.

The County has entered into various interest rate swap transactions with respect to certain Sewer Warrants. In each of these transactions, the swap counterparty is obligated to post collateral to secure such counterparty's payment obligation, but the County is not required to post collateral under any circumstances.

Under two of the County's swap transactions (which are referred to herein as "Contingent Variable Payment Swaps"), the County, if the swaps were exercised, (a) would be obligated to make monthly payments calculated by reference to the applicable notional amount and the BMA Municipal Swap Index and (b) is entitled to receive semiannual payments calculated by reference to the applicable notional amount and the applicable notional amount and the applicable fixed interest rate.

The Contingent Variable Payment Swaps are between the County and JPMorgan Chase Bank (as successor to Morgan Guaranty Trust Company of New York) ("Morgan"). Those transactions (the "Morgan Transactions") give Morgan the option, starting on February 1, 2009, to enter into a swap to floating with the County and have notional amounts of \$200,000,000 and \$175,000,000, respectively. The Morgan Transaction with a notional amount of \$200,000,000 if exercised would have a termination date of January 1, 2016, and a fixed rate (for determining payments to be made by Morgan) of 5.069%.

The Morgan Transaction with a notional amount of \$175,000,000, if exercised, would have a termination date of January 1, 2016, and a fixed rate (for determining payments to be made by Morgan) of 5.2251%.

Under three of the County's swap transactions (which are referred to herein as "Outstanding Variable Payment Swaps"), the County (a) is obligated to make monthly payments calculated by reference to the applicable notional amount and the BMA Municipal Swap Index and (b) is entitled to receive semiannual payments calculated by reference to the applicable notional amount and the applicable fixed interest rate. For each of the Outstanding Variable Payment Swaps, the following descriptions take into account both (i) the provisions of the initial swap transaction and (ii) the provisions of a subsequent transaction (the "Interim Reversal") that effectively reversed, for a specified period of time, the provisions of such initial transaction (if applicable).

One of the Outstanding Variable Payment Swaps is between the County and JPMorgan Chase Bank (as successor to Morgan Guaranty Trust Company of New York) ("Morgan"). This transaction has a notional amount of \$111,825,000 and had an effective date of May 1, 2004, a termination date of February 1, 2024, and a fixed rate (for determining payments to be made by Morgan) of 4.325%. Morgan has the option to terminate the swap on or after November 1, 2005.

The second Outstanding Variable Payment Swap is between the County and Bank of America, NA. This transaction has a notional amount of \$110,000,000 and had an effective date of April 1, 2004, a termination date of February 1, 2024, and a fixed rate (for determining payments to be made by Morgan) of 4.815%. Morgan has the option to terminate the swap on or after April 1, 2005.

The third Outstanding Variable Payment Swap is between the County and Morgan (as successor to The Chase Manhattan Bank). That transaction has a notional amount of \$70,000,000, an effective date of February 1, 2002, a termination date of February 1, 2031, and a fixed rate (for determining payments to be made by Morgan) of

5.17%. Morgan has the option to cancel this transaction on the first calendar day of any month occurring after January 31, 2007. Because of the related Interim Reversal transaction, until February 1, 2007, the only scheduled payments are payments from Morgan to the County determined by applying a net fixed rate of 1.225% to said notional amount (provided that Morgan has an option to cancel the Interim Reversal transaction on February 1, 2005, and semiannually thereafter until February 1, 2007).

In addition to the Outstanding Variable Payment Swaps, the County has entered into certain fixed payment swap transactions (referred to herein as the "Outstanding Fixed Payment Swaps"). The first Outstanding Fixed Payment Transaction is between the County and Morgan and relates to the issuance of the Series 2002-A Warrants (the "Initial Fixed Payment Transaction"). The Initial Fixed Payment Transaction has notional amount of \$110,000,000 (which notional amount amortizes according to the mandatory redemption schedule of the Series 2002-A Warrants), an effective date of February 15, 2002, and a termination date of February 1, 2042. Under such transaction, the County (a) is obligated to make semiannual payments calculated by reference to said notional amount and a fixed rate of 5.06% and (b) is entitled to receive monthly payments calculated by reference to said notional amount and the BMA Municipal Swap Index. The County has entered into a basis swap in connection with this issuance with Bear Stearns Capital Markets so that the County now receives 56% of one-month LIBOR (London InterBank Offered Rate) plus 49 basis points.

In connection with the issuance of the Series 2002-C Warrants, the County has entered into separate Outstanding Fixed Payment Transactions with Morgan, Bank of America, N.A. and Lehman Brothers with an aggregate notional amount equal to \$839,500,000 (which notional amount amortizes according to the mandatory redemption schedule of the Series 2002-C Warrants), an effective date of October 25, 2002, and a termination date of February 1, 2040. Under such transactions, the County is obligated to make semiannual payments calculated by reference to said notional amount and a fixed rate of 3.92% and is entitled to receive monthly payments calculated by reference to the same notional amount and an interest rate equal to 67% of one-month LIBOR (London InterBank Offered Rate). Neither the County nor any counterparty involved in these transactions has an option to terminate earlier than the designated termination dates in the absence of certain extraordinary events, such as a default by either party or a rating downgrade of the County. The County has restructured this transaction with Bear Stearns Capital Markets so that effective February 1, 2011 the County will no longer receive 67% of one-month LIBOR (London InterBank Offered Rate) but will receive 56% of one-month LIBOR plus 49 basis points.

In connection with the issuance of the Series 2003-B Warrants, the County has entered into an Outstanding Fixed Payment Transaction with Morgan with an aggregate notional amount of \$1,035,800,000 (which notional amount amortizes according to the mandatory redemption schedule of the Series 2003-B Warrants other than the Series 2003-B-8 Warrants), an effective date of May 1, 2003 and a termination date of February 1, 2042. Under such transaction, the County (a) is obligated to make semiannual fixed payments to Morgan calculated by reference to the applicable notional amount and a fixed rate of 3.678% and (b) is entitled to receive monthly floating payments from Morgan calculated by reference to the same notional amount and 67% of one-month LIBOR (or, for the first year only, the BMA Municipal Swap Index). Neither the County nor Morgan has an option to terminate earlier than the designated termination date in the absence of certain extraordinary events, such as a default by either party or a rating downgrade of the County. The County has restructured this transaction in separate agreements with Bear Stearns Capital Markets and Bank of America, NA so that effective August 1, 2012 the County will no longer receive 67% of one-month LIBOR (London InterBank Offered Rate) but will receive 56% of one-month LIBOR plus 49 basis points.

In connection with the issuance of the Series 2003-C Warrants, the County has entered into separate Outstanding Fixed Payment Transactions with Morgan and Bank of America, NA with an aggregate notional amount of \$1,052,025,000 (which notional amount amortizes according to the mandatory redemption schedule of the Series 2003-C Warrants, an effective date of August 7, 2003 and a termination date of February 1, 2042. Under such transaction, the County (a) is obligated to make semiannual fixed payments to Morgan and Bank of America calculated by reference to the applicable notional amount and a fixed rate of 3.596% and (b) is entitled to receive monthly floating payments from Morgan and Bank of America calculated by reference to the same notional amount and 67% of one-month LIBOR (or, until February 1, 2005 the BMA Municipal Swap Index). Neither the County nor the Counterparties have an option to terminate earlier than the designated termination date in the absence of certain extraordinary events, such as a default by either party or a rating downgrade of the County.

In the case of all the Outstanding Fixed Payment Transactions, the County is entitled to receive payments calculated by reference to the one-month LIBOR, an index of taxable obligations. Therefore, although the County expects that the payments the County will receive under such transactions will approximate (both in amount and date of payment) the payments of interest due on the Series 2002-A Warrants, Series 2002-C Warrants, Series 2003-B Warrants and the Series 2003-C Warrants, respectively, no assurances can be given that the County will not be adversely affected by factors which may have an impact on the spread between taxable and tax-exempt rates, including without limitation, a legislative change in marginal tax brackets.

### **Constitutional Debt Limit**

The County's present constitutional debt limit is an amount equal to 5% of the assessed value of the taxable property located therein. Bond Counsel is of the opinion that the Series 2004-A Warrants will not be chargeable against the County's constitutional debt limit because such obligations are payable solely out of and secured by a new tax levied for the purpose of retiring such obligations. See "LITIGATION—Education Tax Litigation".

# **Civic Center Financing**

The Birmingham-Jefferson Civic Center Authority (the "Authority") is a public corporation that owns and operates a civic center complex (the "Civic Center") located in the County. In order to finance the costs of certain improvements and additions to the Civic Center, the Authority issued and sold \$132,380,000 principal amount of tax-exempt bonds in 1989. In order to assist the Authority in this undertaking, the City of Birmingham and the County entered into separate agreements with the Authority in which they pledged and appropriated certain tax revenues to the Authority for the purpose of paying a portion of the debt service on the aforesaid bonds of the Authority. The agreement between the County and the Authority provides for the pledge and appropriation by the County to the Authority of certain proceeds of the County's special privilege or license tax (the "Special County Occupational Tax"), with no other County revenues being subject to such financial commitment. Under the provisions of said agreement, the County is required to make payments to the Authority out of such proceeds in the amount of \$10,000,000 per year for each calendar year until and including 2008.

# Jefferson County Economic and Industrial Development Authority Financing

The Jefferson County Economic and Industrial Authority (the "JCEIA") is a public corporation organized and existing under and pursuant to the provisions of Chapter 92A of Title 11 of the Code of Alabama 1975, Section 11-92A-1 *et seq*. (the "Enabling Law"). The Enabling Law authorizes the incorporation by counties in the State of Alabama of public corporations referred to as "industrial development authorities" for the purpose of promoting the industrial and economic development of the State by inducing industrial and commercial enterprises to locate, expand, or improve their operations or remain in the State. Such authorities are empowered, among other things, to issue bonds for the purpose of acquiring, constructing and developing industrial parks. The JCEIA has developed an industrial park known as the Jefferson Metropolitan Park (the "JMP") located in the western portion of the County. The JCEIA issued Industrial Park Revenue Bonds, Series 2004-A in the aggregate amount of \$3,240,000 and Taxable Industrial Park Revenue Bonds, Series 2004-B in the aggregate amount of \$7,410,000 (collectively "the JCEIA Bonds"). The JCEIA Bonds were issued for the purpose of refunding bonds issued by JCEIA in 1998 to finance a portion of the cost of acquiring and developing the JMP. The County, the JCEIA and the JCEIA's trustee entered into a Funding Agreement dated February 1, 2004 pursuant to which the County agreed to pay amounts sufficient to provide for the principal of and interest on the JCEIA Bonds due in any fiscal year of the County to the extent that funds available for such purpose are insufficient to pay such principal and interest.

The JCEIA Bonds do not constitute or give rise to a pecuniary liability of the County or a charge against its general credit or taxing powers, except to the extent of the obligations undertaken by the County in the Funding Agreement. The County has agreed to make certain payments to cover principal of and interest due on the JCEIA Bonds within each fiscal year of the County during which the Funding Agreement is in effect, to the extent that the Authority's funds from the sales of land within the Project are insufficient for such purpose. The Funding Agreement is a year-to-year obligation of the County, subject to automatic renewal in each successive fiscal year unless the County provides written notice by August 1 of the prior fiscal year that it elects not to renew the Funding Agreement.

The County's obligation to make the payments provided for in the Funding Agreement during each oneyear term constitutes a general obligation of the County and the County has pledged its full faith and credit for such payments; however, all obligations of the County under the Funding Agreement are payable solely out of the current revenues of the County for the fiscal year during which the County becomes obligated to pay or otherwise discharge such obligations.

# LITIGATION

### General

Except as described below, there is no litigation pending or, to the knowledge of the County, threatened questioning the validity of the Series 2004-A Warrants, the proceedings under which they are to be issued, the security for the Series 2004-A Warrants provided by the Indenture, the consummation of the transactions contemplated by the Indenture, the organization of the County, the operations of the County, or the election or qualification of the County's officers.

### **Education Tax Litigation**

*Moore v. Jefferson County Commission*, Civil Action No. 04-1313, was filed on October 7, 2004 in the Circuit Court of Jefferson County – Bessemer Division. The suit alleges that the Education Tax and the statute that authorized the Education Tax, Section 40-12-4 of the Code of Alabama (1975), are unconstitutional because they violate Article XIV § 261 of the Constitution of Alabama. Section 261 provides that not more than 4% of "all moneys raised or which may hereafter be appropriated for the support of public schools" may be used for purposes other than the payment of teacher salaries, except that the legislature may suspend the operation of Section 261 upon a two-thirds vote of both houses. The County will vigorously defend the constitutionality of the Education Tax in this lawsuit, and expects to prevail, on the grounds, among others, that (i) Section 261 has no application to revenues derived from local taxes and (ii) in any event, the Alabama Legislature effectively suspended the operation of Section 261 when it adopted Section 40-12-4 by a two-thirds vote of both houses. The County will receive an opinion from Bond Counsel, upon which holders of the Series 2004 Warrants will be entitled to rely, that the claims asserted in this lawsuit are without merit and the final disposition of such lawsuit will not adversely affect (i) the validity of the Sales Tax Ordinance or the levy and collection of the Education Tax provided for therein, or (ii) the validity of the Series 2004 Warrants or the obligation of the County to provide for the full and timely payment thereof in accordance with the Indenture.

Chism v. Jefferson County, Civil Action No. 040746, was filed on November 23, 2004 in the Circuit Court of Jefferson County. This suit seeks a declaratory judgment that the Sales Tax Ordinance is invalid on the following grounds: (i) that the County allegedly has no authority under Section 11-28-1 et seq. of the Code of Alabama (1975) to issue the Series 2004 Warrants because the capital expenditures being financed with proceeds allegedly are not "needed for the performance of governmental functions and responsibilities of [the] County," (ii) that the Series 2004 Warrants allegedly are chargeable against the debt limit of the County and would cause the County's debt limit to be exceeded, (iii) that Section 40-12-4 of the Code of Alabama (1975) allegedly requires the revenues derived by the Education Tax to be distributed directly to the local school boards based on annual determinations of the costs of the Foundation Program instead of being used to pay debt service on indebtedness the proceeds of which will be distributed to such school boards in accordance with such formula, and (iv) that Section 40-12-4 allegedly prohibits the County from restricting the use of proceeds of the Series 2004 Warrants to capital expenditures and debt retirement. The County will vigorously defend the lawsuit and expects to prevail. All the local school boards will be required to approve and consent to the County's plan of financing prior to the issuance of the Series 2004 Warrants. No grants will be made to any local school boards until after the Series 2004 Warrants are no longer subject to extraordinary mandatory redemption under the terms of the Indenture. See "PLAN OF FINANCING". The County will receive an opinion of Bond Counsel, upon which holders of the Series 2004 Warrants will be entitled to rely, that the claims asserted in the lawsuit are without merit and the final disposition of such lawsuit will not adversely affect (i) the validity of the Sales Tax Ordinance or the levy and collection of the Education Tax provided for therein, or (ii) the validity of the Series 2004 Warrants or the obligation of the County to provide for the full and timely payment thereof in accordance with the Indenture in accordance with the Indenture. Moreover, Bond Counsel will specifically opine that (i) the County has the power and authority under current Alabama law to

issue the Series 2004 Warrants for the purposes for which such warrants are being issued, (ii) the Series 2004 Warrants do not constitute an indebtedness of the County for purposes of the debt limit imposed by Amendment No. 342 to the Constitution of Alabama of 1901 and (iii) neither the Sales Tax Ordinance nor the resolution of the Jefferson County Commission authorizing the issuance and sale of the Series 2004 Warrants violates any applicable provisions of Section 40-12-4 of the Code of Alabama (1975).

# **Pension Board Litigation**

Two consolidated cases, *Black et al. v. The Pension Board*, Civil Action No. 03-870, and *Alexander et al. v. Jefferson County Commission et al.*, Civil Action No. 03-6139, involving the constitutionality of Alabama Act 03-343 were filed on June 25, 2003 and September 29, 2003, respectively. Act 03-343 purports to allow any County employee to obtain service credit toward a County pension by buying back from the County any County service time for which the employee withdrew County Pension funds and service time worked with any other governmental jurisdiction subject to the Jefferson County Merit System. If allowed to buy back this time the County will also be required to contribute 6% of the employee's buy-back amount to the pension system on behalf of the employee. The Actuary for the County's Pension Board has estimated that Act 03-343 will cost the County \$60 million dollars if every employee entitled by Act 03-343 to buy back unpaid service time does so. The litigation is in the discovery stage. In its answer to the complaint the County has alleged that Act 03-343 was enacted in violation of sections 45 and 63 of the Alabama Constitution and the equal protection clause of the U.S. Constitution. The County expects that Act 03-343 will ultimately be declared null and void.

# **Civic Center Transactional Taxes Litigation**

Two consolidated cases, *City of Birmingham v. BJCC*, Civil Action No. 03-6523 and *BJCC v. Jefferson County*, Civil Action No. 04-0532, involve the constitutionality of Alabama Acts 03-288, 03-357 and 04-531. Act 03-357 purports to authorize the Birmingham-Jefferson Civic Center Authority to retain certain county, city and state transaction taxes. The projected impact on the County is approximately \$1 million dollars of lost revenue per year. Act 03-288 purports to levy a sales tax on alcohol with the proceeds earmarked for the Birmingham-Jefferson Civic Center Authority. Act 04-531 purports to validate Acts 03-357 and 03-288. In its answer to the consolidated cases, the County asserts that all three acts were enacted in violation of Section 63 of the Alabama Constitution and are void. The cases were tried on June 4, 2004. The trial court has ruled in favor to the County, holding that the acts are unconstitutional under Section 63. The case is now on appeal to the Alabama Supreme Court.

# **Residential Sewer Rates Litigation**

*Fred Allen v. Jefferson County Commission*, Civil Action No. 01-491, a purported class action challenging Jefferson County's residential customer sewer rate, is currently pending in the trial court. The suit alleges that the 15% credit provided to residential customers for water not returned to the sewer system is so low as to be arbitrary and capricious. This case is in the discovery phase and has not yet been set for trial. Amendment 73 to the Alabama Constitution gives the County plenary authority to set its sewer rates. The 15% credit is substantially more than the credits provided in other jurisdictions throughout the southeastern United States. The County expects its sewer rate will be declared valid in all respects.

# Landlord/Tenant Sewer Charges and Collections Litigation

The Alabama Legislature passed Act No. 2004-522 in May 2004. The Act eliminates the County's authority to record a lien on the property owned by landlords for the delinquent sewer service charges of their tenants. The County's authority to collect from the owner of the property and to place a lien on the property is established by Amendment 73, Constitution of Alabama. The County asserts that the Alabama legislature has no power to eliminate or restrict a power provided by Constitution. The County has filed a declaratory judgment suit to declare Act No. 2004-522 unconstitutional and null and void. The suit is styled *Jefferson County v. Tice Brothers et al.*, Jefferson County Circuit Court Case No. CV 04-4223.

# **Clean Water Act Consent Decree**

The County has been a defendant in certain civil actions (collectively referred to as the "Clean Water Act litigation") in which the County allegedly violated various provisions of the federal Clean Water Act,

33 U.S.C. §§ 1251 *et seq.* (the "Clean Water Act") in the operation of the County's sanitary sewer system (the "System"). The plaintiffs in the Clean Water Act litigation included private citizens, an environmental group, and the United States Justice Department, acting at the request and on behalf of the Environmental Protection Agency ("EPA"). The actions were filed and consolidated in the United States District Court for the Northern District of Alabama, Southern Division (*United States of America v. Jefferson County, Alabama, et al.*, Civil Action No. 94-G-2947-S, and *R. Allen Kipp, Jr. et al. and Cahaba River Society, Inc. v. Jefferson County, Alabama et al.*, Civil Action No. 93-G-2492-S).

The thrust of the claims by the plaintiffs in the Clean Water Act litigation was that the System has discharged untreated and/or partially untreated water containing raw sewage into the Cahaba River and the Black Warrior River and that these discharges violate the standards and limitations of the Clean Water Act as well as the System's various permits issued under the National Pollution Discharge Elimination System (NPDES) of the Clean Water Act. The plaintiffs claimed that the discharges occur during periods of heavy rainfall when the rainwater infiltrates or flows into the lateral and collector lines for the System; that this infiltration and inflow increases the volume of water in the System beyond capacity limits of the System's treatment plants; and that untreated or partially treated waste water above treatment plant capacity limits bypasses the treatment plants and is diverted during these periods directly into rivers in violation of the Clean Water Act and the System's NPDES permits.

On January 20, 1995 the District Court granted partial summary judgment in favor of the plaintiffs, finding that the County and the System were in violation of the Clean Water Act, and directed the parties to engage in settlement discussions with respect to the appropriate remedy. On July 31, 1995 the County announced that it had reached an agreement with the plaintiffs on the essential terms of a settlement; the terms of such settlement are now embodied in a Consent Decree (the "Consent Decree") that was approved and entered by the District Court on December 9, 1996.

The principal component of the Consent Decree is a remedial plan to eliminate bypasses and unpermitted discharges of untreated sewage and sewer system overflows. The action requirements of the decree consist of three phases—essentially, a planning phase and an investigative phase (both of which have been completed) and an implementation phase—all of which must occur over a twelve-year period. The Consent Decree provides for stipulated penalties if the County fails to meet submittal dates for plans, reports and schedules under the remedial plans, deadlines for completing remedial work and deadlines relating to the Supplemental Environmental Project referred to below. Such stipulated penalties apply on a per-day basis and are potentially substantial. If EPA makes a written demand for stipulated penalties, the County has the right to contest EPA's position, both directly with EPA and the Court pursuant to dispute resolution provisions in the decree. Moreover, if delays result from causes outside the County's control (*force majeure*), stipulated penalties may not be assessed. The County does not expect to incur substantial penalties under the Consent Decree. The County has not failed to meet any deadline imposed by the Consent Decree and has not been assessed any penalties by EPA.

A significant feature of the Consent Decree is a mechanism to provide for the establishment of a unified countywide system for collection and treatment of sewage under the authority of the County. Such unification has now been achieved, resulting in the conveyance to the County of all municipal systems in the County. This unification provides the County with the means to address the problems of infiltration and inflow in lateral and collector lines, which is the principal objective of the Consent Decree.

Pursuant to the Consent Decree, the County has paid \$750,000 to the United States Government as a penalty for past violations of the Clean Water Act. In addition, the County has agreed to undertake a supplemental environmental project ("SEP") at a cost of \$34 million that will be financed out of the funds raised to carry out the total remedial project. As of December 2002, the County has satisfied its obligation under the Consent Decree to pay \$30 million into a trust fund for use in developing the SEP.

To date the County has completed 87% of all remedial work under the Consent Decree and is on schedule to finish required upgrades ahead of schedule.

The economic impact of the Consent Decree on the County and the System is likely to be substantial. The County estimates that the cost of bringing the System into consistent compliance with the Clean Water Act, as required by the Consent Decree, will likely exceed \$2.0 billion, not including any stipulated penalties that may be imposed. The financing of costs of this magnitude will require significant increases in the charges payable by the

users of the System. However, there can be no assurance that the actual cost of compliance will be within the range of this estimate.

### **Other Litigation**

The County is a defendant in numerous other suits and has been notified of numerous claims against it arising from alleged negligence relating to motor vehicles and other matters relating to the normal operation of a county, as well as suits and claims arising from alleged denial of civil rights. Some of such suits and claims demand damages in large amounts. The County believes that any liability resulting from such suits and claims will be covered adequately by the funds of the County which will be available to discharge such liability without impairing its ability to perform any of its other obligations.

The immunity from tort liability formerly enjoyed by local governmental units in Alabama has been largely eroded by recent court decisions. The Code of Alabama 1975, Title 11, Chapter 93, as amended, prescribes certain maximum limits on the liability of Alabama local governmental units (such as the County) for bodily injury, sickness, disease or death sustained by a person and for damage to or destruction of tangible property. Although the general constitutional validity of Chapter 93 has been upheld by the Supreme Court of Alabama, it has been held to be inapplicable to causes of action under Section 1983 of Title 42 of the United States Code. The County, along with other local governmental units throughout the country, has been increasingly subjected to lawsuits (many of which claim damages in large amounts) for alleged denial of civil rights under the provisions of Section 1983.

### **RISK FACTORS**

# General

An investment in the Series 2004-A Warrants involves certain risks that should be carefully considered by investors. The sufficiency of Pledged Tax Proceeds to pay debt service on the Series 2004-A Warrants may be affected by events and conditions relating to, among other things, population and employment trends and economic conditions in the County, the nature and extent of which are not presently determinable. Each prospective investor should carefully examine his own financial condition in order to make a judgment as to his ability to bear the risk of an investment in the Series 2004-A Warrants.

### Series 2004-A Warrants are Limited Obligations

The Series 2004-A Warrants will <u>not</u> constitute general obligations of the County or a charge against the general credit or taxing powers of the County, the State of Alabama, or any political subdivision of the State of Alabama. The Series 2004-A Warrants will be limited obligations of the County payable solely from and secured by a pledge and assignment of the Pledged Tax Proceeds. See "SECURITY AND SOURCE OF PAYMENT". The sufficiency of Pledged Tax Proceeds to pay debt service on the Series 2004-A Warrants may be affected by events and conditions relating to, among other things, population and employment trends and economic conditions in the County, the nature and extent of which are not presently determinable.

# Litigation Risk

Two lawsuits are presently pending in Jefferson County Circuit Court which challenge the validity of the Sales Tax Ordinance and the use of the Pledged Tax Proceeds for the purpose of paying debt service on the Series 2004 Warrants. See "LITIGATION—Education Tax Litigation". The County will vigorously defend the lawsuits and expects to prevail; moreover, the County will receive opinions from Bond Counsel that the claims asserted in such lawsuits are without merit. See "LITIGATION—Education Tax Litigation". Nevertheless, if the County does not prevail in the lawsuits, or if the lawsuits are not successfully concluded before December 1, 2006, all the Series 2004 Warrants will be subject to mandatory redemption and payment at a redemption price equal to the sum of (a) the principal amount of such Series 2004 Warrants (b) the interest accrued thereon to the date fixed for redemption, and (c) in the case of any Series 2004 Warrant sold at a price that included an original issue premium, the unamortized portion of such premium as of the date fixed for redemption. See "Extraordinary Mandatory Redemption". If the Series 2004 Warrants being held in the Indenture funds and the investment earnings

thereon will be available to pay the redemption price on such Series 2004 Warrants, but such amounts may not be sufficient to pay in full the redemption price. See "PLAN OF FINANCING". The County will covenant, for the benefit of the holders of the Series 2004 Warrants, that, in such event, the County will pay, out of all moneys legally available to the County, the difference, if any, between the redemption price of the Series 2004 Warrants to be redeemed and the moneys then held in the Indenture funds, which will be used for such redemption. If there is a final judicial determination that the Series 2004 Warrants are invalid, no assurance can be given that interest on the Series 2004 Warrants will not be found to be retroactively taxable. The County has covenanted in the Indenture to continue levying and collecting the Education Tax after payment in full of the Series 2004 Warrants if needed to provide a source of payment for the settlement of legal disputes pertaining to the Series 2004 Warrants, but no assurance can be given that a court will uphold the County's authority to use the proceeds of the Education Tax to remedy any adverse effect resulting from a determination of taxability.

### Efforts Could be Made to Repeal the Education Tax by Legislative Action

During the November 2004 special session of the Alabama Legislature, legislation was introduced in the House of Representatives that would have proposed a constitutional amendment to repeal the Education Tax and that would have required that, before the Jefferson County Commission may levy any such tax in the future, it must first be approved by popular referendum within the County. Neither house of the Alabama Legislature took action on this proposed legislation. The sponsor of this legislation has stated publicly that he intends to reintroduce the bill when the Alabama Legislature reconvenes in February 2005.

Both the Alabama Constitution and the United States Constitution provide that no law may be enacted impairing the obligations of contracts. In *Ambac Assurance Corporation v. Blount County*, 786 So.2d 443 (Ala. 2000), based on analogous principles, the Alabama Supreme Court held unconstitutional certain legislative efforts to abrogate or reduce the rate of an existing ad valorem tax that secured outstanding indebtedness. The County intends to vigorously oppose any efforts to repeal the Education Tax both in the Alabama Legislature and in the courts, if necessary.

# **Online Commerce and Other Factors Could Erode the Education Tax Base**

The amount of Education Tax revenues is subject to increase or decrease due to (1) increases or decreases in the dollar volume of taxable sales with the County, (2) legislative changes relating to the Education Tax, which may include changes in the scope of taxable sales, and (3) other factors that may be beyond the control of the County, including, but not limited to, the potential for increased use of electronic commerce and other internet-related sales activity that could have a material adverse effect upon the amount of Education Tax revenues. In November, 2004, Congress adopted legislation that will extend a federal moratorium preventing state and local governments from taxing internet access services through November 1, 2007. President Bush signed the bill into law on December 3, 2004.

### ECONOMIC AND DEMOGRAPHIC INFORMATION

# General

Jefferson County is Alabama's most populous county and is the principal center of finance, trade, manufacturing, transportation, health care and education in the State of Alabama. Birmingham, the State's largest city and the county seat, and 45 other municipalities are located within the County's 1,141 square miles. In 2000 the Birmingham MSA was expanded to include additional counties and was officially designated the Birmingham-Hoover MSA by the federal Office of Management and Budget. The seven Birmingham-Hoover MSA counties are: Bibb, Blount, Chilton, Jefferson, Saint Clair, Shelby and Walker. The County, which had a population of 663,047 in 2000, is the center of the new seven-county Birmingham-Hoover Metropolitan Statistical Area (MSA),<sup>1</sup> which

<sup>&</sup>lt;sup>1</sup> The Birmingham Standard Metropolitan Statistical Area (SMSA) was established in 1967, and originally included Jefferson, Shelby and Walker Counties. St. Clair County was added to the SMSA in 1973. Blount County was added in 1983, at which time the official federal government designation became the Birmingham Metropolitan Statistical Area (MSA). Walker County was removed from the Birmingham MSA

covers approximately 5,310 square miles. The total population of the 7 counties now comprising the Birmingham-Hoover MSA was  $1,075,248^2$  in 2003, making it the  $48^{th}$  most populated area among the 316 metropolitan areas in the U.S.<sup>3</sup>

The Birmingham-Hoover MSA is among the most economically diversified areas in the nation. Healthcare, banking and professional services have replaced steel production as the leading economic sectors. Automotive manufacturing has also emerged as a major player in the region's economic base with the location of major automotive production facilities and suppliers.

The region's healthcare sector is among the top in the Southeast and is anchored by the world-renowned University of Alabama Medical School, which is ranked among the top three Southeastern medical schools in NIH (National Institutes of Health) allocations. In 2002, more than \$226 million dollars were funneled into the region's economy in support of biotechnology research.

Banking and finance is also a major pillar of the region's economic base. Birmingham is the Southeast's largest banking center outside Charlotte, North Carolina. Headquarters to three of the nation's top fifty largest banks, Birmingham ranks among the nation's top ten cities in total banking assets.

The Birmingham-Hoover Metropolitan Area is the center of the nation's fastest developing automotive manufacturing region. Mercedes Benz, Honda and Hyundai have major manufacturing facilities within an eighty-five mile radius of downtown Birmingham. The region's economic base has benefited from its proximity to these major manufacturing facilities with the location of several automotive suppliers.

# Population

The County and the Birmingham MSA have experienced steady population growth over the years. Although the City of Birmingham experienced an 8.7 percent loss in population between 1990 and 2000, the Birmingham-Hoover MSA grew 12.37 percent from 1990 to 2003. Similarly, the average household income increased during the same period from \$52,259 to \$55,771. The suburban counties of Blount, Shelby and St. Clair experienced some of the fastest growth in population in the State. It is anticipated that most of the population growth in the Birmingham-Hoover MSA will continue to occur outside the present city limits of the City of Birmingham and that the city will continue to serve as an employment, service and cultural center for residents of the suburban areas. The following table summarizes historical population growth for Jefferson County, the Birmingham-Hoover MSA, and the State of Alabama.

Population Trends							
Jefferson County	Birmingham-Hoover MSA	State of Alabama					
658,141*	1,075,248*	4,500,752*					
662,047	1,052,238	4,447,100					
651,527	956,858	4,040,389					
671,324	884,040	3,893,888					
644,991	794,083	3,444,165					
634,864	772,044	3,266,740					
	658,141* 662,047 651,527 671,324 644,991	Jefferson County     Birmingham-Hoover MSA       658,141*     1,075,248*       662,047     1,052,238       651,527     956,858       671,324     884,040       644,991     794,083					

\* U.S. Census Bureau 2003 estimate.

Sources: Birmingham Regional Chamber of Commerce and U.S. Census Bureau.

in 1993. Bibb, Chilton and Walker Counties were added in 2003, at which time the official federal government designation became the Birmingham-Hoover MSA.

<sup>&</sup>lt;sup>2</sup> Source: Birmingham Regional Chamber of Commerce.

<sup>&</sup>lt;sup>3</sup> Source: Jefferson County.

# **Employment and Labor Force**

The following table sets forth estimated nonagricultural wage and salary employment statistics for Jefferson County as of 2003:

Jeffe	rson County	
Nonagricultural I	Employment by In	dustry

	Number <u>Employed</u>	_%
Mining	1,647	0.46
Construction	21,754	6.02
Manufacturing	29,885	8.27
Wholesale & Retail Trade	66,460	18.40
Transportation & Warehousing	8,689	2.40
Utilities & Information	16,747	4.64
Finance & Insurance	25,884	7.16
Real Estate, Rental & Leasing	5,237	1.45
Health Care & Social Assistance	43,708	12.10
Accommodation & Food Services	26,219	7.26
Prof., Tech. & Business Services	67,352	18.64
State & Local Government	47,702	13.20
Other	9	0.00
Total wage and salary employees	<u>361,293</u>	<u>100%</u>

Source: Alabama Department of Industrial Relations.

The following table sets forth the annual average employment labor force estimates for the County for the period from 1995 through 2003.

# Jefferson County Employment and Labor Force

	<u>1995</u>	<u>1996</u>	<u>1997</u>	<u>1998</u>	<u>1999</u>	2000	<u>2001</u>	2002	<u>2003</u>
Civilian Labor Force	325,120	328,370	338,670	337,870	336,940	349,390	331,980	325,050	332,540
Employment <sup>1</sup>	310,220	316,960	326,110	327,380	325,420	338,130	319,360	309,390	315,740
Unemployment <sup>2</sup>	14,900	11,410	12,560	10,490	11,520	11,260	12,620	15,660	16,800
Unemployment Rate	4.6%	3.5%	3.7%	3.1%	3.4%	3.2%	3.8%	4.8%	5.1%

<sup>1</sup> Place of residence basis.

<sup>2</sup> Rate computed on unrounded data.
Source: Alabama Department of Industrial Relations.

The following table lists the top employers in the Birmingham metropolitan area. This list underscores the diversification of the area's economy and includes education, government, healthcare, communications, finance and manufacturing industries.

# BIRMINGHAM-HOOVER MSA LARGEST EMPLOYERS 2002

<b>Employer</b>	Service or Product	Number of <u>Employees</u>
University of Alabama at Birmingham	Education, medical research	16,271
U.S. Government	Federal government	9,690
BellSouth	Telecommunications	7,500
State of Alabama	State government	6,784
Baptist Health System	Integrated healthcare system	6,000
Bruno's, Inc.	Retail grocery store	5,374
Jefferson County Board of Education	Education	5,000
Birmingham Public Schools	Education	4,555
City of Birmingham	Municipal government	4,500
Wal-Mart	Discount department stores	4,320
Jefferson County Government	County government	4,191
HealthSouth Corporation	Healthcare and rehabilitation	3,960
AmSouth Bancshares	Banking and financial services	3,624
Southern Company Services	Utilities	3,207
SouthTrust Bank	Banking and financial services	3,094
Alabama Power Company	Utilities	3,000
Regions Financial	Banking services	3,000
Drummond Company	Coal mining	2,900
Children's Health System	Healthcare	2,800
Blue Cross-Blue Shield of Alabama	Employee benefits	2,750
Shelby County Board of Education	Education	2,734
UAB Health Services Foundation	Healthcare	2,500
American Cast Iron Pipe	Iron and steel pipe, steel castings	2,400
USX	Steel Mill	2,400
Compass Bank	Banking and financial services	2,371

Source: Birmingham Regional Chamber of Commerce, May 2003.

### **Per Capita Personal Income**

"Per Capita Personal Income" is defined as the current income from all sources received by one resident in an area. It is measured before deduction of income and other personal taxes, but after deduction of personal contributions for social security, government retirement, and other social insurance programs. Per capita personal income in the Birmingham MSA and the County are above average for the State of Alabama. Per capita personal incomes in the Birmingham MSA are slightly below national averages, while per capita personal incomes in the County are at the national average.

# Per Capita Personal Income

	Jefferson County % of		Birmingham MSA* % of		<u>State of Alabama</u> % of		United States % of	
	Income	National <u>Average</u>	Income	National <u>Average</u>	Income	National <u>Average</u>	Income	National <u>Average</u>
2002	\$33,057	107%	\$30,661	99%	\$25,548	83%	\$30,906	100%
2001	31,789	104%	29,707	97%	24,845	81%	30,527	100%
2000	29,895	101%	29,057	99%	23,521	80%	29,469	100%
1999	28,816	103%	27,966	100%	22,694	82%	27,843	100%
1998	27,673	103%	26,791	100%	21,904	81%	26,893	100%
1997	26,339	103%	25,454	100%	21,899	82%	25,874	100%
1996	25,221	104%	24,501	101%	20,138	83%	24,270	100%
1989	17,946	97%	17,488	94%	14,899	80%	18,566	100%
1979	8,827	96%	8,541	93%	7,199	78%	9,230	100%
1969	3,394	88%	3,298	86%	2,748	71%	3,846	100%

\* Information is not currently available for the new Birmingham-Hoover MSA. The statistics used herein are for the Birmingham MSA. Source: Bureau of Economic Analysis, U.S. Dept. of Commerce.

# **Median Family Income**

Median Family Income is defined by the U.S. Census as the amount which divides the income distribution of families into two equal groups, half having incomes above the median, half having incomes below the median. In recent years, median family income in Alabama and the Birmingham MSA increased at slightly faster rates than the U.S. overall.

# National, State And Birmingham MSA Median Family Income

	<u>1997</u>	<u>1998</u>	<u>1999</u>	<u>2000</u>	<u>2001</u>	<u>2002</u>	<u>2003</u> *	<u>2004</u> *
United States	\$43,500	\$45,300	\$47,800	\$50,200	\$52,500	\$54,400	\$56,500	\$57,500
Alabama	37,100	38,700	41,500	44,300	46,1	47,000	46,900	47,700
Birmingham MSA <sup>**</sup>	41,900	44,000	47,900	51,100	51,1	52,700	54,200	55,200

\*Estimates.

\*\*Information is not currently available for the new Birmingham-Hoover MSA. The statistics used herein are for the Birmingham MSA. Source: Center for Business and Economic Research, The University of Alabama; HUD Office of Economic Affairs.

### **Retail Sales**

The following table shows retail sales in Jefferson County and the State for the years indicated:

# Total Retail Sales (000s omitted)

	2004	<u>2003</u>	2002	<u>2001</u>	<u>2000</u>
State of Alabama	N/A	N/A	N/A	\$41,142,810	\$40,496,678
Jefferson County	\$8,051,814	\$7,648,110	\$7,568,041	\$7,386,612	7,582,260

Sources: University of Alabama CBER and Jefferson County Department of Revenue.
### **Housing and Construction**

The following tables present information about existing housing units and construction activity in the County and Birmingham metro area:

#### **Birmingham Area Housing Units**

		Housing Units			Percent Change		
	2000	<u>1990</u>	<u>1980</u>	<u>1990-2000</u>	<u>1980-1990</u>		
City of Birmingham	111,927	117,691	114,503	-4.9%	2.8%		
Jefferson County	288,162	273,097	259,805	5.5%	5.1%		
Birmingham MSA <sup>*</sup>	395,295	348,470	313,908	13.6%	20.0%		

\*Information is not currently available for the new Birmingham-Hoover MSA. The statistics used herein are for the Birmingham MSA. Source: Bureau of the Census, U.S. Department of Commerce, Birmingham Regional Chamber of Commerce.

#### Birmingham-Hoover MSA Residential Construction Activity

Year	<b>Residential</b>	Non-Residential	<u>Total</u>
2003	\$1,035,776,000	\$825,094,000	\$1,860,870,000
2003	853,183,000	675,838,000	1,529,021,000
2001	742,062,000	859,610,000	1,601,672,000
2000	801,628,000	805,903,000	1,607,531,000
1999	538,829,000	785,076,000	1,323,905,000
1998	756,759,000	639,879,000	1,396,638,000

Source: Birmingham Regional Chamber of Commerce.

#### **Post-Secondary Education**

The County is the home of six colleges and universities, four business schools and five junior colleges and trade schools. These schools have a combined enrollment of over 35,000. The largest institution is the University of Alabama at Birmingham (UAB), which includes University College, the Graduate School and the UAB Medical Center. The UAB complex, featuring a wide range of undergraduate, graduate and professional programs, is the third largest educational institution in Alabama, with a total enrollment of approximately 16,000. The UAB Medical Center consists of the schools of medicine, dentistry, nursing, optometry and public health and the School of Community and Allied Health. UAB has an annual payroll exceeding \$590 million and is the largest employer in the County.

#### Institutions of Higher Education Jefferson County

		Enrollment
		June 2003
Name	<u>Type</u>	
Four-Year		
Birmingham School of Law	Private	475
Birmingham-Southern College	Private	1,550
Miles College	Private	1,838
Samford University	Private	4,485
Southeastern Bible College	Private	250
University of Alabama at Birmingham*	State Supported	16,016

Two-Year		
Bessemer State Technical College	State Supported	1,800
Herzing College of Business & Technology	Private	500
ITT Technical Institute	Private	400
Jefferson State Junior College	State Supported	6,723
Lawson State Community College	State Supported	2,100
Virginia College	Private	2,500

\*Includes advanced professional degree students, such as residents and interns. Source: Birmingham Regional Chamber of Commerce.

#### **Primary and Secondary Education**

The Jefferson County School System consists of approximately 60 schools with an enrollment of approximately 42,000 students. The City of Birmingham has approximately 75 schools in its system and approximately 38,000 students. The nine other public school systems in the County encompass approximately 45 schools and more than 30,000 students. In addition, the Birmingham MSA has approximately 80 private and denominational schools with grades ranging from kindergarten through high school.

#### Jefferson County, Alabama Statistical Comparison

The following chart provides a statistical comparison among the City of Birmingham, the Birmingham MSA, Jefferson County, and the State of Alabama for a number of demographic and economic indicators.

#### Jefferson County, Alabama Statistical Comparison to City of Birmingham, Birmingham MSA<sup>1</sup> and State of Alabama

Area	Population <sup>2</sup>	Percent of <u>Alabama</u>	Households	Percent of <u>Alabama</u>	Household Median EBI	Percent of Alabama <u>Median EBI</u>
Birmingham	251,700	5.7%	102,700	6.1%	\$25,494	82.0%
Jefferson County	658,100	15.0%	262,700	15.6%	34,216	110.0%
Birmingham MSA	920,200	21.0%	360,900	21.4%	35,885	115.4%
Alabama	4,386,800	100.0%	1,688,400	100.0%	31,098	100.0%

<sup>1</sup>Information is not currently available for the new Birmingham-Hoover MSA. The statistics used herein are for the Birmingham MSA. <sup>2</sup>Population as projected by Sales & Marketing Management.

Notes: Effective Buying Income ("EBI") is generally known as "disposable personal income" and is equal to personal income less personal taxes (federal, state and local), nontax payments (fines, fees and penalties) and personal contributions to social security.

Source: "2002 Survey of Buying Power," Sales & Marketing Management.

#### Transportation

The Birmingham International Airport (the "Airport"), located in the County, is Alabama's largest airport. There are 160 arrivals and departures to major cities throughout the United States at the Airport. Commercial airline service is provided by eight major carriers (American Airlines, Continental Airlines, Delta Air Lines, Delta Connection/Comair, Northwest Airlines, Southwest Airlines, United Express and US Airways) operating out of 19 gates. Annually, the Airport serves over three million arriving and departing passengers. Nine major commercial services operate air cargo facilities at the Airport.

Over 60 truck lines have terminals in the area. Additionally, Birmingham is served by three major railroads - Norfolk Southern, CSX Corporation, and Burlington Northern and Santa Fe Railway Company. Amtrak passenger service is also available.

Birmingham is also the nexus for three interstate highways: I-65 between Huntsville-Decatur to the north and Montgomery to the south; and I-59 from Gadsden in the northeast and I-20 from Anniston in the east, which merge in Birmingham as I-20/59 serving Tuscaloosa to the southwest.

Barge transportation is available through private dock facilities at Port Birmingham in western Jefferson County. These facilities are part of the Warrior-Tombigbee waterway system, which provides access to the Port of Mobile in south Alabama. The area is linked with the Tennessee-Tombigbee waterway system, which connects the County with 16,000 miles of barge routes stretching from the Great Lakes to the Gulf of Mexico.

#### **RECENT DEVELOPMENTS**

Until recently, Birmingham was the headquarters to four of the nation's top fifty largest banks—SouthTrust Bank, AmSouth Bank, Compass Bank and Regions Bank. Recent consolidations involving two of the city's four largest banks have changed the landscape of the city's financial sector and could have a significant impact on the County's economic base.

On June 21, 2004, Wachovia Corporation and SouthTrust Corporation (the holding company of SouthTrust Bank) announced plans for a merger in which Wachovia Corporation would acquire SouthTrust Corporation and SouthTrust Bank would be merged into Wachovia Bank. On November 1, 2004, after regulatory and shareholder approval, Wachovia Corporation announced that the merger with SouthTrust Corporation was complete and that the merger integration process is scheduled to be completed in the fourth quarter of 2005. The combined company will have its headquarters in Charlotte, North Carolina. Industry analysts project that as many as 2,000 jobs could be lost in the Birmingham market due to the SouthTrust/Wachovia merger. Prior to the merger, SouthTrust was Birmingham's largest bank and in 2003 was the city's 15th largest employer.

On January 23, 2004, Regions Financial Corp. (the holding company of Regions Bank) and Union Planters Corp., a Memphis, Tennessee based company, announced plans for a merger in which Regions Financial Corp. would acquire Union Planters Corp. and Union Planters National Bank would be merged into Regions Bank. On July 1, 2004, the two companies announced the formal completion of their merger and that the merger integration is expected to be completed during 2006. The combined company will have its headquarters in Birmingham, Alabama.

#### LEGAL MATTERS

The legality and validity of the Series 2004-A Warrants will be approved by Haskell Slaughter Young & Rediker, LLC, Birmingham, Alabama, Bond Counsel. Bond Counsel has been employed primarily for the purpose of preparing certain legal documents and supporting certificates, reviewing the transcript of proceedings by which the Series 2004-A Warrants have been authorized to be issued, and rendering an opinion in conventional form as to the validity and legality of the Series 2004-A Warrants and the exemption of interest thereon from Federal and State of Alabama income taxes. As described in "LITIGATION—Education Tax Litigation", Bond Counsel also will deliver certain other opinions in connection with the issuance of the Series 2004-A Warrants.

Although Bond Counsel assisted in the preparation of certain portions of this Official Statement and is of the opinion that the statements made therein under the captions "DESCRIPTION OF THE SERIES 2004-A WARRANTS", "LEGAL MATTERS", "TAX EXEMPTION" and Appendix C—"SUMMARY OF THE INDENTURE" fairly summarize the matters therein referred to, Bond Counsel has not been requested to check or verify, has not checked or verified, and will express no opinion with respect to the adequacy, accuracy, completeness or fairness of any other information contained in this Official Statement.

It is anticipated that Bond Counsel will render an opinion substantially in the form attached hereto as Appendix B.

Certain legal matters will be passed upon for the County by its special counsel, Miller, Hamilton, Snider & Odom, L.L.C., Birmingham, Alabama. Certain legal matters will be passed upon for the Underwriters by their

counsel, Maynard, Cooper & Gale, P.C., Birmingham, Alabama, and Emond Vines Gorham & Waldrep, P.C., Birmingham, Alabama.

The various legal opinions to be delivered concurrently with the delivery of the Series 2004-A Warrants express the professional judgment of the attorneys rendering the opinions as to the legal issues explicitly addressed therein. By rendering a legal opinion, the opinion giver does not become an insurer or guarantor of that expression of professional judgment, of the transaction opined upon, or of the future performance of parties to the transaction. Nor does the rendering of an opinion guarantee the outcome of any legal dispute that may arise out of the transaction.

#### TAX EXEMPTION

#### General

In the opinion of Bond Counsel, under existing law, interest on the Series 2004-A Warrants will be excluded from gross income for federal income tax purposes if the County complies with all requirements of the Internal Revenue Code of 1986, as amended (the "Internal Revenue Code"), that must be satisfied subsequent to the issuance of the Series 2004-A Warrants in order that interest thereon be and remain excluded from gross income. Failure to comply with certain of such requirements could cause the interest on the Series 2004-A Warrants to be included in gross income, retroactive to the date of issuance of the Series 2004-A Warrants. The County has covenanted to comply with all such requirements.

Bond Counsel is also of the opinion that, under existing law, interest on the Series 2004-A Warrants will not be an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations; however, it should be noted that with respect to corporations, such interest is taken into account in determining adjusted current earnings for the purpose of computing the alternative minimum tax imposed on such corporations.

Bond Counsel will express no opinion regarding federal tax consequences arising with regard to the Series 2004-A Warrants other than the opinions expressed in the two preceding paragraphs. The form of Bond Counsel's opinion is expected to be substantially as set forth in Appendix B to this Official Statement.

Prospective purchasers of the Series 2004-A Warrants should be aware that ownership of the Series 2004-A Warrants may result in collateral federal income tax consequences to certain taxpayers, including, without limitation, financial institutions, property and casualty insurance companies, individual recipients of Social Security or Railroad Retirement benefits, certain S corporations with "excess net passive income", foreign corporations subject to a branch profits tax and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry the Series 2004-A Warrants. Bond Counsel will not express any opinion as to such collateral tax consequences. Prospective purchasers of the Series 2004-A Warrants should consult their tax advisors as to collateral federal income tax consequences.

Bond Counsel is also of the opinion that, under existing law, interest on the Series 2004-A Warrants will be exempt from State of Alabama income taxation.

#### **Original Issue Discount**

Under existing law, the original issue discount in the selling price of a Series 2004-A Warrant, to the extent properly allocable to each owner of such Series 2004-A Warrant, is excluded from gross income for federal income tax purposes with respect to such owner. The original issue discount is the excess of the stated redemption price at maturity of such Series 2004-A Warrant over the initial offering price to the public, excluding underwriters and other intermediaries, at which price a substantial amount of the Series 2004-A Warrants of such maturity were sold.

Under Section 1288 of the Internal Revenue Code of 1986, as amended, original issue discount on taxexempt bonds accrues on a compound basis. The amount of original issue discount that accrues to an owner of a Series 2004-A Warrant during any accrual period generally equals (1) the issue price of such Series 2004-A Warrant plus the amount of original issue discount accrued in all prior accrual periods, multiplied by (2) the yield to maturity of such Series 2004-A Warrant (determined on the basis of compounding at the close of each accrual period and properly adjusted for the length of the accrual period), less (3) any interest payable on such Series 2004-A Warrant during such accrual period. The amount of original issue discount so accrued in a particular accrual period will be considered to be received ratably on each day of the accrual period, will be excluded from gross income for federal income tax purposes, and will increase the owner's tax basis in such Series 2004-A Warrant. Any gain realized by an owner from a sale, exchange, payment or redemption of a Series 2004-A Warrant will be treated as gain from the sale or exchange of such Series 2004-A Warrant.

#### Premium

An amount equal to the excess of the purchase price of the Series 2004-A Warrant over its stated redemption price at maturity constitutes premium on such Series 2004-A Warrant. A purchaser of a Series 2004-A Warrant must amortize any premium over such Series 2004-A Warrant's term using constant yield principles, based on the purchaser's yield to maturity. As premium is amortized, the purchaser's basis in such Series 2004-A Warrant is reduced by a corresponding amount, resulting in an increase in the gain (or decrease in the loss) to be recognized for federal income tax purposes upon a sale or disposition of such Series 2004-A Warrant prior to its maturity. Even though the purchaser's basis is reduced, no federal income tax deduction is allowed. Purchasers of any Series 2004-A Warrants at a premium, whether at the time of initial issuance or subsequent thereto, should consult with their own tax advisors with respect to the determination and treatment of premium for federal income tax purposes and with respect to state and local tax consequences of owning such Series 2004-A Warrants.

#### UNDERWRITING

The Series 2004-A Warrants are being purchased from the County by Raymond James & Associates, Inc., ABI Capital Management, LLC, Blount Parrish & Company, Inc., J.P. Morgan Securities Inc., The Malachi Group, Inc., M.R. Beal & Company, Securities Capital Corporation, SouthTrust Securities Inc., and UBS Financial Services, Inc. (the "Underwriters"). The Underwriters have agreed to purchase the Series 2004-A Warrants for an aggregate purchase price of \$684,308,070.98 (which represents the face amount of the Series 2004-A Warrants less underwriters' discount of \$3,888,898.47 and plus original issue premium of \$38,196,969.45) plus accrued interest. The initial public offering price set forth on the cover page may be changed by the Underwriters, and the Underwriters may offer and sell the Series 2004-A Warrants to certain dealers (including dealers depositing the Series 2004-A Warrants into investment trusts) and others at prices lower than the offering price set forth on the cover page. The Underwriters will purchase all the Series 2004-A Warrants if any are purchased.

#### CONTINUING DISCLOSURE

In order to provide certain continuing disclosure with respect to the Series 2004-A Warrants in accordance with Rule 15c2-12 of the United States Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time ("Rule 15c2-12"), the County has entered into a Disclosure Dissemination Agent Agreement ("Disclosure Dissemination Agreement") for the benefit of the holders of the Series 2004-A Warrants with Digital Assurance Certification, L.L.C. ("DAC"), under which the County has designated DAC as Disclosure Dissemination Agent.

The County has covenanted for the benefit of the holders of the Series 2004-A Warrants to provide certain information repositories with (i) certain financial information and operating data relating to the County on an annual basis (the "Annual Financial Information") within 180 days after the end of its fiscal year and (ii) notices ("Material Event Notices") of the occurrence of the following events, if it deems them to be material:

1. A delinquency in payment of principal of or interest on the Series 2004-A Warrants.

2. Non-payment related defaults under the proceedings of the County authorizing the Series 2004-A Warrants, whether or not such defaults constitute an event of default thereunder.

3. Unscheduled draws on any debt service reserve fund reflecting financial difficulties of the County.

4. Unscheduled draws on any credit enhancement or liquidity facility with respect to the Series 2004-A Warrants reflecting financial difficulties of the County.

5. Substitution of a credit enhancer for the one originally described in the Official Statement (if any), or the failure of any credit enhancer respecting the Series 2004-A Warrants to perform its obligations under the agreement between the County and such credit enhancer.

6. The existence of any adverse tax opinion with respect to the Series 2004-A Warrants or events affecting the tax-exempt status of interest on the Series 2004-A Warrants.

7. Any modification of the rights of the registered owners of the Series 2004-A Warrants.

8. Redemption of any of the Series 2004-A Warrants prior to the stated maturity or mandatory redemption date thereof.

9. Defeasance of the lien of any of the Series 2004-A Warrants or the occurrence of circumstances which, pursuant to such authorizing proceedings, would cause the Series 2004-A Warrants, or any of them, to be no longer regarded as outstanding thereunder.

10. The release, substitution or sale of the property securing repayment of the Series 2004-A Warrants.

11. Any changes in published ratings affecting the Series 2004-A Warrants.

In addition, the County has covenanted to provide in a timely manner to each information repository and to the appropriate state information repository (if any), notice of the County's failure to provide the Annual Financial Information on or before the date specified herein.

The Annual Financial Information will include financial information and operating data relating to the County of the type found in the table in "SECURITY AND SOURCE OF PAYMENT—Comparable Sales Tax Collections", with the County providing actual collection figures for the Pledged Tax proceeds. In addition, the County will provide to such repositories, when and if available, audited financial statements prepared in accordance with accounting principles described in the audited financial statements included in this Official Statement as an appendix.

The Annual Financial Information is required to be filed with each Nationally Recognized Municipal Securities Information Repository ("NRMSIR") as designated by the Securities and Exchange Commission and with any Alabama state information depository. Material Event Notices are required to be filed with each NRMSIR and any Alabama state information depository or the Municipal Securities Rulemaking Board and any Alabama state information depository.

The County shall never be subject to money damages for its failure to comply with its obligations to provide the required information. The only remedy available to the holders of the Series 2004-A Warrants for breach by the County of its obligations to provide the required information shall be the remedy of specific performance or mandamus against appropriate officials of the County. The failure by the County to provide the required information shall not be an event of default with respect to the Series 2004-A Warrants under the Indenture.

No person other than the County shall have any liability or responsibility for compliance by the County with its obligations to provide information. The Trustee has not undertaken any responsibility with respect to any required reports, notices or disclosures. The County may, upon proper notice to the Disclosure Dissemination Agent and the Trustee, replace or appoint a successor to the Disclosure Dissemination Agent. The Disclosure Dissemination Agent may resign at any time by providing proper notice to the County.

The Disclosure Dissemination Agent has only the duties specifically set forth in the Disclosure Dissemination Agreement. The Disclosure Dissemination Agent's obligation to deliver the information at the times and with the contents described in the Disclosure Dissemination Agreement is limited to the extent the County has provided such information to the Disclosure Dissemination Agent as required by the Disclosure Dissemination Agreement. The Disclosure Dissemination Agent has no duty with respect to the content of any disclosures or

notice made pursuant to the terms of the Disclosure Dissemination Agreement. The Disclosure Dissemination Agent has no duty or obligation to review or verify any information in the disclosures or notices provided to it by the County and shall not be deemed to be acting in any fiduciary capacity for the County, the holders of the Series 2004-A Warrants or any other party. The Disclosure Dissemination Agent has no responsibility for the County's failure to report to the Disclosure Dissemination Agent a Notice Event or a duty to determine the materiality thereof. The Disclosure Dissemination Agent shall have no duty to determine or liability for failing to determine whether the County has complied with the Disclosure Dissemination Agreement. The Disclosure Dissemination Agent may conclusively rely upon certifications of the County at all times.

The County retains the right to modify its obligations described above as long as such modification is done in a manner consistent with Rule 15c2-12 of the Securities and Exchange Commission.

#### RATINGS

Moody's Investors Service, Inc. and Standard & Poor's Ratings Service, a division of The McGraw-Hill Companies, Inc. (the "Rating Agencies") have assigned ratings to the Series 2004-A Warrants as indicated on the cover page. Each rating reflects each Rating Agency's rating of the creditworthiness of the County with respect to obligations payable from the Pledged Tax Proceeds. Any further explanation of the significance of such rating may be obtained only from the appropriate Rating Agency. The County furnished to the Rating Agencies the information contained in this Official Statement and certain other information respecting the County and the Series 2004-A Warrants. Generally, Rating Agencies base their ratings on such materials and information, as well as on their own investigations, studies and assumptions.

The ratings indicated on the cover page are not recommendations to buy, sell or hold the Series 2004-A Warrants, and any such ratings may be subject to revision or withdrawal at any time by the Rating Agencies. Any downward revision or withdrawal of any or all of such rating may have an adverse effect on the market price of the affected Series 2004-A Warrants. The Board, the Financial Advisor and the Underwriters have undertaken no responsibility either to bring to the attention of the Series 2004-A Warrantholders any proposed revision, suspension or withdrawal of a rating or to oppose any such revision, suspension or withdrawal.

#### FINANCIAL STATEMENTS

The audited financial statements of the County included in Appendix A have been included for general information purposes only. The Series 2004-A Warrants will not constitute general obligations of the County or a charge against the general credit or taxing powers of the County. The Series 2004-A Warrants will be limited obligations of the County payable solely from and secured by a pledge and assignment of the Pledged Tax Proceeds. See "SECURITY AND SOURCE OF PAYMENT".

#### FINANCIAL ADVISOR

National Bank of Commerce of Birmingham, Birmingham, Alabama, is serving as Financial Advisor to the County with respect to the sale of the Series 2004-A Warrants. The Financial Advisor assisted in the preparation of this Official Statement and in other matters relating to the planning, structuring and issuance of the Series 2004-A Warrants and provided other advice.

#### FORWARD-LOOKING STATEMENTS

Certain statements contained in this Official Statement including, without limitation, statements containing the words "estimates," "believes," "anticipates," "expects," and words of similar import, constitute "forward-looking" statements within the meaning of the Private Securities Litigation Reform Act of 1995. Such forward-looking statements involve known and unknown risks, uncertainties and other factors that may cause the actual results, performance or achievements of the County and the Bond Insurer to be materially different from any future

results, performance or achievements expressed or implied by such forward-looking statements. Such factors include, among others, those factors described herein under "RISK FACTORS" as well as population trends and political and economic developments that could adversely impact the collection of revenues. Given these uncertainties, prospective investors are cautioned not to place undue reliance on such forward-looking statements. The County disclaims any obligation to update any such factors or to publicly announce the results of any revision to any of the forward-looking statements contained herein to reflect future events or developments.

#### MISCELLANEOUS

This Official Statement is not to be construed as a contract or agreement between the County and the purchasers or holders of any of the Series 2004-A Warrants.

All quotations from and summaries and explanations of provisions of laws and documents herein do not purport to be complete, and reference is made to such laws and documents for full and complete statements of their provisions.

The information in this Official Statement has been obtained from sources which are considered dependable and which are customarily relied upon in the preparation of similar official statements, but such information is not guaranteed as to accuracy or completeness.

All estimates and assumptions contained herein are believed to be reliable, but no representation is made that such estimates or assumptions are correct or will be realized.

No person, including any broker, dealer or salesman, has been authorized to give any information or to make any representation other than those contained in this Official Statement, and if given or made, such other information or representations must not be relied upon as having been authorized by the County.

The Series 2004-A Warrants will not be registered under the Securities Act of 1933, as amended, or any state securities laws and will not be listed on any stock or other securities exchange, and neither the Securities and Exchange Commission nor any federal, state, municipal or other governmental agency will pass upon the accuracy, completeness or adequacy of this Official Statement.

Any information or expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale hereunder shall under any circumstances create an implication that there has been no change as to the affairs of the County since the date hereof.

Insofar as any statements are made in this Official Statement involving matters of opinion or estimates, whether or not so expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the estimates will be realized. This Official Statement should not be construed as a contract with holders of any of the Series 2004-A Warrants.

This Official Statement is being provided to prospective purchasers either in bound printed form ("Original Bound Format") or in electronic format. This Official Statement may be relied upon only if it is in its Original Bound Format or is printed in its entirety in such electronic format.

The Underwriters have provided the following sentence for inclusion in this Official Statement: The Underwriters have reviewed the information in this Official Statement in accordance with, and as part of, their respective responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of such information.

#### ADDITIONAL INFORMATION

For further information during the initial offering period with respect to the Series 2004-A Warrants, contact Steve Sayler, Finance Director, Jefferson County Commission, 716 North 21st Street, Birmingham,

Alabama 35263-0002, telephone (205) 325-5762, or Norm Davis, National Bank of Commerce of Birmingham, 1927 First Avenue North, Birmingham, Alabama 35202, telephone (205) 583-3678.

This Official Statement has been approved by the governing body of the County.

## JEFFERSON COUNTY, ALABAMA

By: /s/ Larry P. Langford President of the Jefferson County Commission [THIS PAGE INTENTIONALLY LEFT BLANK]

## APPENDIX A

Financial Statements of Jefferson County, Alabama for the fiscal year ended September 30, 2003 [THIS PAGE INTENTIONALLY LEFT BLANK]



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Honorable Ronald L. Jones Chief Examiner of Public Accounts Montgomery, Alabama 36130

Dear Sir:

Under the authority of the *Code of Alabama 1975*, Section 41-5-14, we submit this report on the Jefferson County Commission for the period October 1, 2002 through September 30, 2003.

## SCOPE AND OBJECTIVES

This report encompasses an audit of the financial statements of the Jefferson County Commission (the "Commission") and a review of compliance by the Commission with applicable laws and regulations of the State of Alabama and federal financial assistance programs. The audit was conducted in accordance with government auditing standards generally accepted in the United States of America for financial audits. The objectives of the audit were to determine whether the financial statements present fairly the financial position and results of financial operations and whether the Commission has complied with applicable laws and regulations.

## CONTENTS OF REPORT

This report includes the following segments:

- 1. <u>*Report to the Chief Examiner*</u> contains items pertaining to state legal compliance, agency operations and other matters.
- 2. <u>Independent Auditor's Report</u> reports on whether the financial information constitutes a fair presentation of the financial position and results of financial operations.
- 3. <u>Management's Discussion and Analysis (MD&A)</u> a component of Required Supplementary Information (RSI) presented by the management of the Commission introducing the basic financial statements and providing an analytical overview of the Commission's financial activities for the year. This information is supplementary information required by the Governmental Accounting Standards Board (GASB). This information has not been audited, and as a result, no opinion is provided about the fairness of the information in accordance with generally accepted accounting principles.

- 4. <u>*Financial Section*</u> includes basic financial statements (Exhibits 1 through 10) and notes to the financial statements.
- <u>Required Supplementary Information (RSI)</u> includes Budget to Actual Comparisons (Exhibits 11 through 13) which contain supplementary information required by the Governmental Accounting Standards Board. The MD&A discussed above is also considered RSI.
- 6. <u>Supplementary Information</u> includes combining statements for nonmajor governmental funds, nonmajor enterprise funds, internal service funds and agency funds (Exhibits 14 through 23), a Schedule of Expenditures of Federal Awards (Exhibit 24), which details federal awards expended during the audit period and Notes to the Schedule of Expenditures of Federal Awards.
- <u>Additional Information</u> contains basic information related to the Commission (Exhibit 25) and the following reports and items required by generally accepted government auditing standards and/or U. S. Office of Management and Budget (OMB) Circular A-133 for federal compliance audits:

<u>Report on Compliance and on Internal Control Over Financial Reporting Based on</u> <u>an Audit of Financial Statements Performed in Accordance With Government</u> <u>Auditing Standards</u> (Exhibit 26) – a report on internal control related to the financial statements and on whether the Commission has complied with laws and regulations which could have a direct and material effect on the Commission's financial statements.

**Report on Compliance With Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance With OMB Circular A-133** (Exhibit 27) – a report on internal control over compliance with requirements of laws, regulations, contracts and grants applicable to major federal programs and an opinion on whether the Commission complied with laws, regulations, and the provisions of contracts or grant agreements which could have a direct and material effect on each major program.

<u>Schedule of Findings and Questioned Costs</u> (Exhibit 28) – a report summarizing the results of the audit findings relating to the financial statements as required by *Government Auditing Standards* and findings and questioned costs for federal awards as required by OMB Circular A-133.

<u>Auditee Response/Corrective Action Plan</u> (Exhibit 29) – a response by the Commission on the results of the audit and corrective action plan for federal audit findings.

## AUDIT COMMENTS

The Jefferson County Commission provides for public safety, construction and maintenance of county roads and bridges, sanitation services, health and welfare services, educational, cultural and recreational services to the citizens of Jefferson County.

The Birmingham Water Works Board (BWWB) and the City of Bessemer, Alabama-Water Service Department (Bessemer Water Service) bill and collect sewer service charges for the Jefferson County Commission (Commission). For the fiscal year ended September 30, 2003, Bessemer Water Service had not engaged an auditor to provide a report on the entity's internal controls that may be relevant to the Commission's internal controls.

## AUDIT FINDINGS

- Procedures were not in place to ensure that all customers who are receiving sewer services are being billed. The County Sewer Billing Department notifies Bessemer Water Service to activate new sewer customers. Of fifty-eight (58) new customer notifications tested, thirteen (13) were not set up for sewer billing by Bessemer Water Service.
- The *Code of Alabama 1975*, Section 11-8-3, requires the County Commission to adopt an estimate of the income of the County and to estimate the expense of operations for each fiscal year. It further provides "that the appropriations so made shall not exceed the estimated total income of the County available for appropriations." The Commission adopted an original and amended budget for the Road Fund in which budgeted expenditures exceeded the total of budgeted revenues and beginning fund balances.

## SUMMARY OF FEDERAL COMPLIANCE AND FEDERAL INTERNAL CONTROL

The Commission appeared to have complied, in all material respects, with applicable federal laws and regulations governing its major programs. There were no material weaknesses noted in the internal controls related to major federal programs; however, one reportable condition was noted and is described below:

• The compliance requirement for subrecipient monitoring requires that all subrecipients be monitored to ensure compliance with all federal regulations. Procedures were not in place to monitor the subrecipient of the Youth Opportunity Grant to ensure that compliance requirements were timely and properly met. Some claims for reimbursement were submitted several months after the period of performance. The agency hired to monitor the subrecipient did not provide any monitoring reports to the Office of Community Development as required.

## STATUS OF PRIOR AUDIT

Findings contained in the prior audit have been resolved except as follows:

- Procedures were not in place to ensure compliance with all contract provisions between the Commission and Bessemer Water Service for sewer billing services.
- At September 30, 2003, the following funds had deficit fund balances:

Road Fund	\$4,139,000
Senior Citizens Fund	\$ 747,000
Capital Improvements Fund	\$2,077,000

## **RECOMMENDATIONS**

- Procedures should be implemented to ensure that all customers who receive sewer services are billed for the service.
- The Commission should ensure that adopted budgets are in compliance with the *Code of Alabama 1975*, Section 11-8-3.
- The Jefferson County Office of Community Development should implement procedures to ensure that subrecipients of the Youth Opportunity Grant are in compliance with all requirements.
- Procedures should be implemented to assure compliance with all contract provisions between the Commission and Bessemer Water Service for sewer billing services.
- The Commission should eliminate the deficit fund balances.

Sworn to and subscribed before me this day of 15 the **I** , 2004 . aller Notary Public My Commission Expires \$/21/04 Sworn to and subscribed before me this the 3 day of 15 , 2004. **Notary Public** My Commission Expires 8/21/04 Sworn to and subscribed before me this the 5th day of March ,2004. My Commission expires 02/16/08 Sworn to and subscribed before me this the 15 day of much , 2004. aller Notary Public Commission Expires 8/21/04 rb

Respectfully submitted,

Serry - marcol

Larry S. McPherson Examiner of Public Accounts

Blueba

Elizabeth L. Crowson Examiner of Public Accounts

Angela G. O'Neal Examiner of Public Accounts

Koderid Edward

Roderick Edwards Examiner of Public Accounts

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## **Independent Auditor's Report**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Jefferson County Commission, as of and for the year ended September 30, 2003, which collectively comprise the basic financial statements of the County's primary government as listed in the table of contents as Exhibits 1 through 10. These financial statements are the responsibility of the Jefferson County Commission's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

The financial statements referred to above include only the primary government, the Jefferson County Commission, which consists of all funds, organizations, institutions, agencies, departments, and offices that comprise the Commission's legal entity. The financial statements do not include financial data of the County's legally separate component units, which accounting principles generally accepted in the United States of America require to be reported with the financial data of the County's primary government. As a result, the primary government financial statements do not purport to, and do not, present fairly the financial position of the reporting entity of Jefferson County, as of September 30, 2003, and the changes in its financial position and its cash flows, where applicable, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information for the primary government, the Jefferson County Commission, as of September 30, 2003, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 6, 2004 on our consideration of the Jefferson County Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

The accompanying Management's Discussion and Analysis (MD&A) and the Schedules of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual, Exhibits 11 through 13, are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the Jefferson County Commission's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards (Exhibit 24) as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and the combining financial statements (Exhibits 14 through 23) are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the primary government financial statements and, in our opinion, is fairly stated in all material respects in relation to the primary government financial statements taken as a whole.

Ronald L. Jones Chief Examiner Department of Examiners of Public Accounts

February 6, 2004

Management's Discussion and Analysis (Required Supplementary Information)

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of Jefferson County, Alabama's financial performance provides an overview of the County's financial activities for the fiscal year ended September 30, 2003. Please read it in conjunction with County's basic financial statements, which begin on page 1.

## FINANCIAL HIGHLIGHTS

- The County's total net assets decreased \$110 million, or 7%. While net assets of business-type activities decreased \$107 million, or 8%, net assets of governmental activities remained virtually unchanged, showing a \$2 million, or 1%, decrease.
- Total long-term liabilities increased almost \$900 million, or 32%, with the vast majority coming from business-type activities.
- Total revenues increased \$55 million, or 11%. However, total program expenses increased \$81 million, or 14%.
- Charges for services from business-type activities increased \$22 million as a result of the sewer rate going from \$3.53 per hundred cubit feet of water used to \$4.90.

## **USING THIS ANNUAL REPORT**

This annual report consists of a series of financial statements. The Statement of Net Assets and the Statement of Activities (pages 1 and 3) provide information about the activities of the County as a whole and present a longer-term view of the County's finances. Fund financial statements (pages 5 through 21) tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the County's operations in more detail than the government-wide statements by providing information about the County's most significant funds. The remaining statements provide financial information about activities for which the County acts solely as a trustee or agent for the benefit of those outside of the government.

## Reporting the County as a Whole

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities report information about the County as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the County's net assets and changes in them. The County's net assets – the difference between assets and liabilities – can be thought of as one way to measure its financial health, or financial position. Over time, increases or decreases in the County's net assets are one indicator of whether its financial health is improving or deteriorating. Other nonfinancial factors need to be considered, such as changes in the County's property tax base and the condition of the County's roads, to assess the overall health of the County.

In the Statement of Net Assets and the Statement of Activities, we divide the County into two kinds of activities:

- Governmental activities Most of the County's basic services are reported here, including general government, public safety, highways and streets, health and welfare, and culture and recreation. Property and sales taxes, occupation license fees, and state grants finance most of these activities.
- Business-type activities The County charges fees to users to help it cover all or most of the cost of certain services it provides. The County's indigent care hospital, nursing home, landfill, sanitary operations, and parking facilities are reported here.

## **Reporting the County's Most Significant Funds**

The fund financial statements begin on page 5 and provide detailed information about the most significant funds – not the County as a whole. Some funds are required to be established by State law and by bond covenants. However, the County Commission established many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money. The County's three types of funds – governmental, proprietary, and fiduciary – use different accounting approaches.

- Governmental funds Most of the County's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. We described the relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds in a reconciliation at the bottom or immediately following the fund financial statements.
- Proprietary funds When the County charges users for the services it provides whether to outside users or to other departments of the County these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Assets and the Statement of Activities. In fact the County's enterprise funds (a component of proprietary funds) are the same as the business-type

activities we report in the government-wide statements but provide more detail and additional information, such as cash flows, for proprietary funds. We use internal service funds (the other component of proprietary funds) to report activities that provide supplies and services for the County's other programs and activities – such as the County's Building Services Fund.

• Fiduciary funds – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources are not available to support the County's own programs.

## THE COUNTY AS A WHOLE

The County's combined net assets decreased approximately \$110 million, or 7.2%, from a year ago, while the previous year showed an \$86 million decrease, or 5.3%. The analysis below focuses on the net assets and changes in net assets, as reflected in the following condensed statements, of the County's governmental and business-type activities.

#### NetAssets (\$000 om itted)

	Govern	m ental	Busine	ss-typ e		
	A c tiv itie s		A c tiv itie s		Total	
	2003	2002	2003	2002	2003	2002
Assets and Liabilities						
Cument and O ther Assets	\$ 336,193	\$355,259	\$1,368,066	\$ 883,969	\$ 1,704,259	\$ 1,239,228
CapitalAssets	269,479	255,283	3,249,376	3,006,408	3,518,855	3,261,691
TotalAssets	605,672	610,542	4,617,442	3,890,377	5,223,114	4,500,919
Long-term Liabilities	294,308	264,789	3,279,693	2,436,576	3,574,001	2,701,365
0 ther Liabilities	134,693	166,785	90,548	99,235	225,241	266,020
TotalLiabilities	429,001	431,574	3,370,241	2,535,811	3,799,242	2,967,385
N e t A sse ts						
Invested in CapitalAssets,						
net of related debt	(26,686)	(12,947)	365,100	591,284	338,414	578,337
R e s tric te d	152,481	203,958	939,170	816,974	1,091,651	1,020,932
U n re s tric te d	50,876	(12,043)	(57,069)	(53,692)	(6,193)	(65,735)
TotalNetAssets	\$ 176,671	\$ 178,968	\$1,247,201	\$1,354,566	\$ 1,423,872	\$ 1,533,534

Net assets of the County's governmental activities decreased by approximately \$2.3 million, or 1.2%. However, the components of net assets showed a much greater change from the prior year. Net assets invested in capital assets, net of related debt, decreased \$14 million, or 106 %. Restricted net assets decreased \$51 million, or 25%. Unrestricted net assets – the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements – changed from a \$12 million deficit at September 30, 2002 to a \$51 million surplus at the end of the current year.

The increased deficit in net assets invested in capital assets was due to the issuance of additional capital-related debt. Although net capital assets increased approximately \$14 million, related debt increased \$30 million, mainly due to the issuance of the 2003-A general obligation warrants.

Restricted net assets decreased due to an additional \$50 million in operating transfers from the debt service fund to the capital projects funds during the year, which are classified as restricted for debt service.

Unrestricted net assets increased from a deficit to a surplus mainly due to the operating transfers referred to above which, for the capital projects funds, are reflected as unrestricted.

Net assets of the County's business-type activities decreased \$107 million, or 8%, due mainly to an increase of \$834 million in sewer revenue debt from the 2003 refunding issues and a smaller corresponding increase in net capital assets.

	Governmental Activities		Busine: Activ		Tota	1
	2003	2002	2003	2002	2003	2002
Revenues						
Přogřam reveňuěš:						
Charges for Services	\$ 52,085 <sup>×</sup>	\$ 44,041 <sup>~</sup>	\$ 159,423 <sup>~</sup>	\$ 137,046 <sup>~</sup>	\$ 211,508 <sup>~</sup>	\$ 181,087 <sup>~</sup>
0 perating grants č	55,617 <sup>~</sup>	49,568 <sup>×</sup>	- ~	-~	55,617 <sup>×</sup>	49,568
Capitalgrants	427 <sup>×</sup>	1,250 <sup>×</sup>	_ ~	_~	427 <sup>×</sup>	1,250 <sup>×</sup>
G`eneralrevenues:`						-
Přoperty taxes	73,436 <sup>×</sup>	73,117 <sup>×</sup>	4,113~	3,128~	77,549 <sup>~</sup>	76,245 <sup>~</sup>
Sales tax	63,920 <sup>~</sup>	62,834	- ~	- ~	63,920~	62,834~
0  ther taxes	10,528	9,343~	_ ~	- ~	10,528	9,343~
0 čccupational license č	55,089 <sup>×</sup>	54,698ĭ	-~	-~	55,089 <sup>×</sup>	54,698~
Investm ent eamings	5,953 ~	14,083	69,057 <sup>~</sup>	43,900 <sup>~</sup>	75,010	57,983 <sup>~</sup>
0 "ther general revenues"	10,189 <sup>×</sup>	10,238	72~	606~	10,261 <sup>~</sup>	10,844~
Totalrevenues	327,244 `	319,172 <sup>~</sup>	232,665 <sup>°</sup>	184,680`	559,909 <sup>~</sup>	503,852
Program Expenses						
Generalgovernment	121,127 ~	104,496	_`	_`	121,127~	104,496~
Public safety	71,248~	65,936	_`	_`	71,248~	65,936
Highways and roads	41,901°	41,716°	_`	_`	41,901	41,716°
W elfãre	16,453	14,766	_`	_`	16,453	14,766~
Culture and recreation	18,250	16,1°87č	_`	- ~	18,250	16,187×
Education	23Ĭĭ	200~	_`	_ ~	231~	200 <sup>~</sup>
Interest and fiscal charges	14,234ĭ	15,809	_`	_ ~	14,234	15,809~
Hospital	- ~	- ~	74,526	7 Š ,3 Ť Š Č	74,526	73,375
Nursing operations	- ~	- ~	16,306	15,279~	16,306	15,279°
Landfill	- ~	- ~	7,090~	7,352~	7,0,00~	7,352~
Sanitary operations	- *	- *	287,898~	234,463	287,898~	234,463
Parking	- `	- `	3 Ŭ "	326~	307~	326~
Totalexpenses	283,444	259,110	386,127	330,795	669,571	589,905
E xcess (deficiency) č						
b efore specialitem š						
a nd transfersĭ	43,800`	60,062 <sup>~</sup>	(153,462) ~	(146,115) ~	(109,662) ~	(86,053)~
N et transfers	(46,097) ~	(45,296) ~	46,097 <sup>~</sup>	45,296 <sup>~</sup>	_ ~	_~
Increase (decrease) in č						
n etassetsĭ	\$ (2,297)	\$` 14,766`	\$ (LU7,365)	\$ (100,819) ~	\$ (109,662) `	\$ (86,053)

### Changes in NetAssets (\$000 om itted)

The County's total revenues increased \$56 million, or 11% from the previous year. The total cost of all programs and services increased \$80 million, or 14%.

## **Governmental Activities**

Total revenue from governmental activities increased \$8 million, or 2%, from the prior year. However, individual revenue components both increased and decreased by various amounts.

Charges for services increased \$8 million, or 18%. All departments and agencies of the County are charged the unbilled value of central services costs, such as payroll, accounting, and budgeting. This amount increased \$4 million. The County funds all expenses of the Jefferson County Personnel Board and then is reimbursed on a percentage basis by all jurisdictions served by the Board. During the year, the Board incurred approximately \$3 million more in expenses than the prior year, resulting in \$2 million of additional reimbursements to the County from the other jurisdictions for their allocated portions.

Operating grants increased \$6 million from last year. The County received \$1.7 million from the State of Alabama for a computerized mapping project. In addition, a \$3 million increase in Title 19 Medicaid Waiver funds was received.

The reduction in investment earnings was due to less funds being available throughout the year for investment, plus a reduction in the rates of return.

Total program expenses for governmental funds increased \$24 million, or 9%, from last year. There were several programs which showed notable increases.

General government expenses went up approximately \$17 million, or 16%. The Jefferson County Personnel Board incurred approximately \$3 million more in expenses during the year, as noted above. In addition, \$1.4 million more was paid to Children's Hospital for care of indigent pediatric patients, \$1.5 million more in senior citizens' programs, plus an increase in employees' salaries and benefits.

Public safety expenses increased \$5 million, or 8%, due mainly to a \$4 million increase in the costs of salaries and benefits. In addition, \$1 million more was paid during the year to provide medical services to jail inmates.

The \$1.7 million increase in welfare expenses was due to more being paid out in numerous Community Development grants.

The \$2 million increase in culture and recreation expenses was due to an increase in the County's grant to the Jefferson County Economic and Industrial Development Authority.

The following presents the cost of each of the County's five largest programs – general government, public safety, highways and roads, welfare, and culture and recreation – as well as each program's net cost (total cost less revenues generated by the activities). The net cost shows the financial burden that was placed on the County's taxpayers by each of these functions.

		l C o st rvice s	NetCost ofServices			
	2003	2002	2003	2002		
G eneralgovernm ent	\$ 121,127	\$ 104,496	\$ 45,543	\$ 42,695		
Public safety	71,248	65,936	64,856	59,511		
Highways and roads	41,901	41,716	30,509	29,789		
W elfare	16,453	14,766	1,692	6 0		
Culture and recreation	18,250	16,187	18,250	16,187		
Allothers	14,465	16,009	14,465	16,009		
T o ta ls	\$ 283,444	\$ 259,110	\$ 175,315	\$ 164,251		

#### G overnm entalActivities (\$000 om itted)

## **Business-type Activities**

Total revenues for business-type activities increased \$48 million, or 26%, due predominantly to charges for services and investment earnings. On January 1, 2003, the sewer rate increased from \$3.53 per hundred cubic feet of water used to \$4.90 per hundred cubic feet, or 39%. More funds were available for investment during the year as a result of the new 2003 revenue bond issues. In addition, real property revaluations resulted in the property tax increase.

Practically the entire \$55 million increase in program expenses for business-type activities was from sanitary operations. Interest on sewer revenue bonds increased \$42 million as a result of a net increase of \$800 million in sewer bonds for the year. During the year, several new sewer refunding issues defeased approximately \$2 billion of previously-issued sewer debt. Unamortized bond issue costs on refunded debt totaling \$2.4 million were written off. Depreciation on capital assets increased \$7 million from the \$1.4 billion of additional sewer infrastructure taken over by the County.

## THE COUNTY'S FUNDS

The General Fund went from a \$1 million net decrease in fund balance last year to a net decrease of \$17 million during the current year. Factors contributing to this were as follows:

- Salaries and benefits increased \$7 million, or 8%, from last year. All full-time employees received a 3% wage increase, plus individuals earning merit increases received a 5% adjustment. In addition, costs for employee health insurance increased substantially.
- Operating transfers from the General Fund increased \$12 million from the prior year. The major beneficiaries of these were the Road Fund (\$6 million), Nursing Home (\$2 million), Information Services (\$2 million), and the Landfill Fund (\$1 million).

The Road Fund's change in fund balance went from a \$4 million net decrease last year to a \$3 million increase in the current year. This was mainly the result of the operating transfers received from the General Fund as noted above.

## **BUDGETS**

Throughout the year, the original budget is amended to reflect changes in funding needs. The County has established policies and procedures for amending the budget. Statements reflecting original and final budgets, plus actual compared to final budget amounts, are shown on pages 82 through 85 for the general fund and all major special revenue funds.

Several revenue items saw the original budget significantly increased during the year. The original budget for total intergovernmental revenue in the general fund was increased almost \$6 million for a number of reasons. Numerous federal grants were entered into during the year. However, only a portion of these were received before year end, with the remainder expected in the following year. Intergovernmental revenue from the State of \$1.7 million was budgeted for a digital tax system. This also increased the combined expenditure budgets of the Board of Equalization and Tax Assessor by the same amount. The local revenue budget was increased to reflect the entire amount expected to be received from the City of Birmingham as part of the shared rabies control contract. However, only part of the revenue was received, with the balance expected next year. The original indirect cost recovery budget was increased for certain revenues which previously had been recorded in an internal service fund. The investment income budget was increased \$1.3 million for estimated market changes in the County's investments.

Expenditure budgets and actual amounts generated two significant items. Public safety showed \$5.9 million in actual overtime charges versus none budgeted due to reductions. A \$2 million increase in the County's grant to the Jefferson County Economic and Industrial Development Authority and the second year of a five-year, \$1 million per year, biomedical research grant to the University of Alabama at Birmingham accounted for the increase in Culture and Recreation's original budget.

## CAPITAL ASSET AND DEBT ADMININSTRATION

## **Capital Assets**

At the end of fiscal year 2003, the County had \$3.5 billion invested in a broad range of capital assets, including buildings, roads, bridges, public safety equipment, and sewer lines. This amount represents a net increase (including additions and deductions) of \$255 million, or 7.8%, over the previous year.

		-	Assets,net om itted)				
	Governmental Activities		B u sin e ss-typ e A c tiv itie s		Total		
	2003	2002	2003	2002	2003	2002	
Land	\$ 10,939	\$ 10,781	\$ 45,920	\$36,888	\$ 56,859	\$ 47,669	
Buildings and Improvements	56,260	62,060	882,805	780,986	939,065	843,046	
Equipm ent	26,809	28,553	11,969	11,248	38,778	39,801	
In fra s tru c tu re	19,150	16,532	1,222,263	1,257,658	1,241,413	1,274,190	
Construction in Progress	156,321	139,334	1,086,419	919,628	1,242,740	1,058,962	
	\$ 269,479	\$ 257,260	\$3,249,376	\$3,006,408	\$ 3,518,855	\$ 3,263,668	

Major additions during the year were predominantly in construction in progress. Amounts expended on construction projects during the year were \$8 million on jail renovations, \$4 million for courtrooms in the Criminal Justice Center, and \$2 million for renovations of the Community Development building. The County has budgeted approximately \$69 million for construction contracts for fiscal year 2004, principally for building renovations, road construction, and sewer improvements.

## Debt

At year-end, the County had \$3.6 billion in general obligation and revenue warrants outstanding versus \$2.7 billion last year, an increase of 32%.

			nding Debt om itted)				
	Governmental Activities		B u sin e ss-typ e A c tiv itie s		Total		
	2003	2002	2003	2002	2003	2002	
GeneralObligation Warrants (backed by the County)	\$ 297,830	\$ 268,230	\$ -	\$ -	\$ 297,830	\$268,230	
Revenue W anants (backed by Sewerfees)	-	-	3,271,710	2,437,755	3,271,710	2,437,755	
	\$ 297,830	\$ 268,230	\$3,271,710	\$ 2,437,755	\$ 3,569,540	\$ 2,705,985	

New debt totaling \$3.6 billion was issued during the year, composed of \$94 million in general obligation warrants and \$3.5 billion in sewer warrants. The general obligation warrants were issued to refund the outstanding balance of a prior issue and reimburse the County for prior capital expenditures. The majority of the sewer revenue bonds are refundings of previously-issued bonds, with the proceeds of all the bonds being used to upgrade and expand the sanitary sewer system.

## CURRENTLY KNOWN FACTS AND CONDITIONS

On January 1, 2004, the residential sewer rate increased from \$4.90 per hundred cubic feet of water used to \$5.39 per hundred cubic feet, or an increase of 10%. Assuming the same volume of water consumption as last year, next year's sewer revenue as recorded in the business-type activities would increase approximately \$8 million.

## CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact the Office of the Finance Director, 716 Richard Arrington, Jr. Boulevard North, Suite 810, Birmingham, Alabama 35203.

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## Statement of Net Assets€ September 30, 2003€ (In Thousands)€

		vernmental Activities	Business-Type Activities		Total
Assets					
Current Assets:					
Cash and Investments	\$	56,088	\$	2,774	\$ 58,862
Accounts Receivable, Net	·	83		17,918	18,001
Loans Receivable, Net		4,408			4,408
Patient Accounts Receivable, Net				9,110	9,110
Property Taxes Receivable, Net		65,165		3,564	68,729
Interest Receivable		 10		2,486	2,496
Due from Other Governments		40,743		1,172	41,915
Inventories		3,396		2,157	5,553
Prepaid Expenses		172		2,281	2,453
Total Current Assets		170,065		41,462	211,527
Noncurrent Assets:					
Deferred Charges				52,092	52,092
Deferred Loss on Early Retirement of Debt		1,665		355,056	356,721
Advances Due from Other Funds		19,714		(19,714)	
Restricted Assets - Noncurrent Cash		144,749		939,170	1,083,919
Capital Assets, Net of Depreciation		269,479		3,249,376	3,518,855
Total Noncurrent Assets		435,607		4,575,980	5,011,587
Total Assets		605,672		4,617,442	5,223,114
Liabilities					
Current Liabilities:					
Cash Deficit		8,180		12,371	20,551
Accounts Payable		8,174		33,357	41,531
Deposits Payable				34	34
Due to Other Governments		4,998			4,998
Deferred Revenue		70,117		3,793	73,910
Accrued Wages Payable		4,210		1,673	5,883
Deferred Credits		5,112			5,112
Accrued Interest Payable		7,078		19,486	26,564
Retainage Payable		1,126		15,385	16,511
Long-Term Liabilities:					
Portion Due or Payable Within One Year:					
Arbitrage Rebate Payable				1,123	1,123
Warrants Payable		18,025		2,595	20,620
Estimated Liability for Landfill Closure/					
Postclosure Care Costs				41	41
Estimated Liability for					
Compensated Absences		1,643		690	2,333
Estimated Claims Liability		6,030			6,030
Total Current Liabilities	\$	134,693	\$	90,548	\$ 225,241

The accompanying Notes to the Financial Statements are an integral part of this statement.

Jefferson County Commission
# 

			iness-Type ctivities		Total
Noncurrent Liabilities:					
Portion Due or Payable After One Year:					
Arbitrage Rebate Payable	\$	\$	1,260	\$	1,260
Warrants Payable	279,805		3,269,115		3,548,920
Estimated Liability for Landfill Closure/	,				
Postclosure Care Costs			3,098		3,098
Estimated Liability for					-
Compensated Absences	14,503		6,220		20,723
Total Noncurrent Liabilities	 294,308		3,279,693	•	3,574,001
Total Liabilities	 429,001		3,370,241		3,799,242
Net Assets					
Invested in Capital Assets, Net of Related Debt	(26,686)		365,100		338,414
Restricted for:	<b>`</b>				
Debt Service	141,000		406,785		547,785
Other Purposes	11,481		532,385		543,866
Unrestricted	50,876		(57,069)		(6,193)
Total Net Assets	\$ 176,671	\$	1,247,201	\$	1,423,872

# Statement of Activities For the Year Ended September 30, 2003 (In Thousands)

	E	xpenses		Charges for Services	Program Revenues Operating Grants and Contributions		
Primary Government							
Governmental Activities:							
General Government	\$	121,127	\$	44,813	\$	30,771	
Public Safety		71,248		4,136		1,829	
Highways and Roads		41,901		3,136		8,256	
Welfare		16,453				14,761	
Culture and Recreation		18,250					
Education		231					
Interest and Fiscal Charges		14,234					
Total Governmental Activities		283,444		52,085		55,617	
Business-Type Activities:							
Hospital		74,526		27,052			
Nursing Operations		16,306		9,377			
Landfill		7,090		5,066			
Sanitary Operations		287,898		117,661			
Parking		307		267			
Total Business-Type Activities		386,127		159,423			
Total Primary Government	\$	669,571	\$	211,508	\$	55,617	
	Taxes Prop Sale Othe Occu Unrest Miscel Transf	erty Taxes s Tax er Taxes upational Lice tricted Investn laneous ers	nse nent	Earnings nues and Transfer	5		

Change in Net Assets Net Assets Beginning of Year, as Restated (Note 23) Net Assets End of Year

			es) Revenues and Chang	es in Net Assets
Capital Grants		Governmental	51	
and Con	ntributions	Activities	Activities	Totals
\$		\$ (45,5	543) \$	\$ (45,543)
	427	(64,8	356)	(64,856)
		(30,5	509)	(30,509)
		(1,6	692)	(1,692)
		(18,2	250)	(18,250)
		(2	231)	(231)
		(14,2	234)	(14,234)
	427	(175,3	315)	(175,315)
			(47,474)	· · · · · · · · · · · · · · · · · · ·
			(6,929)	(6,929)
			(2,024)	
			(170,237)	(170,237)
			(40)	· · · · · · · · · · · · · · · · · · ·
			(226,704)	(226,704)
\$	427	(175,3	315) (226,704)	(402,019)
		73,4	4,113	77,549
		63,9	920	63,920
		10,5	528	10,528
		55,0	)89	55,089
		5,9	953 69,057	75,010
		10,1	189 72	10,261
		(46,0	97) 46,097	
		173,0	119,339	292,357
		(2.2	297) (107,365)	(109,662)
		178,9	, , , , , , , , , , , , , , , , , , , ,	1,533,534
		\$ 176,6		\$ 1,423,872

# Balance Sheet - Governmental Funds September 30, 2003 (In Thousands)

	C	General Fund	Indigent Care Fund
Assets			
Cash and Investments	\$	12,668	\$ 319
Accounts Receivable, Net		48	
Loans Receivable, Net			
Property Taxes Receivable, Net		28,510	
Interest Receivable			
Due From Other Governments		21,869	6,319
Inventories		134	
Prepaid Expenses		31	
Advances Due From Other Funds			
Total Assets		63,260	6,638
<u>Liabilities and Fund Balances</u> Liabilities:			
Cash Deficit			
Accounts Payable		1,036	
Due To Other Governments		1,030	
Deferred Revenue		30,388	
Retainage Payable		50,500	
Accrued Wages and Benefits Payable		3,037	
Accrued Interest Payable		0,007	
Estimated Liability for Compensated Absences		985	
Total Liabilities		35,536	
Fund Balances:			
Reserved for:			
Advances Due From Other Funds			
Inventories		134	
Petty Cash		76	
Mapping and Reappraisal		2,385	
E911		(726)	
Cooper Green Hospital Foundation		. ,	263
Debt Service			
Encumbrances		2,969	
Prepaid Expenses		31	
Loans Receivable			
Unreserved, Reported In:			
General Fund		22,855	
Special Revenue			6,375
Capital Projects			 
Total Fund Balances		27,724	6,638
Total Liabilities and Fund Balances	\$	63,260	\$ 6,638

The accompanying Notes to the Financial Statements are an integral part of this statement.

Jefferson County Commission

	Road Fund	Debt Service Fund		Other Governmental Funds		Total Governmental Funds
\$	1,192	\$ 162,773	\$	4,605 6	\$	181,557 54
				4,408		4,408
	10,691			25,964		65,165
				10		10
	822			5,395		34,405
	2,138 5			4		2,272 40
	5	19,714		4		19,714
	14,848	182,487		40,392		307,625
	<u>.</u>	· · ·		· · · ·		
				2,334		2,334
	704	45		4,937		6,722
	4,908			00.040		4,998
	11,380			28,349		70,117
	1,126 505			58		1,126 3,600
	505	7,078		50		7,078
	364	.,		(1)		1,348
	18,987	7,123		35,677		97,323
		19,714				19,714
	2,138					2,272
	1			1		78
						2,385
						(726) 263
		155,650				155,650
	1,417	,		26,902		31,288
	5			4		40
				4,409		4,409
						22,855
	(7,700)			(9,812)		(11,137)
	(4.400)			(16,789)		(16,789)
\$	<u>(4,139)</u> 14,848	175,364 \$ 182,487	\$	4,715 40,392	\$	<u>210,302</u> 307,625
Ψ	14,040	Ψ 102,+07	Ψ	+0,032	Ψ	001,020

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# Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Assets September 30, 2003 (In Thousands)

Total Fund Balances - Governmental Funds (Exhibit 3)	\$ 210,302
Amounts reported for Governmental Activities in the Statement of Net Assets (Exhibit 1) are different because:	
Capital Assets used in Governmental Activities are not financial resources and therefore are not reported as assets in Governmental Funds. These assets were added as net capital assets in the following amount:	244,626
Deferred loss on early retirement of debt is not reported in the funds.	1,665
Deferred credits related to issuance of long-term liabilities are not reported in the funds.	(5,112)
Internal Service funds are used by management to charge the costs of certain activities and risk management to individual funds. The assets and liabilities of certain internal service funds are included in the Statement of Net Assets.	34,861
Long-Term Liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-term liabilities at year-end consist of:	
General Obligation Warrants Payable(297,830)Estimated Liability for Compensated Absences(11,841)Total Long-Term Liabilities(11,841)	(309,671)
Total Net Assets - Governmental Activities (Exhibit 1)	\$ 176,671

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended September 30, 2003 (In Thousands)

	(	Seneral Fund	gent Fund
Revenues			
Taxes	\$	66,864	\$ 39,216
Licenses and Permits		61,313	
Intergovernmental		22,122	
Charges for Services		22,218	
Indirect Cost Recovery		13,613	
Miscellaneous		440	8,079
Interest		3,808	1
Total Revenues		190,378	47,296
Expenditures			
Current:		74.044	0.000
General Government		74,014	9,000
Public Safety		61,566	
Highways and Roads		770	
Welfare		779	
Culture and Recreation		16,578	
Education		231	
Capital Outlay		1,596	
Debt Service:			
Principal Retirement			
Interest and Fiscal Charges			
Debt Issuance Costs		40.040	4 5
Indirect Costs		13,649	15
Total Expenditures		168,413	9,015
Excess (Deficiency) of Revenues Over Expenditures		21,965	38,281
Other Financing Sources (Uses)			
Debt Issued			
Payment to Escrow Agent			
Premiums on Debt Issued			
Proceeds from Sale of Capital Assets		1,431	
Transfers In		1	
Transfers Out		(40,947)	(37,900)
Total Other Financing Sources (Uses)		(39,515)	(37,900)
Net Change in Fund Balances		(17,550)	381
Fund Balances at Beginning of Year, as Restated (Note 23)		45,274	 6,257
Fund Balances at End of Year	\$	27,724	\$ 6,638

The accompanying Notes to the Financial Statements are an integral part of this statement.

Jefferson County Commission

	Road Fund	Debt Service Fund			Other Governmental Funds		Total Governmental Funds
<b>^</b>	40.070	¢		•	00.404	<b>~</b>	4.47.000
\$	12,679	\$		\$	29,124	\$	147,883
	7,549		950		25,422		61,313 56,043
	230		330 7		3,790		26,245
	200		,		0,700		13,613
	173				691		9,383
			1,921		154		5,884
	20,631		2,878		59,181		320,364
					11,908		94,922
					1,424		62,990
	34,256						34,256
					14,039		14,818
							16,578
							231
	1,803				25,704		29,103
			17,145				17,145
			14,234				14,234
			1,069				1,069
	3,827		63		696		18,250
	39,886		32,511		53,771		303,596
	(19,255)		(29,633)		5,410		16,768
			94,000				94,000
			(48,241)				(48,241)
			5,833				5,833
	199				7		1,637
	22,496		32,062		55,822		110,381
	(119)		(53,000)		(31,106)		(163,072)
	22,576		30,654		24,723		538
	3,321		1,021		30,133		17,306
	(7,460)		174,343		(25,418)		192,996
\$	(4,139)	\$	175,364	\$	4,715	\$	210,302

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# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended September 30, 2003 (In Thousands)

Net Change in Fund Balances - Total Governmental Funds (Exhibit 5)	\$	17,306
Amounts reported for Governmental Activities in the Statement of Activities (Exhibit 2) are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the costs of those assets are allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays (\$29,103) exceeded depreciation (\$14,077) in the current period.		15,026
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. This is the amount by which repayments exceeded proceeds.		
Debt Issued:		
Refunding Warrants (94,00	0)	
Premium on Refunding (5,83	3)	
Repayments:		
Payment to Escrow Agent 48,24		
Principal17,14	5	(34,447)
Some expenditures reported in the governmental funds are deferred on the Statement of Net Assets. This includes bond issuance costs.		1,069
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in Governmental Funds. The current year increases in Estimated Liability for Compensated Absences (\$711) exceeded Amortization of Deferred Charges (\$222).		(489)
Governmental Funds report proceeds from sale of fixed assets as other financing sources. However, the Statement of Activities reports a gain or loss on the sale of capital assets. The Proceeds from Sale of Capital Assets (\$1,637) exceeded the Gain on the Sale of Capital Assets (\$807).		(830)
Internal service funds are used by management to charge the costs of certain activities, such as building services and risk management to individual funds. The net revenue are expense of certain internal service funds is reported with governmental activities.	nd	68_
Change in Net Assets of Governmental Activities (Exhibit 2)	\$	(2,297)
	<u> </u>	(2,201)
The encourse states to the Eigensial Otates and an internal work of this statement		

Jefferson County
Commission

# Statement of Net Assets - Proprietary Funds September 30, 2003 (In Thousands)

	Cooper Green Hospital Fund	Sanitary Operations Fund		
Assets				
Current Assets:				
Cash and Investments	\$	\$ 2,595		
Accounts Receivable, Net	42	16,940		
Patient Accounts Receivable, Net	7,533			
Property Taxes Receivable, Net		3,564		
Interest Receivable		2,486		
Due from Other Governments	250	922		
Inventories	1,155	946		
Prepaid Expenses	2,271	8		
Total Current Assets	11,251	27,461		
Noncurrent Assets:				
Deferred Charges		51,934		
Deferred Loss on Early Retirement of Debt		355,056		
Restricted Assets - Noncurrent Cash		939,170		
Capital Assets, Net Where Applicable	11,722	3,177,307		
Total Noncurrent Assets	11,722	4,523,467		
Total Assets	\$ 22,973	\$ 4,550,928		

Other Enterprise Funds		Totals	Internal Service Funds
\$ 179	\$	2,774	\$ 19,280
936	·	17,918	29
1,577		9,110	
		3,564	
		2,486	
		1,172	6,338
56		2,157	1,124
2		2,281	133
2,750		41,462	26,904
158		52,092	
		355,056	
		939,170	
60,347		3,249,376	24,851
60,505		4,595,694	24,851
<b>^</b>	<u>^</u>		
\$ 63,255	\$	4,637,156	\$ 51,755

# Statement of Net Assets - Proprietary Funds September 30, 2003 (In Thousands)

	per Green pital Fund	Sanitary Operations Fund
Liabilities		
Current Liabilities:		
Cash Deficit	\$ 12,371	\$
Accounts Payable	3,757	29,419
Deposits Payable		
Deferred Revenue		3,793
Accrued Wages and Benefits Payable	755	644
Accrued Interest Payable		19,472
Retainage Payable		15,385
Estimated Liability for		
Compensated Absences	227	365
Warrants Payable		2,595
Estimated Claims Liability		
Total Current Liabilities	 17,110	71,673
Noncurrent Liabilities: Advances Due to Other Funds Arbitrage Rebate Payable Warrants Payable Estimated Liability for Landfill Closure/ Postclosure Care Costs Estimated Liability for		2,383 3,269,115
Compensated Absences	2,046	3,289
Total Noncurrent Liabilities	2,046	3,274,787
Total Liabilities	 19,156	3,346,460
<u>Net Assets</u> Invested in Capital Assets, Net of Related Debt Restricted for:	11,722	312,587
Debt Service		406,785
Capital Projects		532,385
Unrestricted	(7,905)	(47,289)
Total Net Assets	\$ 3,817	\$ 1,204,468

Other Enterprise Funds	Totals	Internal Service Funds
\$	\$ 12,371	\$ 5,846
181	33,357	1,448
34	34 3,793	
274	1,673	613
14	19,486	
	15,385	
98	690	296
	2,595	
		6,030
601	89,384	14,233
19,714	19,714	
	2,383	
	3,269,115	
3,139	3,139	
885	6,220	2,661
23,738	3,300,571	2,661
	- , ,	,
24,339	3,389,955	16,894
40,791	365,100	24,851
	406,785	
	532,385	
(1,875)	(57,069)	10,010
\$ 38,916	\$ 1,247,201	\$ 34,861

# Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds For the Year Ended September 30, 2003 (In Thousands)

	Cooper Hospital		Sanitary Operations Fund
Operating Revenues			
Taxes	\$		\$ 4,113
Intergovernmental			
Charges for Services		27,050	117,236
Other Operating Revenue		2	425
Total Operating Revenues		27,052	121,774
Operating Expenses			
Provision for Bad Debt		1,122	
Salaries		27,754	21,363
Employee Benefits and Payroll Taxes		5,883	5,998
Materials and Supplies		11,219	1,991
Utilities		1,033	5,665
Outside Services		10,675	6,198
Services from Other Hospitals		4,201	
Jefferson Clinic		7,874	/
Office Expense		779	771
Depreciation and Amortization		1,769	81,647
Miscellaneous		367	118
Total Operating Expenses		72,676	123,751
Operating Income (Loss)		(45,624)	(1,977)
Nonoperating Revenues (Expenses)			
Interest Expense			(156,198)
Interest Revenue		12	69,045
Miscellaneous			3
Amortization of Bond Issue Costs			(4,857)
Indirect Costs		(1,850)	(3,092)
Gain/(Loss) on Sale of Capital Assets		(3)	33
Indirect Cost Recovery			
Total Nonoperating Revenues (Expenses)		(1,841)	(95,066)
Operating Transfers			
Transfers In		37,900	
Transfers Out		(5)	(290)
Total Operating Transfers		37,895	(290)
Change in Net Assets		(9,570)	(97,333)
Total Net Assets - Beginning of Year, as Restated (Note 23)		13,387	1,301,801
Total Net Assets - End of Year	\$	3,817	\$ 1,204,468

The accompanying Notes to the Financial Statements are an integral part of this statement.

Jefferson County Commission

Other Enterprise Funds	Totals	Internal Service Funds
\$\$	4,113 \$	
· ·	.,	6,862
14,164	158,450	22,055
546	973	
14,710	163,536	28,917
661	1,783	
9,401	58,518	21,278
2,635	14,516	5,537
1,662	14,872	4,204
849	7,547	3,289
3,577	20,450	11,293
	4,201	
	7,874	
200	1,750	4,804
2,868	86,284	2,887
228	713	606
22,081	218,508	53,898
(7,371)	(54,972)	(24,981)
(253)	(156,451)	
(200)	69,057	70
	3	760
(9)	(4,866)	
(1,360)	(6,302)	(662)
39	69	21
		14,361
(1,583)	(98,490)	14,550
9,754	47,654	7,542
(1,262)	(1,557)	(948)
8,492	46,097	6,594
(462)	(107,365)	(3,837)
39,378	1,354,566	38,698
\$ 38,916 \$	1,247,201 \$	34,861
· · · · · · · · · · · · · · · · · · ·	·,-··,-·· •	

# Statement of Cash Flows - Proprietary Funds For the Year Ended September 30, 2003 (In Thousands)

	Cooper Green Hospital Fund		Sanitary rations Fund
Cash Flows from Operating Activities			
Cash Received for Services	\$ 25,907	′\$	112,201
Other Operating Revenues		2	4,245
Cash Payments to Employees	(33,602	2)	(27,026)
Cash Payments for Goods and Services	(35,391	)	(27,804)
Net Cash Provided (Used) by Operating Activities	(43,084	)	61,616
Cash Flows from Non-Capital Financing Activities			
Operating Transfers Out	(5	5)	(290)
Operating Transfers In	37,900	)	
Received from Auxiliary Services			3
Increase/(Decrease) in Cash Deficit	8,063	}	
Indirect Cost	(1,850	))	(3,092)
Indirect Cost Recovery		,	
Net Cash Provided (Used) by Non-Capital Financing Activities	44,108	}	(3,379)
Cash Flows from Capital and Related			
Financing Activities			
Acquisition of Capital Assets	(1,036	5)	(326,799)
Proceeds from Sale of Capital Assets			830
Interest Paid			(155,111)
Proceed from Bond Issues			3,211,376
Principal Payments on Warrants			(2,730,155)
Bond Issuance Costs			(16,992)
Retainage Payments			2,879
Net Cash Provided (Used) by Capital			
and Related Financing Activities	(1,036	5)	(13,972)
Cash Flows from Investing Activities			
Interest Received	12	2	67,226
Net Cash Flows Provided by Investing Activities	12		67,226
Net Increase/(Decrease) in Cash			111,491
Cash and Investments, Beginning of Year			830,274
Cash and Investments, End of Year	\$	\$	941,765

Othe Enterprise		Totals	Internal Service Funds
\$	15,648	\$ 153,756	\$ 22,100
	138	4,385	6,142
(	12,005)	(72,633)	(26,558)
	(6,930)	(70,125)	(20,548)
	(3,149)	15,383	(18,864)
	(1,262)	(1,557)	(948)
	9,754	47,654	7,542
		3	760
	(1,371)	6,692	752
	(1,360)	(6,302)	(662)
			14,362
	5,761	46,490	21,806
	(2,214) 39	(330,049) 869	(4,444) 20
	(262)	(155,373)	
		3,211,376	
		(2,730,155)	
		(16,992)	
		2,879	
	(2,437)	(17,445)	(4,424)
		67,238	70
		 67,238	70
	175	111,666	(1,412)
	4	830,278	20,692
\$	179	\$ 941,944	\$ 19,280

# Statement of Cash Flows - Proprietary Funds For the Year Ended September 30, 2003 (In Thousands)

	per Green pital Fund	Sanitary Operations Fund
Reconciliation of Operating Income to		
Net Cash Provided by Operating Activities		
Operating Income/(Loss)	\$ (45,624)	\$ (1,977)
Adjustments to Reconcile Operating Income to		
Net Cash Provided by Operating Activities		
Depreciation and Amortization	1,769	81,647
(Increase)/Decrease in Prepaid Expenses	(504)	2
(Increase)/Decrease in Accounts Receivable	4	(4,546)
(Increase)/Decrease in Patient Receivables	(1,475)	
(Increase)/Decrease in Due from Other Governments	326	(490)
(Increase)/Decrease in Inventory	(202)	(602)
Increase/(Decrease) in Accounts Payable	2,586	(12,885)
Increase/(Decrease) in Deferred Revenue		132
Increase/(Decrease) in Due to Other Funds		
Increase/(Decrease) in Deposits Payable		
Increase/(Decrease) in Accrued Wages and Benefits Payable	90	122
Increase/(Decrease) in Estimated Liability for		
Compensated Absences	(54)	213
Increase in Estimated Claims Liability	. ,	
Increase/(Decrease) in Landfill Postclosure Costs		
Total Adjustments	 2,540	63,593
Net Cash Provided (Used) by Operating Activities	\$ (43,084)	\$ 61,616

Other orise Funds	Totals	Internal Service Funds
\$ (7,371) \$	(54,972)	\$ (24,981)
2,868	86,284	2,887
(1)	(503)	4
1,274	(3,268)	50
208	(1,267)	
	(164)	(725)
26	(778)	2
36	(10,263)	652
004	132	
224	224	
4 38	4 250	127
30	250	127
(7)	152	127
		2,993
 (448)	(448)	
 4,222	70,355	6,117
\$ (3,149) \$	15,383	\$ (18,864)

# Statement of Fiduciary Net Assets - Fiduciary Funds September 30, 2003 (In Thousands)

	Agency Funds
Assets	
Cash and Investments	\$ 3,425
Loans Receivable, Net	405
Prepaid Expenses	1
Total Assets	3,831
Liabilities	
Due to External Organizations	2,463
Due to Other Governments	1,368
Total Liabilities	\$ 3,831

#### Note 1 – Summary of Significant Accounting Policies

The financial statements of the Jefferson County Commission (the "Commission"), except for the exclusion of the component units discussed below, have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

In June 1999, the GASB approved Statement Number 34 *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments*. This Statement provides for significant changes in financial reporting for state and local governments. Some of the significant changes include:

- A Management's Discussion and Analysis (MD&A) section providing an analysis of the Jefferson County Commission's overall financial position and results of operations.
- Government-wide financial statements prepared using full accrual accounting.
- Reporting infrastructure assets (roads, bridges, etc.).
- Recording of depreciation expense on all capital assets.
- A change in the fund financial statements to focus on major funds.
- Budget comparison schedules, containing the original budget and amended final budget, for the general fund and each major special revenue fund.

These and other changes are reflected in the accompanying government-wide and fund financial statements (including the notes to the financial statements). The Jefferson County Commission implemented the provisions of the Statement in the prior fiscal year. The Commission will retroactively report infrastructure (assets acquired prior to October 1, 2001) by or before the fiscal year ending September 30, 2006.

#### A. Reporting Entity

Generally accepted accounting principles (GAAP) require that the financial statements present the Commission (the primary government) and its component units. Component units generally are legally separate entities for which a primary government is financially accountable. Financial accountability ordinarily involves meeting the following criteria: 1) the primary government appoints a voting majority of the organization's governing body and the primary government is able to impose its will upon the potential component unit, or there is a possibility that the potential component unit may provide specific financial benefits or impose specific financial burdens on the primary government or 2) the potential component unit is fiscally dependent on the primary government. A potential component unit is considered fiscally dependent if it does not have the authority to do all three of the following: 1) determine its own budget without another government having the authority to approve and modify that budget, 2) levy taxes or set rates or charges without approval by another government, and 3) issue bonded debt without approval by another government.

Based on the application of the above criteria, the following entities are component units of the Commission: Jefferson County Tax Collector – Birmingham and Bessemer Divisions, Tax Assessor – Birmingham and Bessemer Divisions, Revenue Department, Probate Judge – Birmingham and Bessemer Division, Sheriff, Treasurer – Birmingham Division and Deputy Treasurer – Bessemer Division. Separate legal compliance examination reports are issued for these component units and these reports can be obtained from the State of Alabama, Department of Examiners of Public Accounts.

Also, the General Retirement System for Employees of Jefferson County, Alabama is a component unit of the Jefferson County Commission. The financial statements for the General Retirement System can be obtained from: The General Retirement System for Employees of Jefferson County, Room 303-B Courthouse, Birmingham, Alabama 35203.

Additionally, the Jefferson County Employee Benefit Trust is a component unit of the Jefferson County Commission. In April 2003, the Jefferson Commission sponsored the formation of the Jefferson County Employee Benefit Trust. The Trust provides for certain health and medical care benefits of the employees of Jefferson County. Financial information relating to the Jefferson County Employee Benefit Trust can be obtained from: Jefferson County Employee Benefit Trust, Room A-610 North Annex Courthouse, Birmingham, Alabama 35203.

The accompanying financial statements reflect the activity of the Commission (the primary government), and do not include all of the financial activities of the component units listed above as required by generally accepted accounting principles.

#### **B.** Government-Wide and Fund Financial Statements

#### Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the Commission. These statements include the financial activities of the primary government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the governmental and business-type activities of the Commission. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the Commission and for each function of the Commission's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The Commission does not allocate indirect expenses to the various functions. Program revenues include (a) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or program and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### Fund Financial Statements

The fund financial statements provide information about the Commission's funds, including fiduciary funds. Separate statements for each fund category – governmental, proprietary, and fiduciary – are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

The Commission reports the following major governmental funds:

- <u>General Fund</u> The general fund is the primary operating fund of the County. It is used to account for financial resources except those required to be accounted for in another fund. The Commission primarily received revenues from collections of property taxes, occupational taxes, county sales taxes and revenues collected by the State of Alabama and shared with the County.
- <u>Indigent Care Fund</u> This fund is used to account for the expenditure of beverage and sales taxes designated for indigent county residents.
- <u>Road Fund</u> This fund is used to account for the County's share of the following taxes: 7-cent and 4-cent per gallon gasoline tax, the 5-cent per gallon supplemental excise tax, the 2-cent per gallon inspection fee, motor vehicle and truck license taxes and fees, and driver's license revenue. Revenues are earmarked for building and maintaining county roads and bridges.
- <u>Debt Service Fund</u> this fund is used to account for the accumulation of resources for, and the payment of, the Commission's principal and interest on governmental bonds.

Other non-major governmental funds are as follows:

- <u>Senior Citizens' Activities Fund</u> This fund is used to account for the expenditure of federal and county funds to provide social, nutritional, transportation, and other services to elderly residents of Jefferson County.
- <u>Bridge and Public Building Fund</u> This fund is used to account for the expenditure of special county property taxes for building and maintaining public buildings, roads and bridges.
- <u>Community Development Fund</u> This fund is used to account for the expenditure of federal block grant funds.
- <u>CDBG/EDA Revolving Loan Fund</u> This fund is used to account for the Commission's administration of various loan programs for rental housing rehabilitation and economic development.
- <u>*Home Grant Fund*</u> This fund is used to account for the expenditure of funds received from the U. S. Department of Housing and Urban Development.
- <u>Emergency Management Fund</u> This fund is used to account for the expenditure of funds received for disaster assistance programs.
- <u>Capital Improvements Fund</u> This fund is used to account for the financial resources used in the improvement of major capital facilities.
- <u>Road Construction Fund</u> This fund is used to account for the financial resources used in the construction of roads.

The Commission reports the following major enterprise funds:

- ♦ <u>Cooper Green Hospital Fund</u> The fund is used to account for the operations of the Cooper Green Hospital. Operating revenues are derived from net patient charges and reimbursements from third parties including Medicare and Medicaid.
- <u>Sanitary Operations Fund</u> This fund is used to account for the operations of the County's sanitary sewer systems. Revenues are generated primarily through user charges, impact fees and designated ad valorem taxes.

Other non-major enterprise funds are as follows:

- <u>County Home Fund</u> This fund is used to account for the operations of in-patient nursing facilities. Net revenues are received from patient charges and reimbursements from third parties, principally Medicaid.
- <u>Landfill Operations Fund</u> This fund is used to account for the operations of the County's landfill systems. Revenues are generated primarily through user charges.
- <u>Parking Deck Fund</u> This fund is used to account for the operations of the County parking deck. Revenues are generated through user charges.

Also reported on Exhibits 7 and 8 are internal service funds. These funds are used to account for the financing of goods and services provided by a county department or agency to other county departments and agencies or to other governmental units on a cost reimbursement basis and for a governmental entity's risk financing activities. These funds are as follows:

- <u>Risk Management Fund</u> This fund is used to account for resources to provide insurance needs to county departments.
- <u>*Personnel Board Fund*</u> This fund is used to account for resources for providing personnel to county departments and other governmental units by the Jefferson County Personnel Board.
- <u>Elections Fund</u> This fund is used to account for resources for holding county elections.
- <u>Information Services Fund</u> This fund is used to account for resources for providing data processing, microfilming and related services to the various county departments.
- <u>Fleet Management Fund</u> This fund is used to account for resources for providing and maintaining vehicles to county departments.
- <u>Central Laundry Fund</u> This fund is used to account for resources for providing laundry services to county departments.
- <u>*Printing Fund*</u> This fund is used to account for resources for providing printing, postage and related services to county departments.
- <u>Building Services Fund</u> This fund is used to account for resources for providing building maintenance and other related services for the County.

The Commission also reports the following fiduciary fund type:

#### Agency Funds

- <u>Storm Water Management Authority Fund</u> This fund is used to account for resources held by the Commission in a custodial capacity for Storm Water Management Authority, Inc.
- <u>City of Birmingham Revolving Loan Fund</u> This fund is used to account for resources held by the Commission in a custodial capacity for the City of Birmingham's revolving loan program.

The Commission reports the following fund types:

#### **Proprietary Fund Types**

- <u>Enterprise Funds</u> These funds report the activities for which fees are charged to external users for goods or services. This fund type is also used when the activity is financed with debt that is secured by a pledge of the net revenues from the fees.
- <u>Internal Service Funds</u> These funds are used to account for the financing of goods and services provided by a county department or agency to other county departments and agencies or to other governmental units on a cost reimbursement basis and for a governmental entity's risk financing activities.

#### Fiduciary Fund Type

• <u>Agency Funds</u> – These funds are used to report assets held by the Commission in a purely custodial capacity. The Commission collects these assets and transfers them to the proper individual, private organizations, or other government.

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash flows. Nonexchange transactions, in which the Commission gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to the general rule are charges between the government's enterprise function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Commission considers revenues to be available if they are collected within sixty (60) days of the end of the current fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, compensated absences, and landfill closure and postclosure care costs, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. General long-term debt issued and acquisitions under capital leases are reported as other financing sources.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Commission's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Under the terms of grant agreements, the Commission funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the Commission's policy to first apply cost-reimbursement grant resources to such programs, followed by general revenues.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The Commission has not elected to follow subsequent private-sector guidance.

#### D. Assets, Liabilities, and Net Assets/Fund Balances

#### 1. Deposits and Investments

Cash includes cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. For purposes of the statement of cash flows, the proprietary fund type considers all cash and investments to be cash.

State statutes authorize the County Commission to invest in obligations of the U. S. Treasury and securities of federal agencies and certificates of deposit.

Investments are reported at fair value, based on quoted market prices, except for money market investments and repurchase agreements, which are reported at amortized cost. The Commission reports all money market investments – U. S. Treasury bills and bankers' acceptances having a remaining maturity at time of purchase of one year or less – at amortized cost. Investments held in escrow for retainage on construction contracts and as surety for purchase commitments are stated at fair value.

#### 2. Receivables

All trade, property tax, loans and patient receivables are shown net of an allowance for uncollectibles.

Sales tax receivables consist of taxes that have been paid by consumers in September. This tax is normally remitted to the Commission within the next 60 days.

Patient receivables in the proprietary funds are from patients, insurance companies and thirdparty reimbursement contractual agencies and are recorded less an allowance for uncollectible accounts, charity accounts and other uncertainties. Certain third-party insured accounts (Blue Cross, Medicare, and Medicaid) are based on contractual agreements, which generally result in collecting less than the established rates. Final determination of payments under these agreements are subject to review by appropriate authorities. Doubtful accounts are written off against the allowance as deemed uncollectible and recorded as recoveries of bad debts if subsequently collected.

	(In Thousands) Enterprise Funds
Patient Receivables	\$28,413
Allowance Accounts	(19,303)
Net Patient Receivables	\$ 9,110

Jefferson County issues long-term loans through the Community Development Office for house repairs of low and moderate-income homeowners and for firms that may not have access to sufficient long-term capital financing. These loans (net an allowance account) totaled \$4,408,000 at September 30, 2003.

Jefferson County, as lead agency, administers a joint grant agreement with the City of Birmingham for Title IX Revolving Loans Funds to provide funding for qualifying private enterprises. At September 30, 2003, the balance of loans receivable (net of an allowance account) for the City of Birmingham totaled \$405,000.

Millage rates for property taxes are levied at the first regular meeting of the Commission in February of each year. Property taxes are assessed for property as of October 1 of the preceding year based on the millage rates established by the County Commission. Property taxes are due and payable the following October 1 and are delinquent after December 31. Amounts receivable, net of estimated refunds and estimated uncollectible amounts, are recorded for the property taxes levied in the current year. However, since the amounts are not available to fund current year operations, the revenue is deferred and recognized in the subsequent fiscal year when the taxes are both due and collectible and available to fund operations.

Receivables due from other governments include amounts due from grantors for grants issued for specific programs and capital projects and amounts due from the state and other local governments.

#### 3. Inventories

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

#### 4. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### 5. Restricted Assets

Certain resources set aside for the repayment of certain general obligation and sewer revenue warrants, are classified as restricted assets on the balance sheet because they are maintained in separate bank accounts and their use is limited by applicable bond covenants. Also, various amounts in the Sanitary Operation Fund are classified as restricted because they are limited by bond covenants for the construction on various ongoing sewer projects.

#### 6. Capital Assets

Capital assets, which include property, equipment, and infrastructure assets (e.g., roads, bridges, water and sewer systems, and similar items), are reported in the applicable governmental and business-type activities columns in the government-wide financial statements. Such assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated fixed assets are valued at their estimated fair market value on the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Major outlays of capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Depreciation on all assets is provided on the straight-line basis over the assets estimated useful life. Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts) and estimated useful lives of capital assets reported in the government-wide statements and proprietary funds are as follows:

	Capitalization Threshold	Estimated Useful Life
Buildings	\$100,000	40 years
Equipment and Furniture	\$1,000	5-10 years
Roads	\$250,000	15 years
Bridges	\$250,000	40 years
Sewer System Assets	\$250,000	25 years

GASB Number 34 requires the Commission to report and depreciate new infrastructure assets effective with the beginning of fiscal year 2002. These infrastructure assets are likely to be the largest asset class of the Commission. Neither their historical cost nor related depreciation has historically been reported in the financial statements. The retroactive reporting of infrastructure is subject to an extended implementation period of up to four years. The Commission will retroactively report its infrastructure built or acquired since June 30, 1980 by the beginning of fiscal year 2006.

The majority of governmental activities infrastructure assets are roads and bridges. The Association of County Engineers has determined that due to the climate and materials used in road construction, the base of the roads in the County will not deteriorate and therefore should not be depreciated. The remaining part of the roads, the surface, will deteriorate and will be depreciated. The entire costs of bridges in the County will be depreciated.

#### 7. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond/Warrant premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Bond discount/issue cost of the Series 2003-C Sewer Revenue Refunding Warrants contain deferred costs of \$23,965,000 that are being amortized over 40 years. At September 30, 2003, the unamortized deferred charge of the 2003-C issue was \$23,861,000.

Bond discount/issue cost of the Series 2003-B Sewer Revenue Refunding Warrants contain deferred costs of \$10,814,000 that are being amortized over 40 years. At September 30, 2003, the unamortized deferred charge of the 2003-B issue was \$10,697,000.

Bond discount/issue cost of the Series 2003-A Sewer Revenue Refunding Warrants contain deferred costs of \$28,000 that are being amortized over 12 years. At September 30, 2003, the unamortized deferred charge of the 2003-A issue was \$26,000.

Bond discount/issue cost of the Series 2002-C Sewer Revenue Refunding Warrants contain deferred costs of \$13,346,000 that are being amortized over 40 years. At September 30, 2003, the unamortized deferred charge of the 2002-C issue was \$13,018,000.

Bond discount/issue cost of the Series 2002-A Sewer Revenue Warrants contained deferred costs of \$1,607,000 that are being amortized over 40 years. At September 30, 2003, the unamortized deferred charge of the 2002-A issue was \$1,543,000.

Bond discount/issue cost of the Series 2001-A Sewer Revenue Warrants contained deferred costs of \$11,905,000 that are being amortized over 40 years. As a result of portions of this issue being defeased by the aforementioned 2003-C, 2003-B and 2002-C issues \$10,426,000 in costs were removed from the financial statements. At September 30, 2003, the unamortized deferred charge of the 2001-A issue was \$583,000.

Bond discount/issue cost of the Series 1997-A Sewer Revenue Refunding Warrants contained deferred costs of \$9,956,000 that are being amortized over 40 years. At September 30, 2003, the unamortized deferred charge of the 1997-A issue was \$2,205.000.

Bond (premium)/issue cost of the Series 2003-A General Obligation Refunding Warrants contain deferred costs of (\$4,764,000) that are being amortized over 20 years. At September 30, 2003, the unamortized deferred credit of the 2003-A issue was (\$4,531,000).

Bond (premium)/issue cost of the Series 2002-A General Obligation Warrants contain deferred costs of (\$589,000) that are being amortized over 5 years. At September 30, 2003, the unamortized deferred credit of the 2002-A issue was (\$406,000).

Bond (premium)/issue cost of the Series 2001-A General Obligation Warrants contain deferred costs of (\$682,000) that are being amortized over 10 years. At September 30, 2003, the unamortized deferred credit of the 2001-A issue was (\$512,000).

Bond discount/issue cost of the Series 2001-B General Obligation Warrants contain deferred costs of \$379,000 attributable to general governmental operations and \$179,000 attributable to Landfill Operations that are being amortized over 20 years. At September 30, 2003, the unamortized deferred credit of the 2001-B issue was \$337,000 for the governmental funds and \$158,000 for enterprise funds.

#### 8. Compensated Absences

The Commission has a standard leave policy for its full-time employees as to sick and vacation leave.

#### Vacation Leave

Length of Service	Vacation Leave Earned (Per Month)
0-12 years	1 day
12-25 years	1 1/2 days
Over 25 years	2 days

Vacation earned but not used during the calendar year may be accumulated up to a maximum of forty days. Vacation leave earned in excess of the maximum accumulation must be used by December 31 of each year or it shall be forfeited. A permanent employee terminating from County service in good standing shall be compensated by unused earned vacation not to exceed 40 days.

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#### <u>Sick Leave</u>

Sick leave shall be earned at the rate of one day for each month of service. Sick leave earned but not used during the calendar year may be accumulated with no maximum limit. A permanent employee who resigns or retires from the County in good standing after five years of service may, subject to the approval of the appointing authority, receive pay for fifty percent of the accumulated sick leave not to exceed 30 days.

#### Compensatory Leave

Eligible county employees covered by provisions of the Fair Labor Standards Act are paid for overtime hours worked at the rate of time-and-one half. In some instances, the employee may be offered compensatory leave.

Maximum limitations of accumulated compensatory time are as follows:

- Public Safety employees may accrue a maximum of 480 hours
- All other employees may accrue a maximum of 240 hours

Any employee's accrual of overtime in excess of the maximum limitation shall, within the following pay period, be disposed of by either (a) payment at the current hourly pay step of the employee or (b) granting equivalent time off.

The Commission uses the termination method to accrue its sick leave liability. <u>*Termination*</u> <u>*Payment Method*</u> - Under this method an accrual for earned sick leave is made only to the extent it is probable that the benefits will result in termination payment, rather than be taken as absences due to illness or other contingencies, such as medical appointments and funerals.

As of September 30, 2003, the liability for accrued vacation and compensatory leave is approximately \$14,434,000. Of this amount \$10,166,000 is reported in the government activities, and \$4,268,000 is reported in the business-type activities.

As of September 30, 2003, the liability for accrued sick leave is approximately \$8,622,000. Of this amount, \$5,980,000 is reported in the government activities, and \$2,642,000 is reported in the business-type activities.

#### 9. Net Assets/Fund Equity

Net assets are reported on the government-wide and proprietary fund financial statements and are required to be classified for accounting and reporting purposes into the following net asset categories:

- ◆ <u>Invested in Capital Assets, Net of Related Debt</u> Capital assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction or improvement of those assets. Any significant unspent related debt proceeds at year-end related to capital assets are not included in this calculation.
- <u>*Restricted*</u> Constraints imposed on net assets by external creditors, grantors, contributors, laws or regulations of other governments, or law through constitutional provision or enabling legislation.
- <u>Unrestricted</u> Net assets that are not subject to externally imposed stipulations. Unrestricted net assets may be designated for specific purposes by action of the Commission.

Fund equity is reported in the fund financial statements. Governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.
## Note 2 – Reconciliation of Government-Wide and Fund Financial Statements

Explanation of Certain Differences Between the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds (Exhibit 5) and the Statement of Activities of Governmental Activities (Exhibit 2)

One element of the Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities (Exhibit 6) states that "the net revenue and expense of certain internal service funds is reported with governmental activities." The details of this are as follows:

	(In Thousands)
Revenues:	
Charges for Services	\$ 6,004
Interest	70
Transfers In	7,541
Total Revenues	13,615
Expenses:	
General Government	10,289
Public Safety	1,115
Highways and Roads	638
Health and Welfare	239
Culture and Recreation	319
Transfers Out	947
Total Expenses	13,547
Total Revenues Over Expenses	\$ 68

#### Note 3 – Stewardship, Compliance, and Accountability

## A. Budgets

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for all governmental funds except the capital projects funds, which adopt project-length budgets. All annual appropriations lapse at fiscal year-end.

The State Legislature enacted the County Financial Control Act of 1935, which is the present statutory basis for county budgeting operations. Under the terms of the County Financial Control Act, each county commission, at some meeting in September of each year, but in any event not later than the first meeting in October must estimate the County's revenues and expenditures and appropriate for the various purposes the respective amounts that are to be used for each purpose. The appropriations must not exceed the total revenues available for appropriation. Expenditures may not legally exceed appropriations.

Budgets may be adjusted during the fiscal year when approved by the County Commission. Any changes must be within the revenues and reserves estimated to be available.

### **B.** Deficit Fund Balances/Net Assets of Individual Funds

At September 30, 2003, the following governmental funds had a deficit fund balance:

	(In Thousands)
Road Fund	\$4,139
Senior Citizens Fund	\$ 747
Capital Improvement Fund	\$2,077

Note 4 – Deposits and Investments

## <u>Deposits</u>

The Commission's deposits at year-end were entirely covered by federal depository insurance or by the Security for Alabama Funds Enhancement Program (SAFE Program). The SAFE Program was established by the Alabama Legislature and is governed by the provisions contained in the *Code of Alabama 1975*, Sections 41-14A-1 through 41-14A-14. Under the SAFE Program all public funds are protected through a collateral pool administered by the Alabama State Treasurer's Office. Under this program, financial institutions holding deposits of public funds must pledge securities as collateral against those deposits. In the event of failure of a financial institution, securities pledged by that financial institution would be liquidated by the State Treasurer to replace the public deposits not covered by the Federal Depository Insurance Corporation (FDIC). If the securities pledged fail to produce adequate funds, every institution participating in the pool would share the liability for the remaining balance.

#### **Investments**

Statutes authorize the Commission to invest in obligations of the U. S. Treasury and federal agency securities. The Commission's investments are categorized below to give an indication of the level of risk assumed by the entity at year-end. Category 1 includes investments that are insured or registered or securities held by the Commission or its agent in the Commission's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the Commission's name. Category 3 includes uninsured and unregistered investments for which securities are held by the counterparty or its trust department or agent but not in the Commission's name.

	(1	n Thousands)	
	Category	Reported	Fair
	1	Amounts	Value
U. S. Government Securities	\$235,002	\$235,002	\$235,002
Repurchase Agreements	580,506	580,506	580,506
Total Investments	\$815,508	\$815,508	\$815,508

The County has entered into contracts for construction of various facilities within Jefferson County. Amounts were provided by some contractors that were used to purchase certificates of deposits and U. S. Government securities to be held by designated financial institutions in the name of the contractors and the Jefferson County Commission in lieu of retainage. These securities totaling \$16,786,000 are included as part of Cash and Investments on Exhibit 1, but are not included in deposits and investments discussed above. They are not covered by collateral agreements between financial institutions and the Jefferson County Commission and the terms of collateralization agreements between the contractors and the financial institutions are not known at this time.

The Commission uses several methods for investing money. The investments managed by the Jefferson County Treasurer are reported at amortized cost. The Commission maintains a portfolio of short-term maturity investments, which are reported at amortized cost. The Commission also maintains a portfolio of intermediate maturity investments that are reported at fair value. The Commission's fiscal agent or custodian provides the fair value to the Commission of all intermediate maturity investments. The Commission is the only investor in its investment portfolios.

## <u>Note 5 – Capital Assets</u>

Capital asset activity for the year ended September 30, 2003, was as follows:

			(In Thousands	)	
	Balance 10/01/2002 (*)	Additions	Retirements	Reclassification	Balance 9/30/03
Governmental Activities:					
Capital Assets, not Being Depreciated:					
Land	\$ 10,781	\$ 506	\$ (348)	\$	\$ 10,93
Construction in Progress	134,669	23,621	(260)	(1,709)	156,32
General Infrastructure - C.I.P.	16,532	2,618			19,15
Total Capital Assets, not Being Depreciated	161,982	26,745	(608)	(1,709)	186,410
Capital Assets Being Depreciated:					
Buildings	196,479	50		1,355	197,88
Improvements Other than Land/Building	8,408	28			8,43
Maintenance Equipment	4,696	89	(24)	65	4,82
Motor Vehicle (Non Fleet)	18,884	229	(307)		18,80
Office Furniture and Fixtures	3,625	171	(84)	193	3,90
Motor Vehicle Fleet	38,226	2,765	(3,888)		37,10
Miscellaneous Equipment	33,240	4,584	(626)		37,19
Total Capital Assets Being Depreciated	303,558	7,916	(4,929)	1,613	308,15
ess Accumulated Depreciation for:					
Buildings	(138,745)	(6,679)			(145,42
Improvements Other than Land/Building	(4,082)	(554)			(4,63
Maintenance Equipment	(4,094)	(303)	24		(4,37
Motor Vehicle (Non Fleet)	(10,240)	(1,729)	301		(11,66
Office Furniture and Fixtures	(2,344)	(278)	82		(2,54
Motor Vehicle Fleet	(28,019)	(3,926)	3,709		(28,23
Miscellaneous Equipment	(25,321)	(3,497)	606		(28,21
Total Accumulated Depreciation	(212,845)	(16,966)	4,722		(225,08
Total Capital Assets, Being Depreciated, Net	90,713	(9,050)	(207)	1,613	83,06
Governmental Activities Capital Assets, Net	\$252,695	\$ 17,695	\$ (815)	\$ (96)	\$ 269,47

(\*) Restatement of \$4,565,000 was made to correct overstatement in Construction in Progress (See Note 23)

			(In Thousa	inds)	
	Balance				Balance
	10/01/2002	Additions	Deletions	Reclassification	9/30/2003
Business-Type Activities:					
Capital Assets, not Being Depreciated:					
Land	\$ 36.888	\$ 8,339	\$ (28)	\$ 721	\$ 45,920
Construction in Progress	919,628	315,114	(752)	(147,571)	1,086,419
Total Capital Assets, not Being Depreciated	956,516	323,453	(780)	(146,850)	1,132,339
Capital Assets Being Depreciated:					
Buildings	354,236	73		40,027	394,336
Improvements Other than Land/Building	790,225	2,531		106,282	899,038
Infrastructure North	533,317	-			533,317
Infrastructure South	882,493				882,493
Maintenance Equipment	5,943	38	(10)		5,971
Motor Vehicle (Non Fleet)	6,493	2,556	(3)		9,046
Office Furniture and Equipment	9,996	159	(108)		10,047
Motor Vehicle Fleet	11,295	731	(382)		11,644
Miscellaneous Equipment	13,006	1,031	(79)		13,958
Total Capital Assets Being Depreciated	2,607,004	7,119	(582)	146,309	2,759,850
Less Accumulated Depreciation for:					
Buildings	(132,382)	(11,665)	12		(144,035
Improvements Other than Land/Building	(231,093)	(35,618)	177		(266,534
Infrastructure North	(57,284)	(13,333)			(70,617
Infrastructure South	(100,868)	(22,062)			(122,930
Maintenance Equipment	(5,408)	(212)	10		(5,610
Motor Vehicle (Non Fleet)	(3,846)	(719)	3		(4,562
Office Furniture and Fixtures	(9,547)	(92)	107		(9,532
Motor Vehicle Fleet	(7,965)	(1,141)	191		(8,915
Miscellaneous Equipment	(8,719)	(1,442)	83		(10,078
Total Accumulated Depreciation	(557,112)	(86,284)	583		(642,813
Total Capital Assets, being Depreciated, Net	2,049,892	(79,165)	1	146,309	2,117,037
Business-Type Activities Capital Assets, Net	\$3,006,408	\$244,288	\$(779)	\$ (541)	\$3,249,376

Depreciation expense was charged to functions/programs of the primary government as follows:

	(In Thousands)
Governmental Activities:	
General Government	\$ 8,064
Public Safety	1,785
Highways and Roads	4,093
Health and Welfare	135
Total Depreciation Expense - Governmental Activities	\$14,077

	(In Thousands)
Business-Type Activities:	
Hospital	\$ 1,769
Nursing Operations	339
Landfill	2,522
Sanitary Operations	81,647
Parking Services	7
Total Depreciation Expense - Business-Type Activities	\$86,284

#### <u>Note 6 – Defined Benefit Pension Plan</u>

#### A. Plan Description

The General Retirement System for Employees of Jefferson County, Alabama (Retirement System) is the administrator of a single-employer, defined benefit pension plan (the "Plan") covering substantially all employees of Jefferson County, Alabama. The Retirement System was established by Act Number 497, Acts of Alabama 1965, page 717, and provides guidelines for benefits to retired and disabled employees of the County.

The Plan's financial statements are publicly available in the annual report of the General Retirement System for Employees of Jefferson County for the year ended September 30, 2003. The report may be obtained by writing: The General Retirement System for Employees of Jefferson County, Room 303-B Courthouse, Birmingham, Alabama 35263-0003.

## **B.** Funding Policy

Employees of the Commission are required by statute to contribute 6 percent of their gross salary to the Retirement System. The Commission is required to contribute amounts equal to participant contributions. The plan also receives from the County a percentage of the proceeds from the sale of pistol permits.

## C. Annual Pension Cost

For the year ended September 30, 2003, the Commission's annual pension contribution of \$8,580,000 was equal to the Commission's required and actual contribution. The required contribution was determined using the "entry age normal" method. The actuarial assumptions as of October 1, 2003, the latest actuarial valuation date, were: (a) 7.0 percent investment rate of return on present and future assets, and (b) projected salary increases of 5.5 percent. Both (a) and (b) include an inflation component of 4.0 percent. The actuarial value of assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a five-year period. The funding excess is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period as of October 1, 2003 was 13 years.

	(In Thou	isands)	
Fiscal Year	Annual Pension	Percentage of	Net Pension
Ending	Costs (APC)	APC Contributed	Obligation
9/30/2003	\$8,580	100%	\$0
9/30/2002	\$8,189	100%	\$0
9/30/2001	\$7,543	100%	\$0

The following is three-year trend information for the Commission:

### **D.** Schedule of Funding Progress

			(In Thousands)			
Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll	UAAL as of Percentage of Covered Payroll [(b-a)/c]
9/30/2001 9/30/2002 9/30/2003	\$642,487 \$676,094 \$720,939	\$550,172 \$610,321 \$651,635	(\$92,315) (\$65,773) (\$69,303)	116.8% 110.8% 110.6%	\$133,919 \$144,465 \$151,206	(68.9%) (45.5%) (45.8%)

#### Note 7 – Other Postemployment Benefits (OPEB)

In addition to the pension benefits described in Note 6, the Commission provides post employment health care benefits, in accordance with a resolution approved by the Commission on September 25, 1990, to employees who meet the following eligibility requirements. Employees must: (1) have been covered by the County group health care plan at the time of retirement, (2) immediately upon retirement begin receiving a retirement pension under the rules and regulations of the General Retirement System for the Employees of Jefferson County and the amount of the pension must be sufficient to cover the required retiree contributions, (3) be under 65 years of age, and (4) not be eligible for Medicare. The Commission adopted a resolution on September 22, 1992 to allow those retirees who are not eligible to receive a retirement pension to participate in the health care plan by prepaying to the Commission the semi-annual premium for the retiree contributions.

Dependents can be covered under an eligible retiree's family plan if the dependents: (1) meet the definition of "who can be covered" in each option's contract, (2) are under 65 years of age, and (3) are not eligible for Medicare.

Coverage ends for retirees and dependents when they become eligible for Medicare or reach age 65. When a retiree with dependent coverage becomes ineligible, the dependent(s) may continue coverage under the General Retirement System for the Employees of Jefferson County until they reach age 65 or become eligible for Medicare.

Currently 323 retirees meet eligibility requirements. The Commission subsidizes a portion of the retirees health care insurance premiums based on the total years of County service and age at retirement. The Commission's subsidy for each covered retired employee ranges from \$11.43 to \$666 per month, and total insurance premiums range from \$269 to \$780. Expenditures for post-retirement health care benefits are made and recognized as premiums are paid. During the year, expenditures of \$499,000 were recognized for post-retirement health benefits.

	(In Thousands)
Nature of Commitment	Amount
Cahaba River Sewer Improvements Criminal Justice Center and Community	\$ 30,15
Development Renovation	3,09
Consent Decree Improvements	2,47
East Village Creek Sewer Improvements	9,75
Five Mile Creek Sewer Improvements	14,78
Hopewell Pump Station	16,54
Integrated Tax System	2,09
Lower Valley Creek Sewer Improvements	11,28
Miscellaneous Sewer Rehabilitation	7,04
Morris Kimberly Sewer Improvements	23,29
Health Care Services	6,34
Purdes Creek Sewer Improvements	2,35
Trussville Sewer Improvements	13,18
Turkey Creek Sewer Improvements	26,50
Upper Valley Creek Sewer Improvements	8,61
Valley Creek Sewer Improvements	131,53
Youth Services Grant	3,50
Total	\$312,56

#### Note 8 – Construction and Other Significant Commitments

#### <u>Note 9 – Contingent Liabilities</u>

Under the provisions of Act Number 79-357, Acts of Alabama, a sheriff is eligible to become a supernumerary sheriff upon retirement after sixteen (16) years of service credit as a law enforcement officer, twelve (12) of which have been as a sheriff, and who has attained the age of fifty-five (55) years. The Jefferson County Sheriff, who has elected to participate in this retirement plan, makes monthly contributions out of his salary as required by law. The Commission has a responsibility to properly manage these funds in order to provide the necessary monthly payments to the Sheriff when he retires. Should the Sheriff decide to withdraw from the plan for whatever reason, the Commission is obligated to refund the Sheriff's total contribution which at September 30, 2003 amounted to \$4,000.

#### <u>Note 10 – Deferred Revenues</u>

Governmental funds and proprietary funds report deferred revenues in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds and proprietary funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At September 30, 2003, the various components of deferred revenue and unearned revenue reported in the governmental funds and proprietary funds were as follows:

	<i></i>	
	(In Thous	sands)
	Unavailable	Unearned
Ad Valorem Taxes Receivable Grant Drawdowns Prior to Meeting All Eligibility Requirements	\$68,729	\$4,467 714
Total Deferred/Unearned Revenue	\$68,729	\$5,181

#### <u>Note 11 – Lease Obligations</u>

#### **Operating** Leases

The Commission is obligated under certain leases accounted for as operating leases. Operating leases do not give rise to property rights or lease obligations, and therefore the results of the lease agreements are not reflected as part of the Commission's capital assets. During the fiscal year ended September 30, 2003, total costs paid by the Commission were \$1,234,000 for governmental activities and \$303,000 for business-type activities.

Future minimum lease payments (in thousands) at September 30, 2003, were as follows:

- Fiscal Year Ending	(In Thousands) Governmental Activities
September 30, 2004	\$ 278
2005	278
2006	277
2007	265
2008	240
2009-2013	992
2014-2018	<u>314</u>
Total	\$2,644

#### Note 12 – County Appropriation Agreement

During the 1989 fiscal year, the Birmingham-Jefferson Civic Center Authority (the "Authority") issued \$132,380,000 in Capital Outlay Special Tax Bonds, Series 1989. The bonds are limited obligations of the Authority, payable solely out of certain tax proceeds to be received by the Authority pursuant to the separate Pledge and Appropriation Agreements between the City of Birmingham and the Authority and Jefferson County and the Authority.

The County levies a special privilege or license tax (the County Occupational Tax) at the rate of one-half of one percent of the gross receipts of each person following a vocation, occupation, calling or profession within the County. In the County Appropriation Agreement, the County agreed to pay the Authority, from proceeds of the County Occupation Tax, the first \$10,000,000 collected in 1989 and in each year thereafter until and including 2008.

#### <u>Note 13 – Long-Term Debt</u>

The General Obligation Warrants Series 2001-A dated April 1, 2001 were issued for the purposes of acquiring, constructing and equipping various improvements to county facilities and to refund the Series 2000 General Obligation Warrants.

The General Obligation Warrants Series 2001-B dated April 1, 2001 were issued for the purpose of refunding the series 1996 and 1999 General Obligation Warrants.

The General Obligation Warrants Series 2002-A dated March 1, 2002 were issued for the purpose of refunding the County's Series 1992 General Obligation Warrants.

The General Obligation Capital Improvement and Refunding Warrants Series 2003-A dated March 1, 2003 were issued for the purpose of refunding the County's Series 1993 General Obligation Warrants and for the purposes of acquiring, constructing and equipping various improvements to county facilities.

The Sewer Revenue Warrants Series 1997-A dated February 1, 1997 were issued to refund various Sewer Revenue Warrants.

The Sewer Revenue Warrants Series 2001-A dated March 1, 2001 were issued for the purpose of funding various sewer improvements.

The Sewer Revenue Warrants Series 2002-A dated March 1, 2002 were issued for the purpose of funding various sewer improvements.

The Sewer Revenue Refunding Warrants Series 2002-C dated October 1, 2002 were issued for the purpose of refunding portions of the 1997-D Sewer Revenue Warrants, the 1999-A Sewer Revenue Refunding Warrants, and the 2001-A Sewer Revenue Warrants.

The Sewer Revenue Warrants Series 2002-D dated November 1, 2002 were issued for the purpose funding various sewer improvements. This issue was refunded and defeased within the same fiscal year. See the description of the Sewer Revenue Refunding Warrants Series 2003-C below.

The Sewer Revenue Warrants Series 2003-A dated January 1, 2003 were issued for the purpose of refunding the Series 1997-C Sewer Revenue Warrants.

The Sewer Revenue Refunding Warrants Series 2003-B dated May 1, 2003 were issued for the purpose of refunding portions of the 1997-A Sewer Revenue Refunding Warrants, the 1997-D Sewer Revenue Warrants, the 1999-A Sewer Revenue Refunding Warrants, the 2001-A Sewer Revenue Warrants, the 2002-B Sewer Revenue Warrants, and the 2002-D Sewer Revenue Warrants.

The Sewer Revenue Refunding Warrants Series 2003-C dated August 1, 2003 were issued for the purpose of refunding portions of the 1997-A Sewer Revenue Refunding Warrants, the 1997-D Sewer Revenue Warrants, the 1999-A Sewer Revenue Refunding Warrants, the 2001-A Sewer Revenue Warrants, the 2002-B Sewer Revenue Warrants, and the 2002-D Sewer Revenue Warrants.

The following is a summary of long-term debt transactions for the Commission for the year ended September 30, 2003.

	(In Thousands)					
	Debt			Debt	Amounts	
	Outstanding			Outstanding	Due	
	October 1,	Issued/ Repaid/		September 30,	Within	
	2002	Increased	Decreased	2003	One Year	
Governmental Activities:						
General Obligation Warrants	\$ 268,230	\$ 94,000	\$ 64,400	\$ 297,830	\$18,025	
Estimated Claims Liability	3,038	4,460	1,468	6,030	6,030	
Estimated Liability for Compensated Absences	15,070	1,076		16,146	1,643	
Government Activity Long-Term Liabilities	286,338	99,536	65,868	320,006	25,698	
Business-Type Activities:						
Arbitrage Rebate Payable	2,383			2,383	,	
Revenue Warrants	2,437,755	3,564,110	2,730,155	3,271,710	2,595	
Estimated Liability for Landfill Postclosure Costs	3,587		448	3,139	41	
Estimated Liability for Compensated Absences	6,151	759		6,910	690	
Business-Type Activity Long-Term Liabilities	\$2,449,876	\$3,564,869	\$2,730,603	\$3,284,142	\$ 4,449	

Payments on the warrants payable that pertain to the Commission's governmental activities are made by the debt service fund.

Jefferson County	47
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The compensated absences liability attributable to the governmental activities will be liquidated by several of the Commission's governmental funds and internal service funds.

The warrants payable that pertain to the Commission's business-type activities are paid by the Sanitary Operations Fund. These warrants are limited obligations of the County and are secured by a pledge and assignment of the revenues (other than tax revenues) from the County's sanitary sewer system.

(In Thousands)						
-	(in Thou	sanus)				
_	Governmental Activities					
	General Obligation Warrants					
Fiscal Year Ending Principal Interest						
September 30, 2004	\$ 18,025	\$ 13,623				
2005	21,175	12,718				
2006	15,980	11,906				
2007	23,725	10,917				
2008	14,430	9,963				
2009-2013	60,425	40,605				
2014-2018	64,315	26,905				
2019-2023	79,755	9,729				
Totals	\$297,830	\$136,366				
-						

The following is a schedule of debt service requirements to maturity:

	(In Thousands)				
	Business-Type Activities				
	Revenue Warrants				
Fiscal Year Ending	Principal Interest				
- io cai i cai		0.00			
September 30, 2004	\$	2,595	\$	125,916	
2005		4,365		125,773	
2006		3,855		125,610	
2007		6,430		125,412	
2008		6,685		123,760	
2009-2013		139,910		607,403	
2014-2018		204,785		572,705	
2019-2023		283,310		524,481	
2024-2028		448,850		451,370	
2029-2033		490,975		363,355	
2034-2038		719,850		256,427	
2039-2043		960,100		71,150	
Totals	\$3,	271,710	\$3	3,473,362	
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#### Warrant Issuance Costs and Premiums

The Commission reports warrant issuance costs and premiums in the deferred charges/credit accounts.

The balance in this account for the governmental-type activities are as follows:

	(In Thousands) Deferred Credit
Total Issuance Costs and Premiums Amounts Removed as a Result of	\$(3,759)
Amortization and Refunds	(1,353)
Balance Deferred Credit	\$(5,112)

The balance in this account for business-type activities are as follows:

	(In Thousands)
	Deferred Charges
Total Issuance Costs and Premiums Amounts Removed as a Result of	\$108,601
Amortization and Refunds	(56,509)
Balance Deferred Charges	\$ 52,092

#### <u>Refunded Debt</u>

On March 19, 2003, Jefferson County Commission issued \$94,000,000 in General Obligation Capital Improvement and Refunding Warrants, Series 2003-A, for the purpose 1) of refunding outstanding Series 1993 General Obligation Warrants, 2) paying the costs of issuing the Series 2003-A warrants and 3) funding certain capital improvements. The Series 1993 General Obligation Warrants were redeemed on April 7, 2003 and have therefore been removed. The refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of approximately \$1,793,000. This difference is being netted against the new debt and amortized over the remaining life of the old debt which is shorter than the new debt issued. As a result of the refunding, the Commission increased its debt service requirements by approximately \$13,359,000. However, this resulted in an economic gain (difference between the present value of the debt service payments on the old and new debt) of approximately \$1,024,000.

On January 9, 2003, Jefferson County Commission issued \$41,820,000 in Sewer Revenue Refunding Warrants, Series 2003-A for the purpose of refunding outstanding Series 1997-C Sewer Revenue Warrants were refunded and cancelled on January 10, 2003 and have therefore been removed. The refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of approximately \$607,000. This difference is being netted against the new debt and amortized over the remaining life of the old debt which is shorter than the new debt issued. As a result of the refunding, the Commission decreased its debt service requirements by approximately \$2,807,000. This resulted in an economic gain (difference between the present value of the debt service payments on the old and new debt) of approximately \$2,434,000.

## <u>Defeased Debt</u>

### 2002-C Sewer Revenue Refunding Warrants

On October 26, 2002, the Commission issued \$839,500,000 in Sewer Revenue Warrants with a variable interest rate to advance refund portions of the 1997-D Sewer Revenue Warrants, the 1999-A Sewer Revenue Refunding Warrants, and the 2001-A Sewer Revenue Warrants. In connection with the issuance of the debt the Commission entered into interest rate swap transactions obligating the county to pay a fixed rate on the debt of 3.92%. Issuance costs associated with this debt were approximately \$13,581,000. The net proceeds of \$825,919,000 were used to purchase U. S. Government Securities that were deposited in an irrevocable trust with an escrow agent to provide for all future debt service transactions on the issues mentioned above. As a result the applicable portions of the above mentioned warrants are considered defeased and the liability for those warrants has been removed. Details of the transaction are described below.

#### 1997-D Sewer Revenue Warrants (Interest Rate 5.65 to 5.70%)

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of approximately \$27,812,000. This difference is being netted against the new debt and amortized over the remaining life of the old debt which is shorter than the life of the new debt issued. As a result of the advance refunding the Commission increased its debt service requirements by approximately \$38,420,000. However, this resulted in an economic gain (difference between the present value of the debt service payments on the old and new debt) of approximately \$21,906,000.

## 1999-A Sewer Revenue Refunding Warrants (Interest Rate 5.00 to 5.75%)

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of approximately \$69,603,000. This difference is being netted against the new debt and amortized over the remaining life of the old debt which is shorter than the life of the new debt issued. As a result of the advance refunding, the Commission decreased its debt service requirements by approximately \$168,480,000 resulting in an economic gain (difference between the present value of the debt service payments on the old and new debt) of approximately \$67,669,000.

### 2001-A Sewer Revenue Warrants (Interest Rate 4.5 to 5.00%)

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of approximately \$14,751,000. This difference is being netted against the new debt and amortized over the remaining life of the old debt which is shorter than the life of the new debt issued. As a result of the advance refunding, the Commission decreased its debt service requirements by approximately \$49,437,000 resulting in an economic gain (difference between the present value of the debt service payments on the old and new debt) of approximately \$15,061,000.

#### 2003-B Sewer Revenue Refunding Warrants

On May 1, 2003, the Commission issued \$1,155,765,000 in Sewer Revenue Warrants with a variable interest rate to advance refund portions of the 1997-A Sewer Revenue Refunding Warrants, the 1997-D Sewer Revenue Warrants, the 1999-A Sewer Revenue Refunding Warrants, the 2001-A Sewer Revenue Warrants, the 2002-B Sewer Revenue Warrants and the 2002-D Sewer Revenue Warrants. In connection with the issuance of the debt, the Commission entered into interest rate swap transactions obligating the County to pay a fixed rate on the debt of 3.678%. Issuance costs associated with this debt were approximately \$21,570,000. The original issue premium on the issue was \$10,724,000. Funds contributed from other sources were \$12,731,000. Accrued interest on the issue was \$526,000.00. The net proceeds of the issue were \$1,157,650,000. Of this amount \$1,028,910,000 was used to purchase U. S. Government Securities that were deposited in an irrevocable trust with an escrow agent to provide for all future debt service transactions on the issues mentioned above. As a result the applicable portions of the above mentioned warrants are considered defeased and the liability for those warrants has been removed. Details of the transaction are described below.

## 1997-A Sewer Revenue Warrants (Interest Rate 5.00 to 5.65%)

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of approximately \$16,790,000. This difference is being netted against the new debt and amortized over the remaining life of the old debt which is shorter than the life of the new debt issued. As a result of the advance refunding, the Commission increased its debt service requirements by approximately \$11,272,000. However, this resulted in an economic gain (difference between the present value of the debt service payments on the old and new debt) of approximately \$14,397,000.

## 1997-D Sewer Revenue Warrants (Interest Rate 5.65 to 5.70%)

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of approximately \$9,584,000. This difference is being netted against the new debt and amortized over the remaining life of the old debt which is shorter than the life of the new debt issued. As a result of the advance refunding, the Commission increased its debt service requirements by approximately \$19,562,000. However, this resulted in an economic gain (difference between the present value of the debt service payments on the old and new debt of approximately \$8,069,000.

### **1999-A Sewer Revenue Refunding Warrants (Interest Rate 5.00 to 5.75%)**

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of approximately \$50,182,000. This difference is being netted against the new debt and amortized over the remaining life of the old debt which is shorter than the life of the new debt issued. As a result of the advance refunding the Commission decreased its debt service requirements by approximately \$104,875,000 resulting in an economic gain (difference between the present value of the debt service payments on the old and new debt) of approximately \$39,905,000.

#### 2001-A Sewer Revenue Warrants (Interest Rate 4.5 to 5.00%)

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of approximately \$14,813,000. This difference is being netted against the new debt and amortized over the remaining life of the old debt which is shorter than the life of the new debt issued. As a result of the advance refunding, the Commission decreased its debt service requirements by approximately \$70,937,000 resulting in an economic gain (difference between the present value of the debt service payments on the old and new debt) of approximately \$14,317,000.

## 2002-B Sewer Revenue Warrants (Interest Rate 4.75 to 5.125%)

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of approximately \$27,727,000. This difference is being netted against the new debt and amortized over the remaining life of the old debt which is shorter than the life of the new debt issued. As a result of the advance refunding, the Commission decreased its debt service requirements by approximately \$134,190,000 resulting in an economic gain (difference between the present value of the debt service payments on the old and new debt) of approximately \$27,518,000.

### 2002-D Sewer Revenue Warrants (Interest Rate 5.00 to 5.25%)

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of approximately \$3,637,000. This difference is being netted against the new debt and amortized over the remaining life of the old debt which is shorter than the life of the new debt issued. As a result of the advance refunding, the Commission decreased its debt service requirements by approximately \$12,679,000 resulting in an economic gain (difference between the present value of the debt service payments on the old and new debt) of approximately \$3,080,000.

#### 2003-C Sewer Revenue Refunding Warrants

On August 7, 2003, the Commission issued \$1,052,025,000 in Sewer Revenue Warrants with a variable interest rate to advance refund portions of the 1997-A Sewer Revenue Refunding Warrants, the 1997-D Sewer Revenue Warrants, the 1999-A Sewer Revenue Refunding Warrants, the 2001-A Sewer Revenue Warrants, the 2002-B Sewer Revenue Warrants, and the 2002-D Sewer Revenue Warrants. In connection with the issuance of the debt the Commission entered into interest rate swap transactions obligating the county to pay a fixed rate on the debt of 3.596%. Issuance costs associated with this debt were approximately \$24,187,000. Funds contributed from other sources were \$171,928,000. The net proceeds of the issue were \$1,199,765,000. Of this amount \$1,128,462,000 was used to purchase U. S. Government Securities that were deposited in an irrevocable trust with an escrow agent to provide for all future debt service transactions on the issues mentioned above. As a result the applicable portions of the above mentioned warrants are considered defeased and the liability for those warrants has been removed. Details of the transaction are described below.

## 1997-A Sewer Revenue Warrants (Interest Rate 5.00 to 5.65%)

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of approximately \$2,659,000. This difference is being netted against the new debt and amortized over the remaining life of the old debt which is shorter than the life of the new debt issued. As a result of the advance refunding, the Commission increased its debt service requirements by approximately \$15,509,000 resulting in an economic loss (difference between the present value of the debt service payments on the old and new debt) of approximately \$2,075,000.

### 1997-D Sewer Revenue Warrants (Interest Rate 5.65 to 5.70%)

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of approximately \$5,267,000. This difference is being netted against the new debt and amortized over the remaining life of the old debt which is shorter than the life of the new debt issued. As a result of the advance refunding, the Commission increased its debt service requirements by approximately \$21,952,000 resulting in an economic loss (difference between the present value of the debt service payments on the old and new debt) of approximately \$634,000.

#### **1999-A Sewer Revenue Refunding Warrants (Interest Rate 5.00 to 5.75%)**

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of approximately \$16,235,000. This difference is being netted against the new debt and amortized over the remaining life of the old debt which is shorter than the life of the new debt issued. As a result of the advance refunding, the Commission decreased its debt service requirements by approximately \$7,250,000. However, this resulted in an economic gain (difference between the present value of the debt service payments on the old and new debt) of approximately \$8,249,000.

#### 2001-A Sewer Revenue Warrants (Interest Rate 4.5 to 5.00%)

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of approximately \$5,393,000. This difference is being netted against the new debt and amortized over the remaining life of the old debt which is shorter than the life of the new debt issued. As a result of the advance refunding, the Commission decreased its debt service requirements by approximately \$15,495,000 resulting in an economic gain (difference between the present value of the debt service payments on the old and new debt) of approximately \$5,549,000.

## 2002-B Sewer Revenue Warrants (Interest Rate 4.75 to 5.125%)

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of approximately \$40,342,000. This difference is being netted against the new debt and amortized over the remaining life of the old debt which is shorter than the life of the new debt issued. As a result of the advance refunding, the Commission decreased its debt service requirements by approximately \$174,356,000 resulting in an economic gain (difference between the present value of the debt service payments on the old and new debt) of approximately \$46,830,000.

#### 2002-D Sewer Revenue Warrants (Interest Rate 5.00 to 5.25%)

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of approximately \$52,992,000. This difference is being netted against the new debt and amortized over the remaining life of the old debt which is shorter than the life of the new debt issued. As a result of the advance refunding, the Commission decreased its debt service requirements by approximately \$97,541,000 resulting in an economic gain (difference between the present value of the debt service payments on the old and new debt) of approximately \$41,378,000.

#### Prior Year Defeasance of Debt

In prior years, the Commission defeased certain revenue warrants by placing the proceeds of the new warrants in an irrevocable trust to provide for all future debt service payments of the old warrants. Accordingly, the trust account assets and the liability for the defeased debt are not included on the Commission's financial statements. At September 30, 2003, the total of \$83,875,000 of warrants outstanding are considered defeased.

### <u>Note 14 – Warrants Payable-Enterprise Funds</u>

The Sanitary Operations Fund has bonds and warrants payable of \$3,271,710,000 at September 30, 2003. This long-term liability represents 1) the 1997-A Sewer Revenue Refunding Warrants, 2) the 2001-A Taxable Sewer Revenue Capital Improvement Warrants, 3) the 2002-A Sewer Revenue Capital Improvement Warrants, 4) the 2002-C Sewer Revenue Refunding Warrants, 5) the 2003-A Sewer Revenue Refunding Warrants, 6) the 2003-B Sewer Revenue Refunding Warrants, and 7) the 2003-C Sewer Revenue Refunding Warrants.

In accordance with the bond indentures, the County uses 1) a debt service fund to which it deposits principal and interest amounts due, 2) a reserve fund which is required to be maintained at the lesser of (a) 125% of the average annual debt service on all outstanding parity securities, (b) the maximum annual debt service on all outstanding parity securities, or (c) 10% of the original principal amount of outstanding parity securities, 3) a rate stabilization fund which is maintained at a balance of 75% of the maximum annual debt service on the outstanding parity securities, 4) a depreciation fund which will grow to an amount equal to or greater than the accumulated depreciation of the Sanitary Operations Fund, 5) a debt service reserve fund to be established at an amount equal to 10% of the original principal amount.

The balances as of September 30, 2003, exceeded the bond indenture requirements and were as follows:

	(In Thousands)
Sewer Reserve Fund	\$54,106
1999 Sewer Reserve Fund	\$60,229
Sewer Rate Stabilization Fund	\$77,829
Sewer Depreciation Fund	\$49,114
2002-B Sewer Reserve Fund	\$54,898
2002-D Reserve Fund	\$30,199

#### <u>Note 15 – Continuing Disclosure</u>

The following is information required for the benefit of the holders of the Series 1997 Sewer Revenue Warrants:

Fiscal Year Ending September 30,	2003	2002	2001	2000
Active Accounts	143,056	143,038	142,305	142,277
Average Daily Treatment Volume				
(millions of gallons treated)	120	116	97	114
Sewer Charges	\$92,409,648	\$84,470,770	\$72,129,478	\$66,834,206
% Revenue - Largest Customer	3.98%	2.74%	2.66%	2.57%
% Revenue - Top Ten Customers	12.66%	11.13%	12.53%	11.99%

2003 Top Ten Customers	Consumption	Amount
Jniversity of Alabama - Birmingham	851,918	\$3,681,315
Birmingham Housing Authority	472,570	\$2,152,632
J. S. Steel	503,627	\$1,502,281
Barber Dairies	135,858	\$1,016,555(*
Birmingham Board of Education	137,746	\$ 605,185
Brookwood Medical Center	135,177	\$ 597,825
Buffalo Rock	243,973	\$ 572,100(*
Golden Flake	113,472	\$ 568,047(*
Children's Hospital	112,035	\$ 507,703
Baptist Medical Center	153,905	\$ 495,232

Effective March 1, 1999, January 1, 2000, January 1, 2001, January 1, 2002 and January 1, 2003, the County implemented sewer rate increases. The rate increases were implemented in accordance with the Commission's resolutions and the Indenture with the trustee for the Sewer Revenue Warrants.

#### <u>Note 16 – Landfill Closure and Postclosure Care Costs</u>

State and federal laws and regulations require that the Commission place a final cover on its landfills when closed and perform certain maintenance and monitoring functions at the landfill site for thirty years after closure. In addition to operating expenses related to current activities of the landfills, an expense provision and related liability are being recognized based on the future closure and postclosure care costs that will be incurred near or after the date the landfills no longer accept waste. The recognition of these landfill closure and postclosure care costs is based on the amount of the landfills used during the year.

	1999	1998	1997	1996	1995
	142,042	141,606	140,324	140,146	140,361
	·			·	
<b></b>	119	132	127	130	123
\$57	,020,426	\$49,531,824	\$46,950,835	\$44,387,013	\$39,587,914
	2.93%	2.91%	2.92%	3.08%	2.87%
	11.62%	12.35%	10.37%	13.10%	10.37%

The estimated liability for landfill closure and postclosure care costs had a balance of \$3,139,000 as of September 30, 2003. This estimate was based on 52% usage (filled) of the Jefferson County Landfill Number 1, and 66% usage (filled) of the Jefferson County Landfill Number 2, and the remaining liability for the Mt. Olive Sanitary and the Turkey Creek Sanitary Landfills which were both closed October 1997.

This estimated total current cost of the landfill closure and postclosure care is based on the amount that would be paid if all equipment, facilities, and services required to close, monitor, and maintain the landfills were acquired as of September 30, 2003. However, the actual cost of closure and postclosure care may be higher due to inflation, changes in technology, or changes in landfill laws and regulations.

#### Note 17 – Conduit Debt Obligations

The Commission issued Limited Obligation School Warrants, Series 2000 in order to finance the costs of acquiring certain public school facilities (the "Leased Property") of the Jefferson County Board of Education (the "Board"), for lease back to the Board. The funds were used to retire the Board's current revenue anticipation warrant dated May 3, 2000. The Board simultaneously executed a capital lease agreement for the aforementioned property and pledged tax proceeds for the lease payments which will approximate debt service requirements under the Jefferson County Commission's Limited Obligation School Warrants, Series 2000. The warrants do not constitute a debt or pledge of the faith and credit of the Jefferson County Commission, and accordingly have not been reported in the accompanying financial statements. Upon repayment of the warrants ownership of the leased property will return to the Board.

As of September 30, 2003, the principal amount outstanding was \$41,140,000.

Jefferson County	
Commission	

### <u>Note 18 – Risk Management</u>

The Commission is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Commission maintains a risk management program in order to minimize its exposures to loss. Risk financing for these various exposures is accomplished through the following methods:

- <u>General and Auto Liability</u> Self-insured with an established internal service fund to finance losses.
- <u>*Workers' Compensation*</u> Self-insured with a retention of \$350,000, with excess coverage for statutory amounts above the retention covered by commercial insurance.
- <u>Property Insurance</u> Commercial insurance coverage purchased in the amount of \$100 million per occurrence, except a separate annual aggregate of \$50 million flood and earthquake, to include the following sub-limits: 1) \$20 million per occurrence as respects to property in the course of construction, builder's risks and installation or erection; 2) \$10 million per occurrence separately as respects to demolition, increased cost of construction and building ordinance; 3) \$5 million as respects to extra expense and 4) \$1 million as respects to transit.
- <u>Boiler and Machinery Insurance</u> Commercial insurance coverage purchased in the amount of \$30 million per occurrence.
- ◆ *Hospital and Nursing Home Medical Malpractice and General Liability* Insured through the County's participation in the Alabama Hospital Association Trust Fund with limits of \$1 million per occurrence with a \$3 million per report year aggregate.

Risk Management negotiates with private providers and administers health, life, accidental death and dismemberment, and dental insurance for its employees and dependents. Jefferson County Commission pays approximately 86% of health, 100% of basic life and accidental death and dismemberment, and the employees pay 100% of dental insurance and other voluntary insurance plans.

The schedule below presents the changes in claims liabilities for the past two years for the three types of self-insured activities; general liability, auto liability, and workers' compensation:

	(In Thousands)							
					Worke			
_	General L		Auto Lia	-	Compens		Tota	
	2003	2002	2003	2002	2003	2002	2003	2002
Unpaid Claims and Claim Adjustment								
Expenses at Beginning of Fiscal Year	\$ 260	\$1,234	\$704	\$383	\$2,074	\$3,023	\$3,038	\$4,640
Incurred Claims and Claim Adjustment								
Expenses:								
Provision for Insured Events of Current								
Fiscal Year	148	168	38	363	827	783	1,013	1,31
Increases/Decreases (-) in Provision for								
Insured Events of Prior Fiscal Years	1,485		(46)		2,008		3,447	
Total Incurred Claims and Claim								
Adjustment Expenses	1,633	168	(8)	363	2,835	783	4,460	1,314
Payments:								
Claims and Claim Adjustment Expenses								
Attributable to Insured Events of	000	4.440	70	10	4 400	4 700	4 400	0.04
Current Fiscal Year	203	1,142	76	42	1,189	1,732	1,468	2,91
Claims and Claim Adjustment Expenses								
Attributable to Insured Events of Prior Fiscal Years								
	203	1.142	76	42	1.189	1.732	1,468	2.01
Total Payments	203	1,142	70	42	1,109	1,732	1,400	2,91
Total Unpaid Claims and Claim Adjustment Expenses at End of								
Fiscal Year	\$1.690	\$260	\$620	\$704	\$3.720	\$2.074	\$6.030	\$3.03
=	ψ1,030	ψ200	ψυΖυ	ψι 04	ψ0,720	ψ2,014	ψ0,030	ψ0,00

## Employee Health Insurance

Employees may obtain health care services through participation in the County's group health insurance plan. The County's risk financing activities associated with the County group health insurance, such as the risks of loss related to medical and prescription drug claims, are administered through the Jefferson County Employee Benefit Trust.

The County purchases additional commercial insurance to pay claims exceeding \$250,000.

The schedule below presents health claims information for the fiscal year ended September 30, 2003:

Balance	Claims	Claims	Balance
10/01/2002	Incurred	Paid	9/30/2003
\$0	\$21,504,000	(\$20,004,000)	\$1,500,000

#### Note 19 – Advances to Other Funds

The amounts due to/from other funds at September 30, 2003, were as follows:

(In Thousands)	
Advances From	
Other Funds Sanitary Landfill	
Operations Fund	
\$19,714	

### Interfund Transfers

The amounts of interfund transfers during the fiscal year ending September 30, 2003, were as follows:

		(In Thousands)						
		Transfers In						
			Debt	Cooper	Nonmajor	Internal	Nonmajor	
	General	Road	Service	Green	Governmental	Service	Proprietary	
	Fund	Fund	Fund	Hospital	Funds	Funds	Funds	Totals
Transfers Out								
General Fund	\$	\$22,211	\$	\$	\$ 2,663	\$6,373	\$9,700	\$ 40,947
Indigent Care Fund		. ,		37,900		. ,	. ,	37,900
Road Fund					119			119
Debt Service Fund					53,000			53,000
Cooper Green Hospital					,		5	ļ
Sanitary Operations Fund		285				5		290
Nonmajor Governmental								
Funds			30,800		28	278		31,106
Internal Service Funds	1		,		12	886	49	948
Nonmajor Proprietary Funds	-		1,262					1,262
Totals	\$1	\$22,496	\$32,062	\$37,900	\$55,822	\$7,542	\$9,754	\$165,577

The Commission typically used transfers to fund ongoing operating subsidies and to transfer the portion from the Nonmajor Governmental Funds to the Debt Service Fund to service currentyear debt requirements and from the Indigent Care Fund to Cooper Green Hospital Fund to provide for hospital operations.

#### <u>Note 20 – Subsequent Events</u>

Under Alabama law and the County's Liability Management Policy, the County has the power to enter into interest rate swap transactions from time to time.

The County and Bank of America, NA are parties to an interest rate swap with a trade date of October 9, 2003 and an effective date of April 1, 2004. The notional amount is \$110,000,000 effective April 1, 2004 and a termination date of February 1, 2024. The County receives semiannual payments at a fixed rate of 4.815% per annum and makes monthly payments calculated using the BMA Municipal Swap Index. Bank of America, NA has the option to cancel all or a specified portion of the notional amount of the swap on every Monthly Floating Rate Payer Payment Date from and including April 1, 2005 to and including January 1, 2024.

The County and J P Morgan are parties to an interest rate swap with a trade date of November 7, 2003 and an effective date of May 1, 2004. The notional amount is \$111,825,000 effective May 1, 2004 and a termination date of February 1, 2024. The County receives semiannual payments at a fixed rate of 4.325% per annum and makes monthly payments calculated using the BMA Municipal Swap Index. J P Morgan has the option to cancel the swap on any Floating Rate Payer Payment Date on or following November 1, 2005.

#### <u>Note 21 – Deficit Cash Balance</u>

As of September 30, 2003, the following funds had deficit cash balances:

	(In Thousands)
Senior Citizens Fund Community Development Fund Personnel Board Fund Central Laundry Fund Total Governmental Activities	\$ 1,741 593 5,762 <u>84</u> 8,180
Cooper Green Hospital Total Business-Type Activities	<u> </u>

#### Note 22 – Franchise Taxes

Several counties of the State of Alabama receive a portion of the revenues received by the State for the franchise taxes levied by the State of Alabama on in-state and out-of-state companies under the provisions of the *Code of Alabama 1975*, Section 40-14-41. The State is currently involved in litigation that challenges the constitutionality of the State's franchise tax based on the premise that it violates the Commerce Clause of the U. S. Constitution. The potential liability to the State of Alabama exceeds \$300,000,000. The State has received an unfavorable ruling; however, a settlement order has not been issued by the courts. Several counties of this State may have to refund all the franchise taxes they have received over a period of years or forego the receipt of revenues until the liability is satisfied.

#### Note 23 – Restatements

The fund balance of the nonmajor governmental funds was restated as follows:

			(In	Thousands)		
		Indigent		Debt	Nonmajor	Total
	General	Care	Road	Service	Governmental	Governmental
	Fund	Fund	Fund	Fund	Funds	Funds
Fund Balance, September 30, 2002, as Previously Reported	\$45,274	\$6,257	(\$7,460)	\$174,343	(\$26,857)	\$191,557
Restatement to Correct Prior Year Receivables	Ψ <del>1</del> 0,274	ψ0,20 <i>1</i>	(\$7,400)	ψ17-,0+0	(\$20,007)	1,439
Fund Balance, September 30, 2002, as Restated	\$45,274	\$6,257	(\$7,460)	\$174,343	(\$25,418)	\$192,996
Net Assets September 30, 2002						\$184,966
Restatement of Capital Assets Adjustment to Correct Prior Year						(4,565)
Receivables						1,439
Change in Internal Service Funds Effect of Internal Service Fund						(2,804
Eliminations Governmental Activities Net Assets,					-	(68)
September 30, 2002					=	\$178,968

The fund equity of the discreetly presented internal service funds was restated as follows:

	(In Thousands) Internal Service Funds
Net Assets, September 30, 2002, as Previously Reported Restatement for Assets Purchased	\$37,667
in Prior Year	1,031
Net Assets, September 30, 2002, as Restated	\$38,698

#### Note 24 – Interest Rate Swap Agreements

#### 2002-C Sewer Refunding Warrants

**Objective of the Swap** - In October 2002, the County entered into three (3) swaps to synthetically refund outstanding bonds that provided the County with present value savings of \$57,529,000 or 7.939% of the refunded bonds. The swap structure was used as a means to increase the County's savings, when compared against fixed-rate bonds at the time of issuance in October 2002. The intention of the swap was to effectively change the County's interest rate on the bonds to a fixed rate.

<u>**Terms</u>** - The swaps were executed with J P Morgan Chase Bank, Lehman Brothers Special Financing and Bank of America, NA with notional amounts of \$539,446,000, \$190,054,000 and \$110,000,000 respectively. The swaps commenced on October 25, 2002 and mature on February 1, 2040. Under the swaps, the County pays a fixed rate of 3.92% and receives a variable rate computed as 67 percent of the London Interbank Offered Rate (LIBOR). The swaps have a combined notional amount of \$839,500,000 and the associated variable-rate bond has a \$839,500,000 principal amount. The bonds' variable-rate coupons are not based on an index but on market conditions. As of September 30, 2003, rates were as follows:</u>

	Terms	Rates
Interest Rate Swap: Fixed Payment to Counterparty Variable Payment from Counterparty Net Interest Rate Swap Payments Variable-Rate Bond Payments Synthetic Interest Rate on Bonds	Fixed 67% of LIBOR	3.9200% 0.7504% 3.1696% 0.9815% 4.1511%

**Fair Value** - As of September 30, 2003, the swap had a negative fair value of \$58,038,000. Since the coupons on the County's variable rate bonds adjust to changing interest rates, the bonds do not have a corresponding fair value increase. The fair value was estimated using the zero-coupon method. This method calculates the future net settlement payments required by the swap, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement of the swap.

**Risks** - As of September 30, 2003, the County is not exposed to credit risk because the swaps had a negative fair value. If the fair value goes positive at some point in the future Alabama law requires the counterparties to collateralize the swaps at a zero threshold. The swaps use the International Swap Dealers Association Master Agreement, which includes standard termination events. The Schedule to the Master Agreement includes an "additional termination event." That is, the swap may be terminated if the long-term sewer revenue indebtedness of the County is rated lower than BBB by Standard & Poor's Ratings Service, a division of The McGraw-Hill Companies ("S&P") or lower than Baa2 by Moody's Investor's Service, Inc. ("Moody's") and the County has not within 10 days (1) executed and delivered a collateral agreement satisfactory in form and substance to the counterparties providing for the collateralization of the County's obligations under the Swaps or (2) obtained an insurance policy satisfactory in form and substance to the counterparties by a financial insurer satisfactory to the counterparties (a "Substitute Credit Provider") insuring the prompt and timely performance of the County's obligations hereunder. Furthermore, the swap may be terminated if the long-term sewer revenue indebtedness of the County is rated lower than BBB by S&P or lower than Baa3 by Moody's and the County has not within 10 days obtained an insurance policy satisfactory in form and substance to the counterparties by a Substitute Credit Provider insuring the prompt and timely performance of the County's obligations hereunder. The swaps expose the County to basis risk should the relationship between LIBOR and the bonds converge, changing the synthetic rate on the bonds.

*Swap Payments and Associated Debt* – As of September 30, 2003, debt service requirements of the variable-rate debt and net swap payments, assuming current interest rates remain the same, for their term were as follows. As rates vary, variable rate bond interest payments and net swap payment will vary.

	(In Thousands)				
	Variable Ra				
Fiscal Year Ending	Principal	Interest	Swaps Net	Total	
September 30, 2004	\$	\$ 8,240	\$ 26,609	\$ 34,849	
2005		8,240	26,609	34,849	
2006		8,240	26,609	34,849	
2007	2,700	8,226	26,566	37,492	
2008	2,800	8,199	26,479	37,478	
2009-2013	16,300	40,543	130,928	187,771	
2014-2018	20,200	39,650	128,042	187,892	
2019-2023	79,600	38,004	122,727	240,331	
2024-2028	145,850	31,101	100,434	277,385	
2029-2033	27,700	27,337	88,280	143,317	
2034-2038	471,050	15,609	50,408	537,067	
2039-2040_	73,300	1,050	3,392	77,742	
Totals =	\$839,500	\$234,439	\$757,083	\$1,831,022	

## <u>2003-B1 – B7 Sewer Refunding Warrants</u>

**Objective of the Swap** - In May of 2003, the County entered into a swap to synthetically refund outstanding bonds that provided the County with present value savings of \$64,676,000 or 7.009% of the refunded bonds. The swap structure was used as a means to increase the County's savings, when compared against fixed-rate bonds at the time of issuance in May of 2003. The intention of the swap was to effectively change the County's interest rate on the bonds to a fixed rate.

<u>**Terms</u>** - The swap was executed with J P Morgan Chase Bank. The swap commenced on May 1, 2003 and matures on February 1, 2042. Under the swap, the County pays a fixed rate of 3.678% and receives a variable rate computed as the BMA Municipal Swap Index (BMA) until May 1, 2004 and 67 percent of the London Interbank Offered Rate (LIBOR) thereafter. The swap has a notional amount of \$1,035,800,000 and the associated variable-rate bond has a \$1,035,800,000 principal amount. The bonds' variable-rate coupons are not based on an index but on market conditions. As of September 30, 2003, rates were as follows.</u>

	Terms	Rates
Interest Rate Swap: Fixed Payment to Counterparty Variable Payment from Counterparty Net Interest Rate Swap Payments Variable-Rate Bond Payments Synthetic Interest Rate on Bonds	Fixed BMA	3.6780% 1.1200% 2.5580% 0.9550% 3.5130%

**Fair Value** - As of September 30, 2003, the swap had a negative fair value of \$32,948,000. Since the coupons on the County's variable rate bonds adjust to changing interest rates, the bonds do not have a corresponding fair value increase. The fair value was estimated using the zero-coupon method. This method calculates the future net settlement payments required by the swap, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement of the swap.

**Risks** - As of September 30, 2003, the County is not exposed to credit risk because the swaps had a negative fair value. If the fair value goes positive at some point in the future Alabama law requires the counterparties to collateralize the swaps at a zero threshold. The swap uses the International Swap Dealers Association Master Agreement, which includes standard termination events. The Schedule to the Master Agreement includes an "additional termination event." That is, the swap may be terminated if the long-term sewer revenue indebtedness of the County is rated lower than BBB by Standard & Poor's Ratings Service, a division of The McGraw-Hill Companies ("S&P") or lower than Baa2 by Moody's Investor's Service, Inc. ("Moody's") and the County has not within 10 days (1) executed and delivered a collateral agreement satisfactory in form and substance to the counterparties providing for the collateralization of the County's obligations under the Swaps or (2) obtained an insurance policy satisfactory in form and substance to the counterparties by a financial insurer satisfactory to the counterparties (a "Substitute Credit Provider") insuring the prompt and timely performance of the County's obligations hereunder. Furthermore, the swap may be terminated if the long-term sewer revenue indebtedness of the County is rated lower than BBB by S&P or lower than Baa3 by Moody's and the County has not within 10 days obtained an insurance policy satisfactory in form and substance to the counterparties by a Substitute Credit Provider insuring the prompt and timely performance of the County's obligations hereunder. The swap exposes the County to basis risk should the relationship between BMA and the bonds change, causing the synthetic rate on the bonds to change.

*Swap Payments and Associated Debt* - As of September 30, 2003, debt service requirements of the variable-rate debt and net swap payments, assuming current interest rates remain the same, for their term were as follows. As rates vary, variable rate bond interest payments and net swap payment will vary.

	(In Thousands)				
	Variable Rat	e Bonds	Interest Rate		
Fiscal Year Ending	Principal	Interest	Swaps Net	Total	
September 30, 2004 2005 2006 2007 2008 2009-2013 2014-2018 2019-2023 2024-2028 2029-2033 2034-2038	\$ 29,150 35,075 141,675 170,675 218,525 70,550	\$ 9,892 9,892 9,892 9,892 9,892 48,784 47,255 42,636 36,392 27,111 20,021	\$ 28,617 26,910 26,910 26,910 26,910 132,714 128,554 115,988	\$ 38,509 36,802 36,802 36,802 210,648 210,884 300,299 306,068 319,390 145,039	
2039-2042_	370,150	6,512	17,714	394,376	
Totals _	\$1,035,800	\$278,171	\$758,450	\$2,072,421	

## 2003-C Sewer Refunding Warrants

**Objective of the Swap** - In August 2003, the County entered into two (2) swaps to synthetically refund outstanding bonds that provided the County with present value savings of \$85,000,000 or 8.43% of the refunded bonds. The swap structure was used as a means to increase the County's savings, when compared against fixed-rate bonds at the time of issuance in August 2003. The intention of the swap was to effectively change the County's interest rate on the bonds to a fixed rate.

**Terms** - The swaps were executed with J P Morgan Chase Bank and Bank of America, NA with notional amounts of \$789,019,000 and \$263,006,000 respectively. The swaps commenced on August 7, 2003 and mature on February 1, 2042. Under the swaps, the County pays a fixed rate of 3.596% and receives a variable rate computed as the BMA Municipal Swap Index (BMA) until February 1, 2005 and 67 percent of the London Interbank Offered Rate (LIBOR) thereafter. The swaps have a combined notional amount of \$1,052,025,000 and the associated variable-rate bond has a \$1,052,025,000 principal amount. The bonds' variable-rate coupons are not based on an index but on market conditions. As of September 30, 2003, rates were as follows.

	Terms	Rates
Interest Rate Swap: Fixed Payment to Counterparty Variable Payment from Counterparty Net Interest Rate Swap Payments Variable-Rate Bond Payments Synthetic Interest Rate on Bonds	Fixed 67% of LIBOR	3.5960% 0.7504% 2.8456% 0.9500% 3.7956%

**Fair Value** - As of September 30, 2003, the swaps had a negative fair value of \$20,098,000. Since the coupons on the County's variable rate bonds adjust to changing interest rates, the bonds do not have a corresponding fair value increase. The fair value was estimated using the zero-coupon method. This method calculates the future net settlement payments required by the swap, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement of the swap.

**Risks** - As of September 30, 2003, the County is not exposed to credit risk because the swaps had a negative fair value. If the fair value goes positive at some point in the future Alabama law requires the counterparties to collateralize the swaps at a zero threshold. The swaps use the International Swap Dealers Association Master Agreement, which includes standard termination events. The Schedule to the Master Agreement includes an "additional termination event." That is, the swap may be terminated if the long-term sewer revenue indebtedness of the County is rated lower than BBB by Standard & Poor's Ratings Service, a division of The McGraw-Hill Companies ("S&P") or lower than Baa2 by Moody's Investor's Service, Inc. ("Moody's") and the County has not within 10 days (1) executed and delivered a collateral agreement satisfactory in form and substance to the counterparties providing for the collateralization of the County's obligations under the swaps or (2) obtained an insurance policy satisfactory in form and substance to the counterparties by a financial insurer satisfactory to the counterparties (a "Substitute Credit Provider") insuring the prompt and timely performance of the County's obligations hereunder. Furthermore, the swap may be terminated if the long-term sewer revenue indebtedness of the County is rated lower than BBB by S&P or lower than Baa3 by Moody's and the County has not within 10 days obtained an insurance policy satisfactory in form and substance to the counterparties by a Substitute Credit Provider insuring the prompt and timely performance of the County's obligations hereunder. The swap exposes the County to basis risk should the relationship between BMA and the bonds change, causing the synthetic rate on the bonds to change.

*Swap Payments and Associated Debt* - As of September 30, 2003, debt service requirements of the variable-rate debt and net swap payments, assuming current interest rates remain the same, for their term were as follows. As rates vary, variable rate bond interest payments and net swap payment will vary.

	(In Thousands)				
	Variable Rat	e Bonds	Interest Rate		
Fiscal Year Ending	Principal	Interest	Swaps Net	Total	
September 30, 2004 2005 2006 2007 2008 2009-2013 2014-2018 2019-2023 2024-2028 2029-2033 2034-2038 2039-2042	\$ 14,575 69,750 39,200 98,850 244,750 178,250	\$ 9,994 9,994 9,994 9,994 9,994 49,636 48,386 45,227 41,772 33,022 24,789	\$ 25,838 28,202 29,936 29,936 29,936 148,678 144,935 135,471 125,124 98,912 74,252	\$ 35,832 38,196 39,930 39,930 212,889 263,071 219,898 265,746 376,684 277,291 436,323	
Totals	406,650 \$1,052,025	7,427 \$300,229	22,246 \$893,466	\$2,245,720	

#### 2001-B General Obligation Refunding Warrants

**Objective of the Swap** - In April of 2001, the County entered into a swap to synthetically refund outstanding bonds that provided the County with present value savings of \$7,341,000 or 7.30% of the refunded bonds. The swap structure was used as a means to increase the County's savings, when compared against fixed-rate bonds at the time of issuance in April of 2001. The intention of the swap was to effectively change the County's interest rate on the bonds to a fixed rate.

<u>Terms</u> - The swap was executed with J P Morgan Chase Bank. The swap commenced on April 19, 2001 and matures on April 1, 2011. Under the swap, the County pays a fixed rate of 4.295% and receives a variable rate computed as the BMA Municipal Swap Index (BMA). The swap has a notional amount of \$120,000,000 and the associated variable-rate bond has a \$120,000,000 principal amount. The bonds' variable-rate coupons are not based on an index but on market conditions. J P Morgan Chase has the right to cancel the swap on or after April 1, 2008. As of September 30, 2003, rates were as follows.

	Terms	Rates
Interest Rate Swap: Fixed Payment to Counterparty Variable Payment from Counterparty Net Interest Rate Swap Payments Variable-Rate Bond Payments Synthetic Interest Rate on Bonds	Fixed BMA	4.2950% 1.1200% 3.1750% 1.2500% 4.4250%

*Fair Value* - As of September 30, 2003, the swap had a negative fair value of \$11,495,000. Since the coupons on the County's variable rate bonds adjust to changing interest rates, the bonds do not have a corresponding fair value increase. Its fair value was estimated using the BDT option-pricing model. This model takes into consideration probabilities, volatilities, time and underlying prices.
**Risks** - As of September 30, 2003, the County is not exposed to credit risk because the swaps had a negative fair value. If the fair value goes positive at some point in the future Alabama law requires the counterparties to collateralize the swaps at a zero threshold. The swap uses the International Swap Dealers Association Master Agreement, which includes standard termination events. The Schedule to the Master Agreement includes an "additional termination event." That is, the swap may be terminated if the long-term sewer revenue indebtedness of the County is rated lower than BBB by Standard & Poor's Ratings Service, a division of The McGraw-Hill Companies ("S&P") or lower than Baa2 by Moody's Investor's Service, Inc. ("Moody's") and the County has not within 10 days (1) executed and delivered a collateral agreement satisfactory in form and substance to the counterparties providing for the collateralization of the County's obligations under the swaps or (2) obtained an insurance policy satisfactory in form and substance to the counterparties by a financial insurer satisfactory to the counterparties (a "Substitute Credit Provider") insuring the prompt and timely performance of the County's obligations hereunder. Furthermore, the swap may be terminated if the long-term sewer revenue indebtedness of the County is rated lower than BBB by S&P or lower than Baa3 by Moody's and the County has not within 10 days obtained an insurance policy satisfactory in form and substance to the counterparties by a Substitute Credit Provider insuring the prompt and timely performance of the County's obligations hereunder. The swap exposes the County to basis risk should the relationship between BMA and the bonds change, causing the synthetic rate on the bonds to change. The swap increases the County's exposure to variable interest rates starting on April 1, 2008 and thereafter since J P Morgan Chase has the option to terminate the swap.

*Swap Payments and Associated Debt* - As of September 30, 2003, debt service requirements of the variable-rate debt and net swap payments, assuming current interest rates remain the same, for their term were as follows. As rates vary, variable rate bond interest payments and net swap payment will vary.

	(In Thousands)							
	Variable Ra	te Bonds	Interest Rate					
Fiscal Year Ending	Principal	Interest	Swaps Net	Total				
	·							
September 30, 2004	\$	\$ 1,500	\$ 3,354	\$ 4,854				
2005		1,500	3,354	4,854				
2006		1,500	3,354	4,854				
2007		1,500	3,354	4,854				
2008		1,500	3,354	4,854				
2009-2013	19,845	7,379	16,499	43,723				
2014-2018	58,275	4,869	10,887	74,031				
2019-2021	41,880	1,063	2,377	45,320				
Totals	\$120,000	\$20,811	\$46,533	\$187,344				
_								

#### 2002-A Sewer Revenue Warrants

**Objective of the Swap** - As a means of lowering its borrowing costs, when compared against fixed-rate bonds at the time of issuance in February 2002, the County entered into an interest rate swap in connection with its \$110,000,000 variable rate revenue warrants. The intention of the swap was to effectively change the County's interest rate on the bonds to a fixed rate.

<u>**Terms</u>** - The swap was executed with J P Morgan Chase Bank. The swap commenced on February 15, 2002 and matures on February 15, 2042. Under the swap, the County pays a fixed rate of 5.06% and receives a variable rate computed as the BMA Municipal Swap Index (BMA). The swap has a notional amount of \$110,000,000 and the associated variable-rate bond has a \$110,000,000 principal amount. The bonds' variable-rate coupons are not based on an index but on market conditions. As of September 30, 2003, rates were as follows.</u>

	Terms	Rates
Interest Rate Swap: Fixed Payment to Counterparty	Fixed	5.060%
Variable Payment from Counterparty Net Interest Rate Swap Payments Variable-Rate Bond Payments	BMA	<u>1.120%</u> 3.940% 1.080%
Synthetic Interest Rate on Bonds		5.020%

**Fair Value** - As of September 30, 2003, the swap had a negative fair value of \$17,688,000. Since the coupons on the County's variable rate bonds adjust to changing interest rates, the bonds do not have a corresponding fair value increase. The fair value was estimated using the zero-coupon method. This method calculates the future net settlement payments required by the swap, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement of the swap.

**Risks** - As of September 30, 2003, the County is not exposed to credit risk because the swaps had a negative fair value. If the fair value goes positive at some point in the future Alabama law requires the counterparties to collateralize the swaps at a zero threshold. The swap uses the International Swap Dealers Association Master Agreement, which includes standard termination events. The Schedule to the Master Agreement includes an "additional termination event." That is, the swap may be terminated if the long-term sewer revenue indebtedness of the County is rated lower than BBB by Standard & Poor's Ratings Service, a division of The McGraw-Hill Companies ("S&P") or lower than Baa2 by Moody's Investor's Service, Inc. ("Moody's") and the County has not within 10 days (1) executed and delivered a collateral agreement satisfactory in form and substance to the counterparties providing for the collateralization of the County's obligations under the swaps or (2) obtained an insurance policy satisfactory in form and substance to the counterparties by a financial insurer satisfactory to the counterparties (a "Substitute Credit Provider") insuring the prompt and timely performance of the County's obligations hereunder. Furthermore, the swap may be terminated if the long-term sewer revenue indebtedness of the County is rated lower than BBB by S&P or lower than Baa3 by Moody's and the County has not within 10 days obtained an insurance policy satisfactory in form and substance to the counterparties by a Substitute Credit Provider insuring the prompt and timely performance of the County's obligations hereunder. The swap exposes the County to basis risk should the relationship between BMA and the bonds change, causing the synthetic rate on the bonds to change.

*Swap Payments and Associated Debt* - As of September 30, 2003, debt service requirements of the variable-rate debt and net swap payments, assuming current interest rates remain the same, for their term were as follows. As rates vary, variable rate bond interest payments and net swap payment will vary.

(In Thousands)						
Variable Ra	ite Bonds	Interest Rate				
Principal	Interest	Swaps Net	Total			
\$	\$ 1,188	\$ 4,378	\$ 5,566			
	1,188	4,378	5,566			
	1,188	4,378	5,566			
	1,188	4,378	5,566			
	1,188	4,378	5,566			
	5,940	21,890	27,830			
	5,940	21,890	27,830			
	5,940	21,890	27,830			
	5,940	21,890	27,830			
	5,940	21,890	27,830			
	5,940	21,890	27,830			
110,000	4,158	15,323	129,481			
\$110,000	\$45,738	\$168,553	\$324,291			
	Principal \$ 110,000	Variable Rate Bonds   Principal Interest   \$ 1,188   1,188 1,188   1,188 1,188   1,188 1,188   5,940 5,940   5,940 5,940   5,940 5,940   5,940 5,940   110,000 4,158	Variable Rate Bonds Interest Rate   Principal Interest Swaps Net   \$  \$     1,188 \$     4,378   1,188 4,378 1,188 4,378   1,188 4,378 1,188 4,378   1,188 4,378 1,188 4,378   1,188 4,378 1,188 4,378   1,188 4,378 1,188 4,378   1,188 4,378 1,188 4,378   5,940 21,890 5,940 21,890   5,940 21,890 5,940 21,890   5,940 21,890 5,940 21,890   5,940 21,890 5,940 21,890   5,940 21,890 5,940 21,890   5,940 21,890 5,940 21,890   5,940 21,890 5,940 21,890   5,940 21,890 5,940 21,890   5,940 21,890 5,940 21,890   5,940 21,890			

#### Various Amounts of the 1997-A, 2001-A, 2002-C Sewer Revenue Warrants

**Objective of the Swap** - The County's asset/liability strategy is to have a mixture of fixed and variable rate debt. Historically variable rate debt has provided cheaper funding. Since the fixed rate received on the swap was higher than the BMA historically averages the County decided to synthetically create variable rate debt. In January of 2001, the County entered into a fixed-to-variable interest rate swap for \$200 million of various outstanding bonds. In May of 2001, the County executed a short-term interim reversal of this swap to lock in a positive spread 1.52% per year until February of 2004.

<u>Terms</u> - The swap was executed with J P Morgan Chase Bank. Under the swap and short-term interim reversal, the County receives a fixed payment of 1.52% per year until February 1, 2004. Once the short-term interim reversal matures, the County will pay a variable rate equivalent to the Bond Market Association Municipal Swap Index (BMA) and receives a fixed rate of 5.069%. The notional of the swap is \$200 million and matures on January 1, 2016. J P Morgan Chase Bank has the option to cancel this swap on or after February 1, 2004 and, if cancelled, reinstate the agreement on or after February 1, 2009. The option to cancel was exercised in February 2004 by the bank.

*Fair Value* - As of September 30, 2003, the swap and short-term interim reversal had a negative fair value of \$6,275,000. Its fair value was estimated using the BDT option-pricing model. This model takes into consideration probabilities, volatilities, time and underlying prices.

**Risks** - As of September 30, 2003, the County is not exposed to credit risk because the swaps had a negative fair value. If the fair value goes positive at some point in the future Alabama law requires the counterparties to collateralize the swaps at a zero threshold. The swap uses the International Swap Dealers Association Master Agreement, which includes standard termination events. The Schedule to the Master Agreement includes an "additional termination event." That is, the swap may be terminated if the long-term sewer revenue indebtedness of the County is rated lower than BBB by Standard & Poor's Ratings Service, a division of The McGraw-Hill Companies ("S&P") or lower than Baa2 by Moody's Investor's Service, Inc. ("Moody's") and the County has not within 10 days (1) executed and delivered a collateral agreement satisfactory in form and substance to the counterparties providing for the collateralization of the County's obligations under the swaps or (2) obtained an insurance policy satisfactory in form and substance to the counterparties by a financial insurer satisfactory to the counterparties (a "Substitute Credit Provider") insuring the prompt and timely performance of the County's obligations hereunder. Furthermore, the swap may be terminated if the long-term sewer revenue indebtedness of the County is rated lower than BBB by S&P or lower than Baa3 by Moody's and the County has not within 10 days obtained an insurance policy satisfactory in form and substance to the counterparties by a Substitute Credit Provider insuring the prompt and timely performance of the County's obligations hereunder. After February 1, 2004 the swap increases the County's exposure to variable interest rates. As BMA increases, the County's net payments on the swap increase. The counterparty may terminate the agreement on or after February 1, 2004 and, if cancelled, reinstate the agreement on or after February 1, 2009.

<u>Swap Payments and Associated Debt</u> - As of September 30, 2003, debt service requirements of the debt and net swap payments, assuming current interest rates remain the same, for their term were as follows.

	(In Thousands)						
	Variable F	Interest Rate					
Fiscal Year Ending	Principal	Interest	Swaps Net	Total			
September 30, 2004	\$	\$2,506	\$(3,040)	\$(534)			

#### Various Amounts of the 2002-A, 2002-C, 2003-B-8 Sewer Revenue Warrants

**Objective of the Swap** - The County's asset/liability strategy is to have a mixture of fixed and variable rate debt. Historically variable rate debt has provided cheaper funding. Since the fixed rate received on the swap was higher than the BMA historically averages the County decided to synthetically create variable rate debt. In January of 2001, the County entered into a fixed-to-variable interest rate swap for \$175 million of various outstanding bonds to become effective February of 2002. In May of 2001, the County executed a short-term interim reversal to become effective February of 2002 of this swap to lock in a positive spread 1.455% per year until February of 2004.

**Terms** - The swap was executed with J P Morgan Chase Bank. Under the swap and short-term interim reversal, the County receives a fixed payment of 1.455% per year until February 1, 2004. Once the short-term interim reversal matures, the County will pay a variable rate equivalent to the Bond Market Association Municipal Swap Index (BMA) and receives a fixed rate of 5.225%. The notional of the swap is \$175 million and matures on January 1, 2016. J P Morgan Chase Bank has the option to cancel this swap on or after February 1, 2004 and, if cancelled, reinstate the agreement on or after February 1, 2009. The bank exercised its right to cancel in February 2004.

*Fair Value* - As of September 30, 2003, the swap and short-term interim reversal had a negative fair value of \$5,071,000. Its fair value was estimated using the BDT option-pricing model. This model takes into consideration probabilities, volatilities, time and underlying prices.

**Risks** - As of September 30, 2003, the County is not exposed to credit risk because the swaps had a negative fair value. If the fair value goes positive at some point in the future Alabama law requires the counterparties to collateralize the swaps at a zero threshold. The swap uses the International Swap Dealers Association Master Agreement, which includes standard termination events. The Schedule to the Master Agreement includes an "additional termination event." That is, the swap may be terminated if the long-term sewer revenue indebtedness of the County is rated lower than BBB by Standard & Poor's Ratings Service, a division of The McGraw-Hill Companies ("S&P") or lower than Baa2 by Moody's Investor's Service, Inc. ("Moody's") and the County has not within 10 days (1) executed and delivered a collateral agreement satisfactory in form and substance to the counterparties providing for the collateralization of the County's obligations under the swaps or (2) obtained an insurance policy satisfactory in form and substance to the counterparties by a financial insurer satisfactory to the counterparties (a "Substitute Credit Provider") insuring the prompt and timely performance of the County's obligations hereunder. Furthermore, the swap may be terminated if the long-term sewer revenue indebtedness of the County is rated lower than BBB by S&P or lower than Baa3 by Moody's and the County has not within 10 days obtained an insurance policy satisfactory in form and substance to the counterparties by a Substitute Credit Provider insuring the prompt and timely performance of the County's obligations hereunder. After February 1, 2004 the swap increases the County's exposure to variable interest rates. As BMA increases, the County's net payments on the swap increase. The counterparty may terminate the agreement on or after February 1, 2004 and, if cancelled, reinstate the agreement on or after February 1, 2009.

*Swap Payments and Associated Debt* - As of September 30, 2003, debt service requirements of the debt and net swap payments, assuming current interest rates remain the same, for their term were as follows.

		(In Tho	usands)	
	Variable R			
Fiscal Year Ending	Principal	Interest	Swaps Net	Total
September 30, 2004	\$	\$1,441	\$(2,546)	\$(1,105)

#### The 2/1/2042 Maturity of the 2002-A Sewer Revenue Warrants

**Objective of the Swap** - The County's asset/liability strategy is to have a mixture of fixed and variable rate debt. Historically variable rate debt has provided cheaper funding. Since the fixed rate received on the swap was higher than the BMA historically averages the County decided to synthetically create variable rate debt. In February of 2001, the County entered into a fixed-to-variable interest rate swap for \$70 million of various outstanding bonds to become effective February of 2002. In May of 2001, the County executed a short-term interim reversal to become effective February of 2002 of this swap to lock in a positive spread 1.225% per year until February of 2007.

<u>Terms</u> - The swap was executed with J P Morgan Chase Bank. Under the swap and short-term interim reversal, the County receives a fixed payment of 1.225% per year until February 1, 2007, unless cancelled by the counterparty on or after February 1, 2005. Once the short-term interim reversal matures or is cancelled, the County will pay a variable rate equivalent to the Bond Market Association Municipal Swap Index (BMA) and receives a fixed rate of 5.17%. The notional of the swap is \$70 million and matures on February 1, 2007. As of September 30, 2003, rates were as follows.

	Terms	Rates
Interest Rate Swap: Fixed Payment to Counterparty to February 1, 2007 Variable Payment from Counterparty to February 1, 2007		0% 1.2250%
Net Interest Rate Swap Payments to February 1, 2007 Variable-Rate Bond Payments to February 1, 2007 Synthetic Interest Rate on Bonds to February 1, 2007		(1.2250%) 1.0800% (0.1450%)
Fixed Payment to Counterparty after February 1, 2007 Variable Payment from Counterparty after February 1, 2007 Net Interest Rate Swap Payments after February 1, 2007 Variable-Rate Bond Payments after February 1, 2007 Synthetic Interest Rate on Bonds after February 1, 2007	BMA Fixed	1.0800% 5.1700% (4.0900%) 1.0800% (3.0100%)

*Fair Value* - As of September 30, 2003, the swap and short-term interim reversal had a negative fair value of \$2,588,000. Its fair value was estimated using the BDT option-pricing model. This model takes into consideration probabilities, volatilities, time and underlying prices.

**Risks** - As of September 30, 2003, the County is not exposed to credit risk because the swaps had a negative fair value. If the fair value goes positive at some point in the future Alabama law requires the counterparties to collateralize the swaps at a zero threshold. The swap uses the International Swap Dealers Association Master Agreement, which includes standard termination events. The Schedule to the Master Agreement includes an "additional termination event." That is, the swap may be terminated if the long-term sewer revenue indebtedness of the County is rated lower than BBB by Standard & Poor's Ratings Service, a division of The McGraw-Hill Companies ("S&P") or lower than Baa2 by Moody's Investor's Service, Inc. ("Moody's") and the County has not within 10 days (1) executed and delivered a collateral agreement satisfactory in form and substance to the counterparties providing for the collateralization of the County's obligations under the swaps or (2) obtained an insurance policy satisfactory in form and substance to the counterparties by a financial insurer satisfactory to the counterparties (a "Substitute Credit Provider") insuring the prompt and timely performance of the County's obligations hereunder. Furthermore, the swap may be terminated if the long-term sewer revenue indebtedness of the County is rated lower than BBB by S&P or lower than Baa3 by Moody's and the County has not within 10 days obtained an insurance policy satisfactory in form and substance to the counterparties by a Substitute Credit Provider insuring the prompt and timely performance of the County's obligations hereunder. After February 1, 2005, the swap increases the County's exposure to variable interest rates. As BMA increases, the County's net payments on the swap increase. The counterparty may terminate the agreement on or after February 1, 2007.

<u>Swap Payments and Associated Debt</u> - As of September 30, 2003, debt service requirements of the debt and net swap payments, assuming current interest rates remain the same, for their term were as follows.

	(In Thousands)							
	Variable R	ate Bond	ls	Interes	t Rate			
Fiscal Year Ending	Principal	Intere	est	Swaps Net		То	tal	
				·				
September 30, 2004	\$	\$	756	\$	(857)	\$	(101)	
2005			756		(857)		(101)	
2006			756		(857)		(101)	
2007			756		(1,880)		(1,124)	
2008			756		(2,901)		(2,145)	
2009-2013			3,780	(*	14,508)	(*	0,728)	
2014-2018		:	3,780	(*	14,508)	(*	0,728)	
2019-2023			3,780	(*	14,508)	(*	0,728)	
2024-2028			3,780	(*	14,508)	(*	0,728)	
2029-2031			1,890		(7,254)		(5,364)	
Totals	\$	\$20	),790	\$(	72,638)	\$(5	51,848)	

#### Note 25 – Jointly Governed Organization

The Jefferson County Commission, along with numerous municipalities and other counties, participates in the Storm Water Management Authority, Inc. (the "Authority"). This organization provides storm water analysis services to the citizenry of these governments. The Commission does not have an ongoing financial interest or any responsibility in the management of the Authority. However, the Commission has entered in to an agreement to act in a custodial capacity relating to receipts and disbursements of funds for the Authority.

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# Required Supplementary Information

# Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - General Fund For the Year Ended September 30, 2003 (In Thousands)

		Budgeted	l Amc	ounts	Actual	
	0	Driginal		Final	-	Amounts
<b>D</b>						
Revenues	•	00.044	•	00 505	•	00.070
Taxes	\$	66,914	\$	66,535	\$	66,876
Licenses and Permits		62,950		62,100		61,313
Intergovernmental		18,747		24,604		22,122
Charges for Services		20,564		20,618		22,218
Indirect Cost Recovery		9,973		13,711		13,613
Miscellaneous		142		142		440
Interest		2,207		3,533		3,808
Total Revenues		181,497		191,243		190,390
Expenditures						
Current:						
General Government		78,602		78,733		74,014
Public Safety		54,467		55,633		61,566
Welfare		592		838		779
Culture and Recreation		13,553		16,586		16,578
Education		239		234		231
Capital Outlay		2,070		2,158		1,596
Indirect Costs		12,468		13,649		13,649
Total Expenditures		161,991		167,831		168,413
Excess (Deficiency) of Revenues Over						
Expenditures		19,506		23,412		21,977
Other Financing Sources (Uses)						
Proceeds from Sale of Capital Assets		50		101		1,431
Transfers In				1		1
Transfers Out				(41,044)		(40,947)
Total Other Financing Sources (Uses)		50		(40,942)		(39,515)
Change in Net Assets		19,556		(17,530)		(17,538)
Fund Balance at Beginning of Year		45,274		45,274		45,274
Fund Balance at End of Year	\$	64,830	\$	27,744	\$	27,736

Explanation of Differences Between Actual Amounts on Budgetary Basis and Actual Amounts GAAP Basis:	
Net Changes in Fund Balance - General Fund - Budgetary Basis	\$ (17,538)
The Commission budgets motor vehicle property tax as it is collected, rather than on the modified accrual basis.	 (12)
Net Changes in Fund Balance for General Fund (Exhibit 5)	\$ (17,550)

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# Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Indigent Care Fund For the Year Ended September 30, 2003 (In Thousands)

	Budgeted Amounts				Actual		
	 Original		Final		Amounts		
Revenues							
Taxes	\$ 39,312	\$	39,312	\$	39,216		
Miscellaneous	6,854		6,854		8,079		
Interest	 3		3		1		
Total Revenues	 46,169		46,169		47,296		
<u>Expenditures</u> Current:							
General Government	7,947		7,947		9,000		
Indirect Costs	14		14		9,000		
Total Expenditures	 7,961		7,961		9,015		
Excess (Deficiency) of Revenues Over							
Expenditures	 38,208		38,208		38,281		
Other Financing Sources (Uses)							
Transfers In			1,881				
Transfers Out			(37,900)		(37,900)		
Total Other Financing Sources (Uses)			(36,019)		(37,900)		
Net Change in Fund Balances	38,208		2,189		381		
Fund Balance at Beginning of Year	 6,256		6,256		6,257		
Fund Balance at End of Year	\$ 44,464	\$	8,445	\$	6,638		

# Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Road Fund For the Year Ended September 30, 2003 (In Thousands)

	Budgeted	l Amou	unts	Actual	
	 Original		Final		Amounts
Revenues					
Taxes	\$ 13,000	\$	13,001	\$	12,684
Intergovernmental	7,841		7,841		7,549
Charges for Services	165		165		230
Miscellaneous	31		31		173
Total Revenues	 21,037		21,038		20,636
Expenditures					
Current:					
Highways and Roads	37,691		34,355		34,256
Capital Outlay	1,213		1,978		1,803
Indirect Costs	 3,828		3,828		3,827
Total Expenditures	 42,732		40,161		39,886
Excess (Deficiency) of Revenues Over					
Expenditures	 (21,695)		(19,123)		(19,250)
Other Financing Sources (Uses)					
Proceeds From Sale of Capital Assets			197		199
Transfers In			22,496		22,496
Transfers Out			(119)		(119)
Total Other Financing Sources (Uses)			22,574		22,576
Net Change in Fund Balances	(21,695)		3,451		3,326
Fund Balance at Beginning of Year	 (3,587)		(7,460)		(7,460)
Fund Balance at End of Year	\$ (25,282)	\$	(4,009)	\$	(4,134)

Explanation of differences between Actual Amounts on Budgetary Basis and Actual Amounts GAAP Basis:	
Net Changes in Fund Balance - Road Fund - Budgetary Basis	\$ 3,326
The Commission budgets motor vehicle property tax as it is collected, rather than on the modified accrual basis.	 (5)
Net Changes in Fund Balance for Road Fund (Exhibit 5)	\$ 3,321

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# Supplementary Information

# Combining Balance Sheet - Nonmajor Governmental Funds September 30, 2003 (In Thousands)

	Senior Citizens' Activities Fund	Bridge and Public Building Fund	Community Development Fund
<u>Assets</u>			
Cash and Investments	\$	\$ 1,248	\$
Accounts Receivable, Net			152
Loans Receivable, Net Property Taxes Receivable, Net		25,964	152
Interest Receivable		_0,000	10
Due from Other Governments	1,241	450	1,675
Prepaid Expenses Total Assets	1,241	27.662	1 229
Total Assets	1,241	27,662	1,838
Liabilities and Fund Balances			
Liabilities:			
Cash Deficit	1,741		593
Accounts Payable Deferred Revenue	231	27,635	1,103
Accrued Wages and Benefits Payable	16	27,000	31
Estimated Liability for Compensated Absences			
Total Liabilities	1,988	27,635	1,727
Fund Balances:			
Reserved for:			
Prepaid Expenses			1
Petty Cash			
Encumbrances Loans Receivable	44		10,710 152
Unreserved Reported In:			152
Special Revenue Funds	(791)	27	(10,752)
Capital Projects Funds			
Total Fund Balances	(747)	27	111
Total Liabilities and Fund Balances	\$ 1,241	\$ 27,662	\$ 1,838

Re	BG-EDA volving an Fund		ome nt Fund	mergency inagement Fund	Im	Capital provements Fund	С	Road onstruction Fund	Totals
		Grai	it Fullu	 Fullu		Fund		Fullu	TOLAIS
\$	1,155	\$	95	\$ 1,397	\$	390	\$		\$ 4,605
	0.000		0.000					6	6
	2,228		2,028						4,408 25,964
									23,904
			1,136	656				237	5,395
			,	3					4
	3,383		3,259	2,056		390		563	40,392
									2,334
	40		10	692		2,467		394	4,937
			470	244					28,349
			2	9					58
				(1)		0.407			(1)
	40		482	944		2,467		394	35,677
				3					4
				1					1
	0 000		2 0 2 0	1,267		11,984		2,897	26,902
	2,229		2,028						4,409
	1,114		749	(159)					(9,812)
	·			 . ,		(14,061)		(2,728)	 (16,789)
	3,343		2,777	1,112		(2,077)		169	4,715
\$	3,383	\$	3,259	\$ 2,056	\$	390	\$	563	\$ 40,392

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds For the Year Ended September 30, 2003 (In Thousands)

	Senior Citizens' Activities Fund	Bridge and Public Building Fund	Community Development Fund
Revenues			
Taxes	\$	\$ 29,124	\$
Intergovernmental	8,236	707	14,137
Charges for Services			
Miscellaneous	547		
Interest	3	74	
Total Revenues	8,786	29,905	14,137
<u>Expenditures</u>			
Current:			
General Government	10,093		1,397
Public Safety			
Highways and Roads			
Welfare			12,979
Capital Outlay	51		71
Indirect Costs	235	36	284
Total Expenditures	10,379	36	14,731
Excess (Deficiency) of Revenues			
Over Expenditures	(1,593)	29,869	(594)
Other Financing Sources (Uses)			
Proceeds from Sale of Capital Assets	5		2
Transfers In	1,881		294
Transfers Out		(30,800)	
Total Other Financing Sources (Uses)	1,886	(30,800)	268
Net Change in Fund Balances	293	(931)	(326)
Fund Balances at Beginning of Year, as Restated	(1,040)	958	437
Fund Balances at End of Year	\$ (747)	\$ 27	\$ 111

Rev	G-EDA olving n Fund	Home Grant Fund	Emergency Management Fund	Capital Improvements Fund	Road Construction Fund	Totals
\$		\$	\$	\$	\$	\$ 29,124
Φ		<sup>ф</sup> 623	» 1,292	φ 427		۶ 29,124 25,422
		020	884	121	2,906	3,790
	2	133	9		_,	691
	55	19	2		1	154
	57	775	2,187	427	2,907	59,181
		418	1,424			11,908 1,424
	596	464				14,039
			667	22,548	2,367	25,704
	40	26	75			696
	636	908	2,166	22,548	2,367	53,771
	(579)	(133)	21	(22,121	) 540	5,410
						7
		123	151	51,281 (278		
		123	151	51,003		
	(579)	(10)	172	28,882	2,632	30,133
	3,922	2,787	940	(30,959	) (2,463)	) (25,418)
\$	3,343	\$ 2,777	\$ 1,112	\$ (2,077	) \$ 169	· · · · ·

# Combining Statement of Net Assets Nonmajor Enterprise Funds September 30, 2003 (In Thousands)

	ounty ne Fund	andfill ations Fund
Assets		
Current Assets:		
Cash and Investments	\$ 113	\$ 65
Accounts Receivable, Net		935
Patient Accounts Receivable, Net	1,577	
Inventories	56	
Prepaid Expenses	 2	
Total Current Assets	 1,748	1,000
Noncurrent Assets:		
Capital Assets, Net Where Applicable	8,972	51,366
Deferred Charges		158
Total Noncurrent Assets	 8,972	51,524
Total Assets	 10,720	52,524
Liabilities Current Liabilities: Accounts Payable	168	13
Deposits Payable	34	
Accrued Wages and Benefits Payable	218	55
Accrued Interest Payable		14
Estimated Liability for Compensated Absences	 55	43
Total Current Liabilities	 475	125
Noncurrent Liabilities: Advances Due to Other Funds Estimated Liability for Landfill		19,714
Closure/Postclosure Care Costs		3,139
Estimated Liability for Compensated Absences	495	390
Total Noncurrent Liabilities	 495	23,243
Total Liabilities	 970	23,368
<u>Net Assets</u> Invested in Capital Assets Net of Related Debt Unrestricted	 8,972 778	31,810 (2,654)
Total Net Assets	\$ 9,750	\$ 29,156

 Parking Deck Fund	Totals
\$ 1	\$ 179
1	936 1,577
	56
	2
 2	2,750
9	60,347
 9	 <u> </u>
 11	63,255
	181 34
1	274
	14
 1	<u>98</u> 601
 · · ·	
	19,714
	3,139
	885
 	 23,738
 1	24,339
9	40,791
 1	(1,875)
\$ 10	\$ 38,916

# Combining Statement of Revenues, Expenses and Changes in Net Assets - Nonmajor Enterprise Funds For the Year Ended September 30, 2003 (In Thousands)

	County L Home Fund Opera		und
Operating Revenues			
Charges for Services	\$ 9,300	\$ 4	,597
Other Operating Revenue	77		469
Total Revenues	 9,377	5	,066
Operating Expenses			
Provision for Bad Debt	641		20
Salaries	7,433	1	,947
Employee Benefits and Payroll Taxes	2,001		628
Materials and Supplies	1,329		329
Utilities	582		226
Outside Services	3,149		422
Office Expense	177		23
Depreciation and Amortization	339	2	2,522
Closure and Postclosure Care Costs			
Miscellaneous	 55		14
Total Operating Expenses	 15,706	6	5,131
Operating Income (Loss)	 (6,329)	(1	,065)
Nonoperating Revenues (Expenses)			
Interest Expense			(253)
Interest Revenue			
Miscellaneous			
Amortization of Bond Issue Costs			(9)
Indirect Costs	(601)		(696)
Gain/(Loss) on Sale of Capital Assets			39
Total Nonoperating Revenues (Expenses)	 (601)		(919)
Operating Transfers			
Transfers In	6,306	3	,400
Transfers Out			,262)
Total Operating Transfers	 6,306	2	2,138
Changes in Net Assets	(624)		154
Total Net Assets - Beginning of Year	 10,374	29	,002
Total Net Assets - End of Year	\$ 9,750	\$ 29	,156

rking k Fund	Totals
\$ 267	\$ 14,164 546
267	14,710
	661
21	9,401
6	2,635
4	1,662
41	849
6	3,577
	200
7	2,868
159	228
 244	22,081
 277	22,001
 23	(7,371)
	(253)
	(9)
(63)	(1,360)
· · · ·	39
(63)	(1,583)
48	9,754
	(1,262)
 48	8,492
8	(462)
2	39,378
\$ 10	\$ 38,916

# Combining Statement of Cash Flows Nonmajor Enterprise Funds For the Year Ended September 30, 2003 (In Thousands)

	Cou	inty Home Fund	Landfill Operations Fun	nd
Cash Flows from Operating Activities				
Cash Received for Services	\$	10,979	\$ 4,40	)3
Other Operating Revenues		77		61
Cash Payments to Employees		(9,374)	(2,59	<del>)</del> 9)
Cash Payments for Goods and Services		(5,879)	(84	¥1)
Net Cash Provided (Used) by Operating Activities		(4,197)	1,02	24
Cash Flows from Non-Capital Financing Activities				
Operating Transfers Out			(1,26	32)
Operating Transfers In		6,306	3,40	)0
Increase/(Decrease) in Cash Deficit		(1,371)		
Indirect Cost		(600)	(69	<del>)</del> 7)
Net Cash Provided (Used) by Non-Capital Financing Activities		4,335	1,44	11
Cash Flows from Capital and Related				
Financing Activities				
Acquisition of Capital Assets		(25)	(2,18	30)
Proceeds from Sale of Capital Assets			3	39
Interest Paid			(26	62)
Net Cash Provided (Used) by Capital				
and Related Financing Activities		(25)	(2,40	)3)
Net Increase/(Decrease) in Cash		113	6	62
Cash and Investments, Beginning of Year				3
Cash and Investments, End of Year	\$	113	\$ 6	65

Parking Deck Fund	Totals
	101013
\$ 266 \$	,
()	138
(32)	(12,005)
 (210)	(6,930)
 24	(3,149)
	(1,262)
48	9,754
	(1,371)
 (63)	(1,360)
 (15)	5,761
(9)	(2,214)
	39
	(262)
 (9)	(2,437)
	175
	175
 1	4
\$ 1 \$	5 179
 · · · · · · · · · · · · · · · · · · ·	

# Combining Statement of Cash Flows Nonmajor Enterprise Funds For the Year Ended September 30, 2003 (In Thousands)

	nty Home Fund	Landfill Operations Fu	und
Reconciliation of Operating Income to Net Cash			
Provided (Used) by Operating Activities			
Operating Income/(Loss)	\$ (6,329)	\$ (1,0	065)
Adjustments to Reconcile Operating Income to			
Net Cash Provided (Used) by Operating Activities			
Depreciation and Amortization	339	2,5	522
(Increase)/Decrease in Prepaid Expenses	(1)		
(Increase)/Decrease in Accounts Receivable	1,469	(*	194)
(Increase)/Decrease in Patient Receivables	208		,
(Increase)/Decrease in Inventories	26		
Increase/(Decrease) in Accounts Payable	27		9
Increase/(Decrease) in Due to Other Funds			224
Increase/(Decrease) in Deposits Payable	4		
Increase/(Decrease) in Accrued Wages and Benefits Payable	34		4
Increase/(Decrease) in Estimated Liability for			
Compensated Absences	26		(28)
Increase/(Decrease) in Landfill Postclosure Costs			448)
Total Adjustments	 2,132	,	089
Net Cash Provided (Used) by Operating Activities	\$ (4,197)	\$ 1,0	024

Parl Deck		Totals
\$	23 \$	(7,371)
	7 (1)	2,868 (1) 1,274 208 26 36 224 4 38
	(5)	(7) (448)
	1	4,222
\$	24 \$	(3,149)

# Combining Statement of Net Assets Internal Service Funds September 30, 2003 (In Thousands)

	Risk Management Fund			Personnel Board Fund	Elections Fund	
				Doard Fullo	Liections I unu	_
Assets						
Current Assets:						
Cash and Investments	\$	8,012	\$		\$ 1	
Accounts Receivable, Net	•	- ) -			•	
Due from Other Governments				6,149	150	Į
Inventories						
Prepaid Expenses		130				
Total Current Assets		8,142		6,149	151	_
Noncurrent Assets:						
Capital Assets, Net Where Applicable		79		312	834	
Total Noncurrent Assets		79		312	834	_
						_
Total Assets		8,221		6,461	985	
Liabilities Current Liabilities:				5 700		
Cash Deficit		<u></u>		5,762	04	
Accounts Payable		68		227	24	
Accrued Wages and Benefits Payable		18 7		103 37	7	
Estimated Liability for Compensated Absences Estimated Claims Liability		6,030		57	4	
Total Current Liabilities		6,123		6,129	35	_
Total Ourient Liabilities		0,120		0,123		-
Noncurrent Liabilities:						
Estimated Liability for Compensated Absences		67		330	37	
Total Noncurrent Liabilities		67		330	37	
Total Liabilities		6,190		6,459	72	
<u>Net Assets</u> Invested in Capital Assets Net of Related Debt Unrestricted		79 1,952		312 (310)	834 79	
Total Net Assets	\$	2,031	\$	2	\$ 913	

			Fleet								
	rmation	Ма	anagement		Central	_		-	Building		
Servi	ces Fund		Fund	La	undry Fund	P	rinting Fund	Se	ervices Fund		Totals
\$	1	\$	290	\$		\$	149	\$	10,827	\$	19,280
φ	20	φ	290	φ		φ	145	φ	10,827	φ	29
			7		1				31		6,338
			263		5		172		684		1,124
	3										133
	24		560		6		321		11,551		26,904
	6,247		1,907		7,790		38		7,644		24,851
	6,247		1,907		7,790		38		7,644		24,851
	6,271		2,467		7,796		359		19,195		51,755
					84						5,846
	302		563		1		32		231		1,448
	111		83		12		8		271		613
	48		45		7		4		144		296
											6,030
	461		691		104		44		646		14,233
	430		403		58		39		1,297		2,661
	430		403		58		39		1,297		2,661
	891		1,094		162		83		1,943		16,894
	091		1,094		102		03		1,943		10,094
	6,247		1,907		7,790		38		7,644		24,851
	(867)		(534)		(156)		238		9,608		10,010
\$	5,380	\$	1,373	\$	7,634	\$	276	\$	17,252	\$	34,861

# Combining Statement of Revenues, Expenses and Changes in Net Assets - Internal Service Funds For the Year Ended September 30, 2003 (In Thousands)

	Risk Management Fund	Personnel Board Fund	Elections Fund
Revenues			
Intergovernmental	\$	\$ 6,553	\$ 309
Charges for Services	1,364		•
Total Revenues	1,364		309
Operating Expenses			
Salaries	566	3,546	669
Employee Benefits and Payroll Taxes	136	814	56
Materials and Supplies	22	192	126
Utilities	1		10
Outside Services	496	3,537	6
Office Expense	3,482	380	31
Depreciation and Amortization	55	67	68
Miscellaneous	11	161	14
Total Operating Expenses	4,769	8,697	980
Operating Income (Loss)	(3,405	) (2,144)	(671)
Nonoperating Revenues (Expenses)			
Interest Revenue	26		
Miscellaneous			
Indirect Costs		(332)	(79)
Gain/(Loss) on Sale of Capital Assets			
Indirect Cost Recovery		1,404	
Total Nonoperating Revenues (Expenses)	26	1,072	(79)
Operating Transfers			
Transfers In		1,074	961
Transfers Out		,	
Total Operating Transfers		1,074	961
Changes in Net Assets	(3,379	) 2	211
Total Net Assets Beginning of Year	5,410		702
Total Net Assets End of Year	\$ 2,031	\$ 2	\$ 913

Information Services FundManagement FundCentral Laundry FundBuild Printing Fund\$\$\$\$\$\$\$981,365744790981,365744790	
\$ \$ \$ \$ \$ 98 1,365 744 790	\$ 6,862 17,694 22,055
98 1,365 744 790	17,694 22,055
98 1,365 744 790	17,694 22,055
98 1,365 744 790	17,694 22,055
98 1,365 744 790	17,694 28,917
3,626 2,642 470 270	9,489 21,278
870 755 150 66	2,690 5,537
422 1,594 49 352	1,447 4,204
2 41 6	3,229 3,289
3,801 777 353 22	2,301 11,293
483 14 2 5	407 4,804
2,028 216 8 27	418 2,887
101 15 74	230 606
11,333 6,054 1,038 816	20,211 53,898
(11,235) (4,689) (294) (26)	(2,517) (24,981)
(11,233) (4,005) (234) (20)	(2,317) (24,901)
1	43 70
2	758 760
(251)	(662)
16	5 21
7,251 3,979 99	1,628 14,361
7,000 3,998 99	2,434 14,550
5,367 21	119 7,542
(1)	(946) (948)
5,366 20	(827) 6,594
1,131 (691) (274) 73	(910) (3,837)
4,249 2,064 7,908 203	18,162 38,698
\$ 5,380 \$ 1,373 \$ 7,634 \$ 276 \$	17,252 \$ 34,861

# Combining Statement of Cash Flows Internal Service Funds For the Year Ended September 30, 2003 (In Thousands)

		agement Jund	Decend Frid							
			Board Fund	Elections Fund						
Cook Flour from Oromation Activities										
Cash Flows from Operating Activities Cash Received for Services	\$	1 264	<u></u>	<u></u>						
	Ф	1,364	\$	\$ 176						
Other Operating Revenues		(602)	5,966							
Cash Payments to Employees Cash Payments for Goods and Services		(683) (997)	(4,287)	(712)						
•		( /	(4,247)	(262)						
Net Cash Provided (Used) by Operating Activities		(316)	(2,568)	(798)						
Cash Flows from Non-Capital Financing Activities										
Operating Transfers Out										
Operating Transfers In			1,074	961						
Received From Auxiliary Services										
Increase/(Decrease) in Cash Deficit			668							
Indirect Cost			(332)	(79)						
Indirect Cost Recovery			1,404							
Net Cash Provided (Used) by										
Non-Capital Financing Activities			2,814	882						
Cash Flows from Capital and Related										
Financing Activities										
Acquisition of Capital Assets		(9)	(246)	(83)						
Proceeds from Sale of Capital Assets		(9)	(240)	(00)						
Net Cash Provided (Used) by Capital										
and Related Financing Activities		(9)	(246)	(83)						
		(0)	(240)	(00)						
Cash Flows from Investing Activities										
Interest Received		26								
Net Cash Flows Provided by Investing Activities		26								
		(222)								
Net Increase/(Decrease) in Cash		(299)		1						
Cash and Investments, Beginning of Year		8,311								
Cash and Investments, End of Year	\$	8,012	\$	\$ 1						
			Fleet							
--------	--------------------	----	----------	----------	--------	-------------	-------	-------------	-------------------	-----------
	mation	Ма	nagement		entral				Building	
Servio	Services Fund Fund		Laune	dry Fund	Pri	inting Fund	S	ervice Fund	Totals	
\$	79	\$	1,357	\$	745	\$	791	\$	17,764	\$ 22,100
										6,142
	(4,443)		(3,368)		(617)		(329)		(12,119)	(26,558)
	(4,562)		(1,995)		(407)		(489)		(7,589)	(20,548)
	(8,926)		(4,006)		(279)		(27)		(1,944)	(18,864)
	(1)				(1)				(946)	(948)
	5,367				21				`119 <sup>´</sup>	7,542
	,		2						758	760
					84					752
	(251)									(662)
	7,251		3,979				100		1,628	14,362
	12,366		3,981		104		100		1,559	21,806
	(3,440)		(21)		(21)		(23)		(601)	(4,444)
	(0,1.0)		15		()		(•)		5	20
	(3,440)		(6)		(21)		(23)		(596)	(4,424)
					. ,		. ,		, <i>,</i>	· · · · ·
			1						43	70
			1						43	70
			(30)		(196)		50		(938)	(1,412)
	1		320		196		99		11,765	20,692
\$	1	\$	290	\$		\$	149	\$	10,827	\$ 19,280

## Combining Statement of Cash Flows Internal Service Funds For the Year Ended September 30, 2003 (In Thousands)

	Risk Management Fund		Personnel Board Fund		Flo	ctions Fund
		T UTIU	00			
Reconciliation of Operating Income to Net						
Cash Provided (Used) by Operating Activities						
Operating Income/(Loss)	\$	(3,405)	\$	(2,144)	\$	(671)
Adjustments to Reconcile Operating Income to						
Net Cash Provided by Operating Activities						
Depreciation Amortization		55		67		68
(Increase)/Decrease in Prepaid Expenses		(4)				
(Increase)/Decrease in Accounts Receivable						
(Increase)/Decrease In Due From Other Governments				(588)		(132)
(Increase)/Decrease In Inventories				. ,		
Increase/(Decrease) in Accounts Payable		27		25		(75)
Increase/(Decrease) in Accrued						
Wages and Benefits Payable		2		42		2
Increase/(Decrease) in Estimated Liability for						
Compensated Absences		16		30		10
Increase in Estimated Claims Liability		2,993				
Total Adjustments		3,089		(424)		(127)
Net Cash Provided (Used) by Operating Activities	\$	(316)	\$	(2,568)	\$	(798)

	formation	Fleet Management	Central		Building	<b>T</b> ( ) (
Ser	vices Fund	Fund	Laundry Fund	Printing Fund	Service Fund	Totals
\$	(11,235)	\$ (4,689)	\$ (294)	\$ (26)	\$ (2,517)	\$ (24,981)
	2,028 6 (18)	216	8	27	418 2 68	2,887 4 50
	()	(7)	1		1	(725)
		29	2	(23)	(6)	2
	240	416	1	(12)	30	652
	22	15	1	1	42	127
	31	14	2	6	18	127 2,993
	2,309	683	15	(1)	573	6,117
\$	(8,926)	\$ (4,006)	\$ (279)	\$ (27)	\$ (1,944)	\$ (18,864)

## Combining Statement of Fiduciary Net Assets All Agency Funds September 30, 2003 (In Thousands)

	Stor Man Autho	Totals		
<u>Assets</u>				
Cash and Investments	\$	2,462	\$ 963	\$ 3,425
Loans Receivable, Net			405	405
Prepaid Expenses		1		1
Total Assets		2,463	1,368	3,831
<u>Liabilities</u>				
Due to External Organizations		2,463		2,463
Due to Other Governments			1,368	1,368
Total Liabilities	\$	2,463	\$ 1,368	\$ 3,831

## Combining Statement of Changes in Assets and Liabilities All Agency Funds For the Year Ended September 30, 2003 (In Thousands)

	Balance October 1, 2002	Additions	Deductions	Balance September 30, 2003
<u>Storm Water Management</u> <u>Authority Fund</u>				
Assets Cash and Investments Prepaid Expenses	\$ 2,228	\$ 2,312 1	\$ 2,078	\$ 2,462 1
Total Assets	2,228	2,313	2,078	2,463
<u>Liabilities</u>				
Due to External Organizations Total Liabilities	2,228	2,313 2,313	2,078 2,078	2,463
		2,010	2,010	
<u>City of Birmingham Revolving</u> <u>Loan Fund</u>				
Assets Cash and Investments	884	79		963
Loans Receivable, Net	465	19	60	405
Total Assets	1,349	79	60	1,368
<u>Liabilities</u>				
Due to Other Governments	1,349	79	60	1,368
TOTALS - ALL AGENCY FUNDS Assets				
Cash and Investments	3,112	2,391	2,078	3,425
Loans Receivable, Net Prepaid Expenses	465	1	60	405 1
Total Assets	3,577	2,392	2,138	3,831
Liabilities				
Due to External Organizations	2,228	2,313	2,078	2,463
Due to Other Governments Total Liabilities	1,349 \$3,577	79 \$ 2,392	60 \$ 2,138	1,368 \$ 3,831

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Grantor's Number
<u>U. S. Department of Agriculture</u> <u>Passed Through Alabama Department of Education</u> Food Donation (N) Nutrition Cluster: School Breakfast Program National School Lunch Program Sub-Total Nutrition Cluster Sub-Total Passed Through Alabama Department of Education	10.550 10.553 10.555	
Passed Through Alabama Department of Senior Services Nutrition Services Incentive Total U. S. Department of Agriculture	10.570	
<u>U. S. Department of Commerce</u> <u>Direct Program</u> Economic Development - Technical Assistance Total U. S. Department of Commerce	11.303	04-39-3391.02
U. S. Department of Housing and Urban Development Direct Programs Community Development Block Grants/Entitlement Grants Related Revolving Loan Funds	14.218 14.218 14.218 14.218 14.218 14.218	B99-UC-01-0001 B00-UC-01-0001 B01-UC-01-0001 B02-UC-01-0001
Sub-Total Community Development Block Grants/Entitlement Grants HOME Investment Partnerships Program	14.239	M97-UC-01-0202
	14.239 14.239 14.239 14.239	M99-UC-01-0202 M00-UC-01-0202 M01-UC-01-0202 M02-UC-01-0202
Sub-Total HOME Investment Partnerships Program		

Sub-Total Forward

Budget										
Assistance				Federal	Revenue					
Period		Total		Share		Recognized		Expenditures		
10/01/2002 - 09/30/2003	\$	6,287.09	\$	6,287.09	\$	6,287.09	\$	6,287.09		
10/01/2002 - 09/30/2003		34,384.80		34,384.80		34,384.80		34,384.80		
10/01/2002 - 09/30/2003		63,440.00		63,440.00		63,440.00		63,440.00		
		97,824.80		97,824.80		97,824.80		97,824.80		
		104,111.89		104,111.89		104,111.89		104,111.89		
10/01/2002 - 09/30/2003		310,065.00		310,065.00		269,109.01		269,109.01		
		414,176.89		414,176.89		373,220.90		373,220.90		
07/25/1986 - 09/30/2003								455,932.31 455,932.31		
10/01/1999 - 09/30/2003 10/01/2000 - 09/30/2003 10/01/2001 - 09/30/2003 10/01/2002 - 09/30/2003 10/01/2002 - 09/30/2003		2,745,000.00 2,724,000.00 2,809,000.00 2,773,000.00		2,745,000.00 2,724,000.00 2,809,000.00 2,773,000.00		839,872.20 2,622,747.37		5,107.00 638,911.35 959,684.15 1,858,917.07 2,694,643.84		
		11,051,000.00		11,051,000.00		3,462,619.57		6,157,263.41		
10/01/1997 - 09/30/2003		1,118,750.00		895,000.00		20,633.46		20,633.46		
10/01/1999 - 09/30/2003		1,272,500.00		1,018,000.00		168,812.32		168,812.32		
10/01/2000 - 09/30/2003		1,240,675.00		1,023,000.00		213,454.27		213,454.27		
10/01/2001 - 09/30/2003		1,274,331.00		1,051,000.00		111,651.66		111,651.66		
10/01/2002 - 09/30/2003		1,308,750.00		1,047,000.00		108,114.39		108,114.39		
		6,215,006.00		5,034,000.00		622,666.10		622,666.10		
	\$	17,680,182.89	\$	16,499,176.89	\$	4,458,506.57	\$	7,609,082.72		

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Grantor's Number
Sub-Total Brought Forward		
Emergency Shelter Grants Program	14.231 14.231	S01-UC-01-0006 S02-UC-01-0006
Sub-Total Emergency Shelter Grants Program (Direct Programs)		
Passed Through Alabama Department of Economic and Community Affairs		
Emergency Shelter Grants Program Total Emergency Shelter Grants Program	14.231	ESG-01-036
Community Development Block Grants/State's Program	14.228	DRI-98-001
Total U. S. Department of Housing and Urban Development		
U. S. Department of Justice Direct Programs Edward Byrne Memorial State and Local Law Enforcement		
Assistance Discretionary Grants Program (M)	16.580	2002-DD-BX-0027
Local Law Enforcement Block Grants Program	16.592	2002-LB-BX-2463
Bullet Proof Vest Partnership Program	16.607	2009175
Public Safety Partnership and Community Policing Grants	16.710 16.710 16.710	1999-SH-WX-0529 2002-SH-WX-0654 2002-HS-WX-0038
Sub-Total Public Safety Partnership and Community Policing Grants		
Total U. S. Department of Justice		
<u>U. S. Department of Labor</u> Direct Programs		
Youth Opportunity Grants (M)	17.263	AZ-10126-00-60
Homeless Veterans Reintegration Project	17.805	E-9-5-0-0039
Sub-Total Forward		

Budget									
Assistance		Federal				Revenue			
Period		Total		Share		Recognized		Expenditures	
	\$	17,680,182.89	\$	16,499,176.89	\$	4,458,506.57	\$	7,609,082.72	
10/01/2001 - 09/30/2003		96,000.00		96,000.00		9,870.29		9,870.29	
10/01/2002 - 09/30/2003		96,000.00		96,000.00		90,508.14		90,508.14	
		192,000.00		192,000.00		100,378.43		100,378.43	
06/04/2001 - 06/04/2003		216,500.00		<u>111,500.00</u> 303,500.00		21,664.65		21,664.65	
		400,000.00		303,300.00		122,040.00		122,040.00	
10/04/1999 - 04/30/2003		1,830,000.00		1,500,000.00		335,507.17		335,507.17	
		19,504,506.00		17,888,500.00		4,542,835.92		7,237,479.76	
05/01/2002 - 10/31/2003		900,000.00		900,000.00		655,972.10		655,972.10	
10/15/2002 - 10/14/2004		426,456.00		426,456.00		426,456.00		426,456.00	
03/01/1999 - 02/28/2003		995.00		995.00		994.63		994.63	
09/01/1999 - 08/31/2003		1,035,670.00		1,035,670.00		320,354.74		320,354.74	
09/01/2002 - 08/31/2005		517,870.00		517,870.00		65,554.21		65,554.21	
09/01/2002 - 08/31/2003		75,250.00		75,250.00		3,120.00		3,120.00	
		1,628,790.00		1,628,790.00		389,028.95		389,028.95	
		2,956,241.00		2,956,241.00		1,472,451.68		1,472,451.68	
03/20/2000 - 06/30/2004		13,750,000.00		13,750,000.00		4,082,332.54		4,082,332.54	
04/01/2000 - 09/30/2003		718,750.00		718,750.00		7,195.20		7,195.20	
	\$	37,343,673.89	\$	35,727,667.89	\$	10,478,036.24	\$	13,628,612.39	

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Grantor's Number
Sub-Total Brought Forward		
<ul> <li><u>Passed Through Senior Service America, Inc.</u></li> <li>Senior Community Service Employment Program</li> <li>Sub-Total Passed Through Senior Service America, Inc.</li> <li><u>Passed Through Alabama Department of Senior Services</u></li> <li>Senior Community Service Employment Program</li> <li>Senior Community Service Employment Program</li> <li>Sub-Total Passed Through Alabama</li> <li>Department of Senior Services</li> </ul>	17.235 17.235 17.235 17.235	
Total Senior Community Service Employment Program		
Passed Through Alabama Department of Economic and Community Affairs Employment Service	17.207	6N308303
Welfare-to-Work Grants to States and Localities Sub-Total Welfare-to-Work Grants to States and Localities	17.253 17.253	84WTW 92WTW
Workforce Investment Act	17.255	02
WIA Adult Program WIA Adult Program Sub-Total WIA Adult Program	17.258 17.258	12 22
WIA Youth Activities WIA Youth Activities Sub-Total WIA Youth Activities	17.259 17.259	12 22
WIA Dislocated Workers WIA Dislocated Workers Sub-Total WIA Dislocated Workers Total WIA Cluster Total U. S. Department of Labor	17.260 17.260	12 22
<u>U. S. Department of the Treasury</u> Direct Program		
Gang Resistance Education and Training Total U. S. Department of the Treasury	21.053	ATC020090
Sub-Total Forward		

	Bu	dget		_				
Assistance			Federal	-	Revenue			
Period	Total		Share		Recognized	Expenditures		
	\$ 37,343,673.89	\$	35,727,667.89	\$	10,478,036.24	\$	13,628,612.39	
07/01/2002 - 06/30/2003	392,500.00		349,105.00		264,219.00		264,219.00	
07/01/2003 - 06/30/2004	404,852.00		358,277.00		147,781.00		147,781.00	
	797,352.00		707,382.00		412,000.00		412,000.00	
07/01/2002 - 06/30/2003	190,677.00		171,609.00		108,179.00		108,179.00	
07/01/2003 - 06/30/2004	190,778.00		171,700.00		56,960.00		56,960.00	
	381,455.00		343,309.00		165,139.00		165,139.00	
	1,178,807.00		1,050,691.00		577,139.00		577,139.00	
05/01/2002 - 06/30/2003	499,476.30		499,476.30		249,001.23		249,001.2	
07/01/2000 - 06/30/2003	2,291,268.11		2,291,268.11		720,070.78		720,070.78	
07/01/2001 - 09/28/2004	2,117,352.00		2,117,352.00		692,434.05		692,434.0	
00,2001 00,20,2001	4,408,620.11		4,408,620.11		1,412,504.83		1,412,504.8	
07/01/2000 - 06/30/2003	1,693,481.02		1,693,481.02		268,815.51		268,815.5	
07/01/2001 - 06/30/2003	662,054.00		662,054.00		505,201.32		505,201.3	
07/01/2002 - 06/30/2004	1,205,585.00		1,205,585.00		751,249.78		751,249.7	
07/01/2001 - 06/30/2003	1,867,639.00 951,413.00		1,867,639.00 951,413.00		1,256,451.10 699,813.16		1,256,451.1 699,813.1	
07/01/2002 - 06/30/2004	1,110,011.00		1,110,011.00		579,393.76		579,393.7	
07/01/2002 - 00/30/2004	2,061,424.00		2,061,424.00		1,279,206.92		1,279,206.9	
07/01/2001 - 06/30/2003	609,999.00		609,999.00		469,206.57		469,206.5	
07/01/2002 - 06/30/2004	1,093,374.00		1,093,374.00		413,480.09		413,480.0	
00,00,2001	1,703,373.00		1,703,373.00		882,686.66		882,686.6	
	5,632,436.00		5,632,436.00		3,418,344.68		3,418,344.6	
	27,881,570.43		27,753,454.43		10,015,332.99		10,015,332.9	

01/16/2002 - 01/15/2003	49,525.00		49,525.00	16,703.82	16,703.82			
	49,525.00		49,525.00		16,703.82		16,703.82	
	\$ 50,806,019.32	\$	49,061,897.32	\$	16,420,545.31	\$	19,571,121.46	

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Grantor's Number
Sub-Total Forward		
Appalachian Regional Commission		
Direct Program		
Appalachian Area Development	23.002	AL-13542
Total Appalachian Regional Commission		
U. S. Department of Education		
Passed Through Alabama Department		
of Economic and Community Affairs		
Safe and Drug-Free Schools and Communities - State Grants	84.186	02-GV-DR-032
Total U. S. Department of Education		
U. S. Department of Health and Human Services		
Direct Programs		
Cooperative Agreements to Improve the Health Status	02.004	
of Minority Populations	93.004	US2MPOWH10-01-0
Consolidated Knowledge Development and Application (KD&A) Program	93.230	6 H79 TI12422-03-1
Health Care and Other Facilities	93.230 93.887	4C76HF00183-01-01
Grants to Provide Outpatient Early Intervention	93.007	407000003-01-01
Services with Respect to HIV Disease	93.918	6H76HA00098-09-03
Services with Respect to the Disease	93.918	6H76HA00098-10-03
Sub-Total Grants to Provide Outpatient Early Intervention	55.510	011/01/200000-10-00
Services with Respect to HIV Disease (M)		
Passed Through Alabama Department of Senior Services		
Special Programs for the Aging		
Title VII, Chapter 3 - Programs for Prevention of Elder Abuse,		
Neglect, and Exploitation	93.041	03-01-01-03A
Title VII, Chapter 2 - Long Term Care Ombudsman Services		
for Older Individuals	93.042	03-01-01-03A
Title III, Part D - Disease Prevention and Health Promotion Services	93.043	03-01-01-03A
Aging Cluster:		
Title III, Part B - Grants for Supportive Services and		
Senior Centers - Administration	93.044	03-01-01-03A
Title III, Part B - Grants for Supportive Services and		
Senior Centers - Social Services	93.044	03-01-01-03A
Sub-Total Title III, Part B		
Title III, Part C - Nutrition Services - Congregate Meals	93.045	03-01-01-03A
Title III, Part C - Nutrition Services - In-Home Meals	93.045	03-01-01-03A
Sub-Total Title III, Part C		
Total Aging Cluster (M)		
Sub-Total Forward		

	Budget		_					
Assistance			Federal	-	Revenue			
Period	Total		Share		Recognized		Expenditures	
	\$ 50,806,019.3	2 \$	49,061,897.32	\$	16,420,545.31	\$	19,571,121.46	
10/01/2002 - 09/30/2003	469,000.0		469,000.00		20,000.00		20,000.00	
	469,000.0	0	469,000.00		20,000.00		20,000.00	
10/01/2002 - 09/30/2003	5,434.3	D	5,434.30		5,434.30		5,434.30	
	5,434.3		5,434.30		5,434.30		5,434.30	
09/30/2002 - 09/29/2003	149,354.0	D	149,354.00		50,000.00		50,000.00	
09/30/2002 - 09/29/2003 09/20/2002 - 09/19/2003	191,343.0 987,673.0		191,343.00 957,381.00		188,062.21 330,000.00		188,062.2 <sup>,</sup> 330,000.00	
01/01/2002 - 12/31/2002 01/01/2003 - 12/31/2003	1,015,955.0 1,015,650.0	C	1,015,955.00 1,015,650.00		75,000.00 990,955.00		75,000.0 990,955.0	
0 1/0 1/2003 - 12/3 1/2003	2,031,605.0		2,031,605.00		1,065,955.00		1,065,955.0	
10/01/2002 - 09/30/2003	18,843.0	ſ	16,959.00		16,959.00		16,959.0	
10/01/2002 - 09/30/2003	37,072.0		33,365.00		33,365.00		33,365.0	
10/01/2002 - 09/30/2003	52,125.0		46,476.00		46,476.00		46,476.0	
10/01/2002 - 09/30/2003	153,231.0	C	114,923.00		114,923.00		114,923.0	
10/01/2002 - 09/30/2003	616,304.0 769,535.0		553,730.00		507,762.09		507,762.0 622,685.0	
10/01/2002 - 09/30/2003 10/01/2002 - 09/30/2003	1,010,620.0 1,142,063.0	C	660,490.00 606,672.00		600,845.40 503,108.63		600,845.4 503,108.6	
	2,152,683.0	0	1,267,162.00 1,935,815.00		1,103,954.03 1,726,639.12		1,103,954.0 1,726,639.1	
	\$ 57,670,686.6		, ,	\$	19,903,435.94	\$	23,054,012.0	

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Grantor's Number
Sub-Total Brought Forward		
Title IV - and Title II - Discretionary Projects	93.048	03-01-01-03A
National Family Caregiver Support	93.052	03-01-01-03A
Centers for Medicare and Medicaid Services (CMS) Research, Demonstrations and Evaluations	93.779	03-01-01-03A
Total U. S. Department of Health and Human Services		
U. S. Department of Homeland Security Passed Through Alabama Department of Economic and Community Affairs Hazard Mitigation Grant Hazard Mitigation Grant Sub-Total Hazard Mitigation Grant	97.039 97.039	HMGP1208-0025 FMA-PJ-04AL-2000001
Total U. S. Department of Homeland Security		
Total Expenditures of Federal Awards		
(M) = Major Program		

(N) = Non-cash Assistance

The accompanying Notes to the Schedule of Expenditures of Federal Awards is an integral part of this schedule.

	Budget						
Assistance	Federal			Revenue			
Period		Total		Share		Recognized	Expenditures
	\$	57,670,686.62	\$	54,898,629.62	\$	19,903,435.94	\$ 23,054,012.09
10/01/2002 - 09/30/2003		83,212.00		67,986.00		45,546.00	45,546.00
10/01/2002 - 09/30/2003		586,655.00		524,790.00		475,864.08	475,864.08
10/01/2002 - 09/30/2003		50,787.00		50,787.00		21,675.00	21,675.00
		5,903,894.00		4,798,868.00		2,821,524.20	 2,821,524.20
05/01/2001 - 04/30/2003		263,353.00		263,353.00		68,905.75	68,905.75
07/03/2001 - 07/02/2003		25,400.00		25,400.00		10,000.00	10,000.00
		288,753.00		288,753.00		78,905.75	78,905.75
		288,753.00		288,753.00		78,905.75	78,905.75
	\$	58,680,093.62	\$	55,830,945.62	\$	20,525,426.77	\$ 23,676,002.92

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#### Note 1 – Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the Jefferson County Commission and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in or used in the preparation of the primary government financial statements.

#### Note 2 – Subrecipients

Of the federal expenditures presented in the schedule, Jefferson County Commission provided federal awards to subrecipients as follows:

Program Title	Federal CFDA Number	Amount Provided to Subrecipients
		•
Community Development Block Grant – Entitlement Grants	14.218	\$2,930,852.82
Community Development Block Grant – State's Program	14.228	\$ 347,129.88
Emergency Shelter Grants Program	14.231	\$ 117,495.84
Employment Service	17.207	\$ 249,001.23
Welfare-to-Work Grants to States and Localities	17.253	\$1,895,566.60
Workforce Investment Act:		
Workforce Investment Act	17.255	
WIA Cluster:		
WIA Adult Program	17.258	
WIA Youth Activities	17.259	
WIA Dislocated Workers	17.260	
Total Workforce Investment Act		\$3,325,823.67
Youth Opportunity Grant	17.263	\$3,727,354.24
Homeless Veterans Reintegration Project	17.805	\$ 7,195.19
Consolidated Knowledge Development and Application		
(KD&A) Program	93.230	\$ 188,062.21
Hazard Mitigation Grant	97.039	\$ 20,942.80

#### <u>Note 3 – Workforce Investment Act</u>

Pursuant to instructions from the pass-through entity, CFDA Number 17.255 is being separately displayed in the schedule. These programs have been consolidated into the WIA Cluster (CFDA Number 17.258, 17.259 and 17.260).

#### Note 4 – Other

Jefferson County issues loans through the Community Development Office for eligible recipients. The following loans were outstanding at September 30, 2003:

	CFDA Number	Loans Outstanding	Less: Allowance for Doubtful Accounts	Net Loans Outstanding
Economic Development Technical Assistance Community Development Block	11.303	\$ 415,420	(\$ 34,503)	\$ 380,917
Grants/Entitlement Grants HOME Investment Partnership	14.218	\$1,927,590	(\$ 79,682)	\$1,847,908
Program	14.239	\$2,285,691	(\$258,000)	\$2,027,691

# Additional Information

### **Commission Members and Administrative Personnel** October 1, 2002 through September 30, 2003

<b>Commission Members</b>			Term Expires
Hon. Larry P. Langford	President	Suite 240 Jefferson County Courthouse Birmingham, AL 35263	2006
Hon. Mary M. Buckelew	Member	Suite 210 Jefferson County Courthouse Birmingham, AL 35263	2006
Hon. Bettye Fine Collins	Member	Suite 220 Jefferson County Courthouse Birmingham, AL 35263	2006
Hon. Shelia Smoot	Member	Suite 250 Jefferson County Courthouse Birmingham, AL 35263	2006
Hon. Gary White	Member	Suite 230 Jefferson County Courthouse Birmingham, AL 35263	2006
Hon. Jeff Germany	Member	927 Brandy Lane Birmingham, AL 35214	2002
Hon. Steve Small, Jr.	Member	401 19 <sup>th</sup> Street South, Unit 404 Birmingham, AL 35233	2002
Administrative Personnel			
Mr. Steve Sayler	Finance Director	Room 810 Jefferson County Courthouse Birmingham, AL 35263	
Mr. Travis Hulsey	Assistant Finance Director	Room 810 Jefferson County Courthouse Birmingham, AL 35263	
Mr. Danny Panos	Chief Accountant	Room 820 Jefferson County Courthouse Birmingham, AL 35263	

# Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

We have audited the financial statements of the Jefferson County Commission as of and for the year ended September 30, 2003, and have issued our report thereon dated February 6, 2004. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Compliance**

As part of obtaining reasonable assurance about whether the Jefferson County Commission's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to the management of the Jefferson County Commission in the Report to the Chief Examiner.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Jefferson County Commission's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting the internal control over financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying Schedule of Findings and Questioned Costs as items 99-1 and 2003-1.

Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe none of the reportable conditions described above are material weaknesses.

This report is intended solely for the information and use of management, other state officials, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Ronald L. Kones Chief Examiner Department of Examiners of Public Accounts

February 6, 2004

# Report on Compliance With Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance With OMB Circular A-133

#### **Compliance**

We have audited the compliance of the Jefferson County Commission with the types of compliance requirements described in the *U. S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended September 30, 2003. The Jefferson County Commission's major federal programs are identified in the Summary of Examiner's Results Section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the Jefferson County Commission's management. Our responsibility is to express an opinion on the Jefferson County Commission's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Jefferson County Commission's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Jefferson County Commission's compliance with those requirements.

In our opinion, the Jefferson County Commission complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended September 30, 2003.

#### Internal Control Over Compliance

The management of the Jefferson County Commission is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the Jefferson County Commission's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

# Report on Compliance With Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance With OMB Circular A-133

We noted a certain matter involving the internal control over compliance and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over compliance that, in our judgment, could adversely affect Jefferson County Commission's ability to administer a major federal program in accordance with applicable requirements of laws, regulations, contracts and grants. The reportable condition is described in the accompanying Schedule of Findings and Questioned Costs as item 2003-2.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe the reportable condition described above is not a material weakness.

This report is intended solely for the information and use of management, other state officials, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Ronald L. Jones Chief Examiner Department of Examiners of Public Accounts

February 6, 2004

### Schedule of Findings and Questioned Costs For the Year Ended September 30, 2003

### **Section I - Summary of Examiner's Results**

#### **Financial Statements**

Type of opinion issued: Internal control over financial reporting: Material weakness(cs) identified?	<u>Unqualified</u> Yes	V No
Material weakness(es) identified? Reportable condition(s) identified that are	1es	<u>X</u> No
not considered to be material weakness(es)?	<u>X</u> Yes	None reported
Noncompliance material to financial statements noted?	Yes	<u>X</u> No
<u>Federal Awards</u>		
Internal control over major programs:		
Material weakness(es) identified?	Yes	<u>X</u> No
Reportable condition(s) identified that are not considered to be material weakness(es)? Type of opinion issued on compliance for	X Yes	None reported
major programs:	<u>Unqualified</u>	
Any audit findings disclosed that are required to be reported in accordance with		
Section 510(a) of Circular A-133?	<u>X</u> Yes	No

Identification of major programs:

CFDA Number(s)	Name of Federal Program or Cluster
16.580	Edward Byrne Memorial State and Local Law Enforcement Assistance Discretionary Grants Program
17.263	Youth Opportunity Grants
93.044 and 93.045	Aging Cluster
93.918	Grants to Provide Outpatient Early
	Intervention Services with Respect
	to HIV Disease
Dollar threshold used to distinguish Between Type A and Type B programs:	\$629,440.77
Auditee qualified as low-risk auditee?	<u>X</u> Yes <u>No</u>
series of county	128 Exhibit #28
Commission	

### Schedule of Findings and Questioned Costs For the Year Ended September 30, 2003

### <u>Section II – Financial Statement Findings (GAGAS)</u>

Ref.	Type of		Questioned
No.	Finding	Finding/Noncompliance	Costs
99-1	Internal	Finding:	
	Control	Procedures were not in place to ensure compliance	
		with all contract provisions between the Commission	
		and Bessemer Water Service for sewer billing	
		services.	
		<b>Recommendation:</b>	
		Procedures should be implemented to ensure	
		compliance with all contract provisions between the	
		Commission and Bessemer Water Service for sewer	
		billing services.	
2003-1	Internal	Finding:	
	Control	Procedures were not in place to ensure that all	
		customers who are receiving sewer service are being	
		billed. The County Sewer Billing Department	
		notifies Bessemer Water Service to activate new	
		sewer customers. Of fifty-eight (58) new customer	
		notifications tested, thirteen (13) were not set up for	
		sewer billing by Bessemer Water Service.	
		Recommendation:	
		Procedures should be implemented to ensure that all	
		customers who receive sewer service are billed for	
		the service.	

### Schedule of Findings and Questioned Costs For the Year Ended September 30, 2003

### <u>Section III – Federal Awards Findings and Questioned Costs</u>

Ref.	CFDA			Questioned
No.	No.	Program	<b>Finding/Noncompliance</b>	Costs
		<b>Program</b> U. S. Department of Labor; Youth Opportunity Grant Contract Number AZ-10126-00-60 for the period March 20, 2000 through June 30, 2004	Finding/Noncompliance Finding: The compliance requirement for subrecipient monitoring requires that all subrecipients be monitored to ensure compliance with all federal regulations. Procedures were not in place to monitor the subrecipient of the Youth Opportunity Grant to ensure that compliance requirements were timely and properly met. Some claims for reimbursement were submitted several months after the period of performance. The agency hired to monitor the subrecipient did not provide any monitoring reports to the Office of Community Development as required. Recommendation: The Jefferson County Office of Community Development should implement procedures to ensure that	•
			subrecipients of the Youth Opportunity Grant are in compliance with all requirements.	

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# Auditee Response/Corrective Action Plan

#### JEFFERSON COUNTY COMMISSION



LARRY P. LANGFORD - PRESIDENT MARY M. BUCKELEW BETTYE FINE COLLINS SHELIA SMOOT GARY WHITE

#### LARRY P. LANGFORD-COMMISSIONER

Finance and General Services

STEVE F. SAYLER Finance Director TRAVIS A. HULSEY Assistant Finance Director Finance Department Suite 810 Courthouse 716 Richard Arrington, Jr. Blvd. N. Birmingham, Alabama 35203 Telephone (205) 325-5762

VIA Email Christine.harden@examiners.state.al.us

Examiners of Public Accounts Attn: Christine Harden County Audit Division P.O. Box 302251 Montgomery, AL 36130

#### **Corrective Action Plan** For the Year Ended September 30, 2003

As required by the Office of Management and Budget (OMB) Circular No. A-133, *Audits of States, Local Governments, and Non-Profit Organization*, Section .315(c), the Jefferson County Commission has prepared and hereby submits the following Correction Action Plan for the findings included in the Schedule of Findings and Questioned Costs for the year ended September 30, 2003.

- Finding #1999-1: Procedures were not in place to ensure compliance with all provisions between the Commission and Bessemer Water Service for sewer billing services.
- Response: The County test checks various transactions with the Water Service. Although we cannot force them to improve their operations, we feel these compensating controls will help uncover most material problems with the Water Service.
- Finding #2003-1: Procedures were not in place to ensure that all customers who are receiving sewer service are being billed. The County Sewer Billing Department notifies Bessemer Water Service to activate new sewer customers. Of fifty-eight (58) new customer notifications tested, thirteen (13) were not set up for sewer billing by Bessemer Water Service.
- Response: See response to 1999-1 above. Also, the County has added an inspector in the Sewer Billing Office to assist with locating these billing problems.

Page 2 Corrective Action Plan For the Year Ended September 30, 2003

Finding #2003-2: The compliance requirement for subrecipient monitoring requires that all subrecipients be monitored to ensure compliance with all federal regulations. Procedures were not in place to monitor the subrecipient of the Youth Opportunity Grant to ensure that compliance requirements were timely and properly met. Some claims for reimbursement were submitted several months after the period of performance. The agency hired to monitor the subrecipient did not provide any monitoring reports to the Office of Community Development as required.

Response: The Office of Community Development has begun a stringent reorganization of this program's oversight and operation during fiscal year 2004 in partnership with the State and Federal agencies involved with the program. The Office is confident that these changes will eliminate these compliance problems and documentation of these changes all available for your review.

#### Other Matters in Report to the Chief Examiner For the Year

Finding: At September 30, 2003, the following funds had deficit fund balances:

Road Fund	\$ 4,139,000
Senior Citizen's Activities Fund	\$ 747,000
Capital Improvements Fund	\$ 2,077,000

Response: The Jefferson County Commission supplements the operations from the General Fund. The Commission transfers the supplementary cash appropriate times during the fiscal year and we will not overfund the cash account in order to eliminate the fund balance deficit. We will maintain cash accounts with a zero balance for funds that are not self sustaining. We will not overfund the fund's accounts in order to eliminate the fund balance deficits.

Steve Sayler, Director of Finance of County Commission

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#### **APPENDIX B**

Proposed Opinion of Bond Counsel

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#### **APPENDIX B**

#### **PROPOSED OPINION OF BOND COUNSEL**

Jefferson County Commission Birmingham, Alabama

Dear Sirs:

We have examined certified copies of proceedings, certificates and other documents relating to JEFFERSON COUNTY, ALABAMA (herein called the "County"), and to the authorization, sale and issuance by the County of

#### \$650,000,000

#### JEFFERSON COUNTY, ALABAMA

#### Limited Obligation School Warrants Series 2004-A

(said warrants being herein collectively called the "Series 2004-A Warrants"). The statements herein made and the opinions herein expressed are based upon our examination of the said proceedings, certificates and other documents. In our examination of all documents pertaining to the issuance of the Series 2004-A Warrants, we have assumed the genuineness of all signatures (except those of officers of the County), the authenticity of documents submitted to us as originals, the conformity to the original documents of documents submitted to us as copies, the authenticity of such latter documents and the correctness of any facts stated in such documents.

The documents submitted to us show as follows:

(a) the Series 2004-A Warrants have been issued under a Trust Indenture dated as of December 1, 2004 (herein called the "Indenture"), between the County and SouthTrust Bank, as trustee (herein called the "Trustee"), pursuant to which the County has pledged to the Trustee, to secure the payment of the principal of and the interest and premium (if any) on the obligations of the County issued pursuant to the Indenture, (i) the proceeds collected by the County from the levy of that certain sales tax and that certain use tax levied pursuant to Ordinance No. 1769 adopted by the

governing body of the County on December 16, 2004 (said taxes being herein together called the "Education Tax" and said ordinance being herein called the "Ordinance"), and (ii) the income derived from the investment of moneys held in the funds established under the Indenture (herein together called the "Pledged Revenues"), along with the moneys on deposit in the funds and accounts established under the Indenture (subject to the right to disburse such money in accordance with the provisions of the Indenture); and

(b) in the Indenture the County has reserved the privilege of issuing from time to time additional warrants, bonds, notes or other forms of indebtedness (herein called "Additional Parity Securities"), in one or more series, without limitation as to principal amount and secured by the Indenture on a parity with the Series 2004-A Warrants, but only upon compliance with the conditions set forth in the Indenture.

Based upon and subject to the foregoing, we are of the following opinion:

(1) The County is duly organized and existing as a county of the State of Alabama and has the power and authority to sell and issue the Series 2004-A Warrants and to enter into the Indenture.

(2) The Series 2004-A Warrants have been duly authorized, sold, executed, authenticated and delivered as provided by the Indenture and in accordance with the applicable provisions of the constitution and laws of the State of Alabama, are in due and legal form, and evidence legal, valid and binding special obligations of the County payable, as to principal, interest and premium (if any), solely from the Pledged Revenues.

(3) Under the Indenture the payment of the principal of and the interest and premium (if any) on the Series 2004-A Warrants is secured, pro rata and without preference or priority of one over another or of any of the Series 2004-A Warrants over any Additional Parity Securities that may be issued hereafter, by a valid pledge and assignment of the Pledged Revenues.

(4) The Indenture has been duly authorized, executed and delivered on behalf of the County and constitutes a legal, valid and binding agreement of the County which is legally enforceable in accordance with its terms, except that (i) the enforceability of any of the agreements contained in the Indenture may be limited by bankruptcy, insolvency, reorganization and other similar laws affecting the enforcement of creditors' rights generally, and (ii) any court before which any enforcement proceeding may be brought will have discretion, in accordance with general equitable principles, to deny or limit the remedy of specific performance or other equitable relief with respect to contractual obligations other than for the payment of money.

(5) The County is authorized by the constitution and laws of the State of Alabama to levy and collect the Education Tax and to pledge the proceeds therefrom to secure the payment of the Series 2004-A Warrants and any Additional Parity Securities.
(6) The Ordinance has been duly adopted by the governing body of the County and is valid and binding on the County.

(7) The Series 2004-A Warrants do not constitute an indebtedness of the County for purposes of any constitutional limitation of the State of Alabama.

(8) Neither the registration of any security under the Securities Act of 1933, as amended, nor the qualification of any trust indenture under the Trust Indenture Act of 1939, as amended, is required in connection with the offering, sale and issuance of any of the Series 2004-A Warrants.

(9) Under existing statutes, the interest income on the Series 2004-A Warrants is exempt from income taxation in the State of Alabama.

(10) Under existing statutes, regulations, rulings and court decisions, the interest on the Series 2004-A Warrants is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations; however, it should be noted that with respect to corporations (as defined for federal income tax purposes), such interest is taken into account in determining adjusted current earnings for the purpose of computing the alternative minimum tax imposed on such corporations. The opinions set forth in the next preceding sentence are subject to the condition that the County comply with all requirements of the Internal Revenue Code of 1986, as amended, that must be satisfied subsequent to the issuance of the Series 2004-A Warrants in order that the interest thereon be (or continue to be) excluded from gross income for federal income tax purposes. Failure to comply with certain of such requirements could cause the interest on the Series 2004-A Warrants to be so included in gross income retroactive to the date of issuance of the Series 2004-A Warrants. The County has covenanted to comply with all such requirements. We express no opinion regarding other federal tax consequences arising with respect to the Series 2004-A Warrants.

The Indenture provides that, in the event the County should default in any of the provisions thereof in the manner and for the time therein provided, the Trustee may declare all obligations then outstanding under the Indenture to be forthwith due and payable, whereupon the same shall immediately become due and payable and the Trustee shall be entitled to exercise the rights specified in the Indenture.

The opinions hereinabove expressed respecting the Series 2004-A Warrants are subject to all applicable bankruptcy, insolvency, moratory and other laws respecting the enforcement of creditors' rights, including specifically, but without limitation, the provisions of Chapter 9 of the United States Bankruptcy Code, as amended, relating to the adjustment of debts of political subdivisions and public agencies and instrumentalities of the several states.

We have been employed solely for the purpose of preparing certain legal documents and supporting certificates, reviewing the transcript of proceedings by which the Series 2004-A Warrants have been authorized to be issued and rendering an opinion in conventional form relating solely to

the essential validity and legality of the Series 2004-A Warrants, to the legal security for their payment, to the exclusion of the interest on the Series 2004-A Warrants from gross income for federal income tax purposes, to the exemption of the interest on the Series 2004-A Warrants from income taxation by the State of Alabama and to certain related matters. While we have participated in the preparation of the County's Official Statement respecting the Series 2004-A Warrants, we have not made or participated in any investigation or inquiry into the financial condition of the County, nor have we reviewed any documents relating thereto, and we express no opinion whatever as to the accuracy or completeness of any factual information respecting the financial condition of the County contained in such Official Statement.

Very truly yours,

HASKELL SLAUGHTER YOUNG & REDIKER, LLC

# APPENDIX C

Summary of the Indenture

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#### **APPENDIX C**

#### SUMMARY OF THE INDENTURE

The following constitutes a summary of certain portions of the Indenture pursuant to which the Series 2004-A Warrants and any Additional Parity Securities will be issued. This summary should be qualified by reference to other provisions of the Indenture referred to elsewhere in this Official Statement, and all references and summaries pertaining to the Indenture in this Official Statement are qualified by reference to the exact terms of the Indenture, a copy of which may be obtained from the Trustee.

### Definitions

Capitalized terms used in this Appendix A without being defined herein shall have the meanings assigned to such terms elsewhere in this Official Statement.

"Act" means the statutes codified as Chapter 28 of Title 11 of the Code of Alabama 1975, as amended and supplemented and at the time in force and effect.

**"Basis Swap"** means an interest rate swap or exchange agreement or comparable transaction between the County and another entity in which each party to the transaction agrees to make periodic payments to the other party to such transaction, with the amount of each such periodic payment determined by multiplying a specified notional amount by a rate derived from a specified variable rate of interest or fluctuating interest rate index that is published or otherwise announced on a regular basis by one or more financial publications or financial information services; provided (a) that any such periodic payment amount may be adjusted by adding thereto or subtracting therefrom an incremental amount determined by multiplying said notional amount by a specified percentage rate and (b) that any such transaction may also include agreements by one or both of the parties to make one or more payments in addition to the periodic payments previously described.

**"Basis Swap Adjustment"** means, with respect to any Qualified Basis Swap that is in effect at the time of any determination of Maximum Annual Debt Service, the amount determined by an Independent Swap Consultant, based on the terms of such swap transaction and the then current market conditions (including the highest marginal tax rate in effect at the time of such calculation for purposes of determining the amount of United States federal income taxes owed by individuals), as the average net amount to be paid or received, as the case may be, by the County during each twelve-month period in the then remaining term of such transaction (with proportionate adjustments made for any partial twelve-month period); provided that, in making any such determination, any extraordinary non-periodic payments to be made by either party to the transaction in question shall be disregarded. If the average net amount so determined is to be paid by the County, then such Basis Swap Adjustment will effect an increase in the amount of Maximum Annual Debt Service. If the average net amount so determined is to be received by the County, then such Basis Swap Adjustment will effect a reduction in the amount of Maximum Annual Debt Service.

"**Bond Year**" means a twelve-month period beginning on January 2 of a given calendar year and ending on and including January 1 of the succeeding calendar year.

"Education Tax" means that certain sales tax and that certain use tax levied by the County pursuant to Ordinance No. 1769 adopted by the Governing Body on December 16, 2004.

"Education Tax Proceeds" means the proceeds collected by the County from the levy of the Education Tax.

"Eligible Bank Obligations" means demand and time deposits (whether or not interest-bearing and whether or not evidenced by certificates of deposit) in banks and acceptances by banks, provided that the banks obligated with respect to such deposits or acceptances, as the case may be, are organized under the laws of the United States of America or any state thereof and have, at the time any moneys are invested in such deposits or acceptances pursuant to the provisions of the Indenture, combined capital, surplus and undivided profits of not less than \$50,000,000; provided that the bank obligated with respect to any such deposit or acceptance shall continuously secure such deposit or acceptance, to the extent not insured by the Federal Deposit Insurance Corporation (or any department, agency or instrumentality of the United States of America that may succeed to the functions of such corporation), by depositing with an independent third party, as collateral security therefor, Federal Obligations having a market value (exclusive of accrued interest) not less than the amount of the deposit or acceptance being secured.

"Eligible Investments" means any of the following: (i) Federal Obligations; (ii) Eligible Bank Obligations; (iii) obligations issued by any state of the United States of America or political subdivision or instrumentality thereof that are fully payable, as to principal, premium (if any) and interest, from payments of principal of or interest on any Federal Obligations held in an irrevocable trust, and that are rated not less favorably than AAA by S&P and Aaa by Moody's; (iv) any share or other investment unit representing a beneficial interest in an investment company or investment trust which is registered under the Investment Company Act of 1940, as from time to time amended (or successor provision of federal law), provided that the investment portfolio of such investment company or investment trust consists exclusively of obligations or securities that would independently qualify as Eligible Investments if directly acquired by the County; (v) to the extent at the time permitted by applicable law, either of the following: (A) any repurchase agreement or collateralized investment agreement issued or guaranteed by any financial institution which has a long-term rating of at least A- by S&P or A3 by Moody's, provided that (1) the obligations or securities subject to any such agreement shall be of the kind described in clauses (i), (ii) and (iii) of this definition, (2) no transfer of moneys shall be made by the County to invest in any such agreement unless the County obtains a security interest in all obligations and securities covered by such agreement that shall be perfected, prior to or simultaneously with the transfer of such moneys, through the physical delivery of such obligations and securities to the County or to an independent third party, and (3) such obligations and securities shall be supplemented by additional collateral from time to time to the extent required to continuously maintain collateral having an aggregate market value (exclusive of accrued interest) that is not less than the amount invested pursuant to such agreement; or (B) any investment agreement issued or guaranteed by any financial institution which has a long-term rating of at least AA- by S&P or AA3 by Moody's; and (vi) any other investments at the time permitted by applicable law.

**"Federal Obligations"** means (i) any direct general obligations of the United States of America, (ii) obligations the payment of the principal of and the interest on which is unconditionally and irrevocably guaranteed by, or entitled to the full faith and credit of, the United States of America, and (iii) Treasury Receipts.

"Fiscal Year" means any twelve month period ending on September 30 or any other period of twelve consecutive calendar months that may hereafter be adopted as the fiscal year of the County.

"Fitch" means Fitch Investors Service, L.P., and any successor thereto.

"Improvement Costs" means the costs of acquiring, constructing, installing and making any School Improvements (including the purchase of all easements, rights of way and land, and all engineering, legal, financing and other expenses incidental to the acquisition, construction, installation and making of such School Improvements).

"Independent Accountant" means a certified public accountant or a firm of certified public accountants that has no continuing employment or business relationship or other connection with the County which, in the opinion of the Trustee, might compromise or interfere with the independent judgment of such accountant or firm of accountants in the performance of any services to be performed hereunder as an Independent Accountant, or the State Examiner of Public Accounts of the State of Alabama or any successor to his duties.

"Independent Swap Consultant" means an individual or firm that has knowledge and experience with respect to the documentation, structure and pricing of municipal interest rate swap transactions and that has no continuing employment or business relationship or other connection with the County which, in the opinion of the Trustee, might compromise or interfere with the independent judgment of such individual or firm in the performance of any services to be performed hereunder as an Independent Swap Consultant.

"Local Board of Education" means a county or municipal board of education located within the County.

"Maximum Annual Debt Service" means the maximum amount payable in a Bond Year as principal of and interest on the Parity Securities, subject to the following assumptions and adjustments:

(a) that the principal amount of any such securities required by the terms thereof to be redeemed or prepaid during any Bond Year shall, for purposes of this definition, be considered as maturing in the Bond Year during which such redemption or prepayment is required and not in the Bond Year in which their stated maturity or due date occurs;

(b) for purposes of determining the amounts of principal and interest due in any Bond Year on any Parity Securities that constitute Tender Indebtedness, the options or obligations of the owners of such Parity Securities to tender the same for purchase or payment prior to their stated maturity or maturities shall be treated as a principal maturity occurring on the first date on which owners of such Parity Securities may or are required to tender such Parity Securities for purchase or payment, except that any such option or obligation to tender Parity Securities shall be ignored and not treated as a principal maturity, and such Parity Securities shall be deemed to mature in accordance with their stated maturity schedule, if such Parity Securities are rated in one of the two highest longterm rating categories (without reference to gradations such as "plus" or "minus") by at least two Rating Agencies or such Parity Securities are rated in the highest short-term, note or commercial paper rating categories (without reference to gradations such as "plus" or "minus") by at least two Rating Agencies;

(c) the interest rate on any Variable Rate Securities subsequent to the date of calculation shall be assumed to be the lowest of (A) the maximum rate of interest that may be applicable to such Parity Securities, under the provisions thereof, (B) for so long as any Qualified Swap that establishes a cap rate for such Parity Securities is in effect, such cap rate, and (C) the highest of (i) the actual interest rate on the date of calculation, or if the Variable Rate Securities in question are not yet outstanding, the initial rate (if established and binding), (ii) if the Variable Rate Securities in question have been outstanding for at least twelve months, the average rate over the twelve months

immediately preceding the date of calculation, and (iii) (x) if interest on the Variable Rate Securities in question is excludable from gross income under the applicable provisions of the Code, the most recently published Bond Buyer Revenue Bond Index (or comparable index if no longer published), or (y) if interest on such Variable Rate Securities is not so excludable, the interest rate on direct U.S. Treasury obligations with comparable maturities;

(d) the debt service payable with respect to any Parity Securities for which the County has entered into a Qualified Swap pursuant to which the County has agreed to make payments calculated by reference to a fixed rate of interest shall be calculated as if the Parity Securities bore interest at such fixed rate during the term of such Qualified Swap;

(e) the debt service payable with respect to any Parity Securities for which the County has entered into a Qualified Swap pursuant to which the County has agreed to make payments calculated by reference to variable interest rates shall be calculated as if the Parity Securities in question bore interest, during the term of such Qualified Swap, at a rate equal to the lowest of (A) for so long as any Qualified Swap that establishes a cap rate with respect to such Qualified Swap remains in effect, such cap rate, or (B) the highest of (i) the actual rate of such Qualified Swap on the date of calculation, or if such Qualified Swap is not yet in effect, the initial rate (if established and binding), (ii) if the Qualified Swap has been in effect for at least twelve months, the average rate over the twelve months immediately preceding the date of calculation, and (iii) (x) if interest on the Parity Securities to which such Qualified Swap is referable is excludable from gross income under the applicable provisions of the Code, the most recently published Bond Buyer Revenue Bond Index (or comparable index if no longer published), or (y) if interest on such Parity Securities is not so excludable, the interest rate on direct U.S. Treasury obligations with comparable maturities;

(f) if, at the time that such calculation is made, the County has entered into any Qualified Basis Swaps (other than any such swaps that have been previously terminated), then the annual debt service for any Bond Year during which one or more of such Qualified Basis Swaps is scheduled to be in effect shall (in addition to the adjustments described in other provisions of this definition) be increased or decreased, as the case may be, by the amount derived from aggregating the respective Basis Swap Adjustments for all of the Qualified Basis Swaps that are scheduled to be in effect at any time during such Bond Year; and

(g) there shall be excluded any principal of or interest on any Parity Securities to the extent there are available and held in escrow or under a trust agreement (i) moneys sufficient to pay such principal or interest, (ii) Permitted Defeasance Obligations which, if the principal thereof and the interest thereon are paid according to their tenor, will produce moneys sufficient to pay such principal of interest, or (iii) both moneys and such Permitted Defeasance Obligations which together will produce funds sufficient to pay such principal or interest.

In any case where, for purposes of determining Maximum Annual Debt Service, a portion of the principal of any Parity Securities is to be excluded, there shall also be excluded interest on the principal so excluded.

"Moody's" means Moody's Investors Service and any successor thereto.

"Parity Securities" means the Series 2004 Warrants and any Additional Parity Securities at the time outstanding.

"Permitted Defeasance Obligations" means any combination of (i) Federal Obligations and (ii) obligations issued by any state of the United States of America or political subdivision or instrumentality thereof that bear interest exempt from federal income taxation, that are fully payable, as to principal, premium (if any) and interest, from payments of principal of or interest on any Federal Obligations held in an irrevocable trust, and that are rated not less favorably than AAA by S&P or Aaa by Moody's.

"Pledged Revenues" means the Education Tax Proceeds and income derived from the investment of moneys held in funds established under the Indenture.

"Qualified Basis Swap" means a Basis Swap that has been designated as, and that otherwise qualifies as, a Qualified Swap.

"Qualified Swap" means (A) with respect to a series of Parity Securities or any portion thereof, any financial arrangement (i) that is entered into by the County with an entity that is a Qualified Swap Provider at the time of the execution and delivery of the documents governing such arrangement; (ii) that provides (a) that the County shall pay to such entity an amount based on the interest accruing at a fixed rate on a notional amount equal to all or a portion of the principal amount of the outstanding Parity Securities of such series, and that such entity shall pay to the County an amount based on the interest accruing on the same notional amount, at either a variable rate of interest or a fixed rate of interest computed according to a formula set forth in such arrangement (which need not be the same as the actual rate of interest borne by the Parity Securities), or that one shall pay to the other any net amount due under such arrangement, or (b) that the County shall pay to such entity an amount based on the interest accruing on a notional amount equal to all or a portion of the principal amount of the outstanding Parity Securities of such series at a variable rate of interest as set forth in the arrangement and that such entity shall pay to the County an amount based on interest accruing on the same notional amount at an agreed fixed rate, or that one shall pay to the other any net amount due under such arrangement; and (iii) which has been designated in writing to the Trustee by the County as a Qualified Swap with respect to any of the Parity Securities or (B) any Basis Swap (x) that is entered into by the County with an entity that is a Qualified Swap Provider at the time of execution and delivery of the documents governing such transaction and (y)that has been designated in writing to the Trustee by the County as a Qualified Swap (provided, however, that any such designation may be made and deemed effective only if, immediately following the making of such designation, the aggregate notional amount for all Qualified Basis Swaps is not greater than 50% of the aggregate principal amount of all Parity Securities then outstanding).

"Qualified Swap Provider" means an entity whose senior long term debt obligations, other senior unsecured long-term obligations or claims paying ability, or whose payment obligations under a Qualified Swap are guaranteed by an entity whose senior long-term debt obligations, other senior unsecured long-term obligations or claims paying ability, are rated (at the time the subject Qualified Swap is entered into) at least A by S&P and at least A2 by Moody's.

"Rating Agency" means Moody's, S&P, Fitch or any other nationally recognized securities rating agency.

"Reserve Fund Requirement" means, as of the date of any determination thereof, the lesser of (a) 125% of the average annual debt service on all Parity Securities at the time outstanding and secured by the Reserve Fund, (b) the maximum annual debt service on all Parity Securities at the time outstanding and secured by the Reserve Fund, or (c) an amount equal to the aggregate of 10% of the original principal

amount (or, in the case of any series of Parity Securities sold with original issue discount in an amount greater than 2% of its original principal amount, the issue price) of each series of Parity Securities at the time outstanding and secured by the Reserve Fund. Any calculation of average annual debt service or maximum annual debt service for the purpose of determining the applicable Reserve Fund Requirement shall be made in accordance with the requirements and limitations imposed by the provisions of the Code and the regulations promulgated thereunder that pertain to reasonably required reserve or replacement funds.

"S&P" means Standard & Poor's Ratings Services, a division of The McGraw-Hill Companies, Inc., and any successor thereto.

"School Board Indebtedness" means bonds, warrants or other debt obligations issued by a Local Board of Education.

"School Improvements" means any capital improvements, extensions or additions to the school buildings or ancillary facilities of a Local Board of Education.

"Tender Indebtedness" means any Parity Securities that are payable, at the option of the holder thereof, prior to their stated maturity or due date, or that the County (or an agent thereof) is required, at the option of such holder, to purchase prior to their stated maturity or due date.

"Treasury Receipts" means custodial receipts evidencing ownership in future principal or interest payments, or both, with respect to United States Treasury obligations that have been deposited with a custodian pursuant to a custody agreement which provides for the United States Treasury obligations underlying such custodial receipts to be held in a separate account and for all payments of principal and interest received by such custodian with respect to such underlying obligations to be immediately paid to the holders of such custodial receipts in accordance with their respective ownership interests in such underlying obligations, provided that (i) the custodian issuing such custodial receipts shall be a bank that is acceptable to the Trustee, that is organized under the laws of the United States of America or any state thereof, and that, at the time of the issuance of such custodial receipts, shall have capital, surplus and undivided profits in excess of \$100,000,000 and (ii) the custody agreement pursuant to which such custodial receipts are issued shall be acceptable to Bond Counsel.

"Variable Rate Security" means any Parity Security that bears interest at a rate that is subject to change prior to the maturity of such security to one or more other interest rates that cannot be determined in advance.

#### **Flow of Funds**

<u>General</u>. The Indenture provides for the creation and maintenance of a number of special funds, which include the Grant Fund, the Revenue Account, the Debt Service Fund, the Reserve Fund and the Redemption Fund. The Commission has the right to designate from time to time the depository or depositories for the Revenue Account. The Trustee is the depository, custodian and disbursing agent for all of the other special funds created in the Indenture.

<u>Grant Fund</u>. On the date of delivery of the Series 2004-A Warrants, the County will transfer into the Grant Fund the approximate amount of \$627,804,033 from proceeds of the Series 2004-A Warrants. Moneys on deposit in the Grant Fund are required to be held and disbursed by the Trustee for the purpose of making grants to Local Boards of Education, which grants may be used for the acquisition, construction and installation of School Improvements or the payment and retirement of School Board Indebtedness. The Indenture provides that no moneys may be withdrawn for any such purpose from the

Grant Fund unless there is furnished to the Trustee, among other things, an appropriate certificate indicating that no litigation is then pending in any court, state or federal, attacking or in any way questioning (1) the validity or legality of the Series 2004 Warrants or the levy and collection of the Education Tax or any of the authorizing proceedings therefor or (2) the validity and binding effect of the pledge of the Pledged Revenues made in the Indenture.

<u>Revenue Account</u>. The County is required to deposit in the Revenue Account, as received by it, all of the Education Tax Proceeds and all amounts received by the County pursuant to Qualified Swaps. Moneys in the Revenue Account may be applied to pay the costs of collection and administration of the Education Tax and the fees and expenses of the Trustee. From the moneys that remain in the Revenue Account after payment of such costs, the County is required to make periodic transfers to the Debt Service Fund, the Reserve Fund and the Redemption Fund. No payments or withdrawals shall at any time be made from the Revenue Account other than to the special funds specifically provided for.

<u>Debt Service Fund</u>. On or before each Interest Payment Date for any of the Parity Securities, the County will be required to transfer from the Revenue Account to the Debt Service Fund an amount equal to the amount of debt service on the Series 2004 Warrants becoming due and payable on each such date. The County will also be required to transfer into the Debt Service Fund certain payments in the event of the issuance of any Additional Parity Securities or the incurrence of any Secured Related Obligations.

<u>Reserve Fund</u>. Simultaneously with the issuance of the Series 2004-A Warrants, approximately \$54,654,887 will be deposited in the Reserve Fund. Upon the issuance of any Additional Parity Securities that are to be secured by the Reserve Fund, moneys in an aggregate amount equal to the increase in the Reserve Fund Requirement resulting from the issuance of such Additional Parity Securities must be added to the Reserve Fund. Any such addition of moneys to the Reserve Fund shall be effected through a single deposit to the Reserve Fund made at the time of the issuance of such Additional Parity Securities. Moneys forming a part of the Reserve Fund are held as a reserve for the payment of the principal of and the interest on the Parity Securities secured hereby, but shall be used for such purpose only when moneys are not otherwise available.

In lieu of all or any portion of the required amount to be on deposit in the Reserve Fund, the County may deposit with the Trustee to the credit of such fund (i) a surety bond or insurance policy issued by a municipal bond insurer whose claims-paying ability is rated "AAA" by S&P or "Aaa" by Moody's, (ii) a surety bond or insurance policy issued by an entity other than a municipal bond insurer if such entity and the form and substance of such instrument is approved by the Bond Insurer, or (iii) an irrevocable letter of credit issued by a bank that is rated at least "AA" by S&P or "Aa" by Moody's.

<u>Redemption Fund</u>. After making all required transfers and distributions from the Revenue Account, if there is no deficit or delinquency in the Debt Service Fund or the Reserve Fund, the balance remaining in the Revenue Account on each December 15 shall be paid into the Redemption Fund. The Trustee shall use and apply the moneys in the Redemption Fund solely for the purpose of redeeming the Series 2004 Warrants prior to their maturity. On each March 1, the County shall exhaust, as nearly as may be practicable, all the moneys in the Redemption Fund by effecting the redemption of Series 2004 Warrants.

#### **Investment of Funds**

The County may at its option from time to time cause any or all of the moneys on deposit in the Debt Service Fund to be invested in Federal Obligations having a specified maturity, or being redeemable at the option of the holder, prior to the date when such moneys will be needed to pay principal of or interest on the Parity Securities. Similarly, the County may at its option from time to time cause any or

all of the moneys on deposit in any of the other special funds established under the Indenture to be invested in any Eligible Investments which have a specified maturity, or which are redeemable at the option of the holder thereof, prior to the date on which it is anticipated by the County that such moneys will be needed. Any investment acquired with moneys from one of the funds established under the Indenture, together with all income therefrom, shall become a part of the fund from which moneys were used to make such investment, and shall be held by the depository for such fund to the same extent as if it constituted moneys on deposit therein. So long as the amount on deposit in the Reserve Fund is not reduced to an amount less than the then applicable Reserve Fund Requirement, any income derived from the investment of moneys on deposit in the Reserve Fund shall be transferred to the Debt Service Fund.

#### **Additional Parity Securities**

If no Event of Default shall have occurred and be continuing, the County may at any time and from time to time issue Additional Parity Securities, within the limitations of and upon compliance with the provisions of the Indenture, solely for the purpose of refunding or otherwise retiring all or any portion of any one or more series of Parity Securities then outstanding under the Indenture.

Prior to the issuance of any Additional Parity Securities, the County must deliver to the Trustee a certificate signed by an Independent Accountant, the President of the governing body of the County or the County's Director of Finance certifying that, immediately following the issuance of such Additional Parity Securities, the Maximum Annual Debt Service on all then outstanding Parity Securities will not be greater than the Maximum Annual Debt Service on all Parity Securities outstanding immediately prior to the issuance of such Additional Parity Securities.

The limitations and requirements described herein will not be applicable to the issuance of the Series 2004-B Warrants and Series 2004-C Warrants or the alternative fixed-rate warrants described under "THE PLAN OF FINANCING".

#### **Related Obligations**

The County may obtain or cause to be obtained letters of credit, lines of credit, bond insurance or similar instruments (collectively, "Credit Facilities") to secure or provide for the payment or purchase of all or a portion of the Parity Securities of any particular series. In connection therewith, the County may enter into agreements with the issuer of or obligor on any such Credit Facility providing for, among other things, the payment of fees and expenses to such issuer or obligor for the issuance of such Credit Facility, the terms and conditions of such Credit Facility and the series of Parity Securities affected thereby, and the security, if any, to be provided for the issuance of such Credit Facility and the payment of such fees and expenses or the obligations of the County with respect thereto. The County may also, to the extent permitted by law, enter into an interest rate swap agreement, an interest rate cap agreement, an interest rate floor agreement, an interest rate collar agreement or any similar agreement with respect to any series of Parity Securities or portion thereof.

The County may, if it elects to do so, secure all or any portion of its contractual obligations with respect to any Credit Facility or any Qualified Swap (any such contractual obligations being herein called "Related Obligations") by a pledge of the Pledged Revenues which may be on a parity with the pledge made in the Indenture (except to the extent that any such pledge secures the payment of any amount payable by the County as a consequence of an early termination of a Qualified Swap) so long as no default exists on the part of the entity providing such Credit Facility or on the part of the related Qualified Swap Provider, as the case may be. Any Related Obligation that is secured by a pledge of the Pledged Revenues that is on a parity with the pledge made in the Indenture is referred to herein as a "Secured Related Obligation". Notwithstanding any pledge that may be made as described in the preceding

sentence, Secured Related Obligations shall not constitute or be treated as Parity Securities for any purpose in applying the provisions of the Indenture (including, without limitation, the conditions precedent to the issuance of Additional Parity Securities).

### Maintenance of Books and Records; Annual Audits

The County will maintain complete and separate books and records pertaining to the Education Tax Proceeds and all receipts and disbursements with respect thereto. Within ninety (90) days following the close of each Fiscal Year, the County will provide the Trustee with unaudited financial statements respecting the Education Tax Proceeds prepared by the County's financial officers. The County will cause an audit of the receipts and disbursements of Education Tax Proceeds to be completed by an Independent Accountant as soon as practicable after the close of each Fiscal Year.

# **Priority of Pledge**

The pledge of the Pledged Revenues made in the Indenture shall be prior and superior to any pledge thereof hereafter made for the benefit of any securities hereafter issued by the County (other than Additional Parity Securities), and the County agrees that in the event it should hereafter issue any securities (other than Additional Parity Securities) or make any contract (other than Secured Related Obligations) payable out of the Pledged Revenues or for which any part of the said revenues may be pledged, the County will, in the proceedings under which any such securities or contract are authorized, recognize the priority of the pledge of the Pledged Revenues herein made. The County will not make any pledge or create any other encumbrance on the Pledged Revenues unless such pledge or other encumbrance is junior or subordinate in all respects to the pledge made in the Indenture and the lien created therein.

# Levy of Education Tax

The County will levy and collect the Education Tax and will apply the Education Tax Proceeds as provided in the Indenture until the payment in full of the Parity Securities and all other Indenture Indebtedness. The County further agrees to levy and collect the Education Tax subsequent to the payment in full of the Series 2004 Warrants if and to the extent needed to provide a source for payment of (i) any claims made against the County for damages caused by or resulting from a breach of any of the covenants or other agreements contained in the Indenture or (ii) any amounts that the County determines should be paid in order to resolve or settle any legal disputes or challenges pertaining to the Series 2004 Warrants or any of the provisions of this Indenture.

# **Payment of Parity Securities**

The County will pay or cause to be paid, out of the sources of payment provided in the Indenture, the principal of and the interest and premium (if any) on the Parity Securities and all other Indenture Indebtedness as specified therein, and it will otherwise perform all obligations that either expressly or by reasonable implication are imposed on it in the Indenture and it will not default thereunder.

# **Events of Default Defined**

Any of the following shall be "Events of Default" under the Indenture, and the term "Event of Default" shall mean, whenever it is used in the Indenture, any one or more of the following conditions or events:

(a) failure by the County to pay the principal of or the interest or premium (if any) on any Parity Security as and when the same become due as therein and herein provided (whether such shall become due at maturity or by redemption, acceleration or otherwise);

(b) failure by the County to perform or observe any agreement, covenant or condition required by the Indenture to be performed or observed by it [other than its agreement to pay the principal of and the interest and premium (if any) on the Parity Securities] after thirty (30) days' written notice (which said notice must state that it is a "notice of default" thereunder) to it of such failure given by the Trustee or by the Holders of not less than twenty-five percent (25%) in aggregate principal amount of the Parity Securities then outstanding under the Indenture, unless during such period or any extension thereof the County has commenced and is diligently pursuing appropriate corrective action;

(c) any material warranty, representation or other statement by or on behalf of the County contained in the Indenture, or in any document furnished by the County in connection with the issuance and sale of any of the Parity Securities, being false or misleading in any material respect at the time made; or

(d) an order, judgment or decree shall be entered by any court of competent jurisdiction (i) approving a petition filed by the County under the federal or any state bankruptcy laws, (ii) granting relief to the County under federal or state bankruptcy laws or relief substantially similar to that afforded under the said laws or (iii) the County shall file a petition in bankruptcy or make an assignment for the benefit of its creditors or consent to the appointment of a receiver of the whole or any substantial part of its properties or shall file a petition or answer seeking relief under the federal or any state bankruptcy laws.

# **Remedies on Default**

Upon the occurrence and continuation of any Event of Default, the Trustee shall have the following rights and remedies:

(a) <u>Acceleration</u>. In the event of a failure by the County to pay the principal of or the interest or premium (if any) on the Parity Securities, as and when the same shall become due and payable, the Trustee shall, and, upon the occurrence and continuation of any other Event of Default under the Indenture, the Trustee may, declare the Parity Securities to be immediately due and payable, whereupon they shall, without further action, become and be immediately due and payable, anything in the Indenture or in the Parity Securities to the contrary notwithstanding.

(b) <u>Suits at Law or in Equity</u>. The Trustee may, by civil action, mandamus or other proceedings, protect, enforce and compel performance of all duties of the officials of the County, including the collection of the Education Tax Proceeds, the proper segregation and application thereof, and may, without limitation to the foregoing, proceed to protect and enforce its rights and the rights of the Parity Securityholders by a suit or suits, whether for the specific performance of any covenant or agreement herein contained or in execution or aid of any power granted herein or for the enforcement of any other proper, legal or equitable remedy, as the Trustee, being advised by counsel, shall deem most effectual to protect and enforce its rights and the rights of the Parity Securityholders hereunder.

### **Application of Moneys Collected**

All moneys collected by the Trustee pursuant to any of the aforesaid remedies, together with all other Education Tax Proceeds then held by the County or the Trustee hereunder, shall, after payment of all charges and expenses of the Trustee under the Indenture, be applied to the payment of the following items in the following order:

(a) Unless the principal of all Parity Securities shall have become or shall have been declared due and payable, all such moneys shall be applied:

<u>First</u>. To the payment to the persons entitled thereto of interest then due on the Parity Securities, with interest on overdue installments of such interest, and if the amount available shall not be sufficient to pay in full all such installments plus the said interest thereon, then to the proportionate payment of all such installments and the interest thereon, according to the amounts thereof, without preference or priority of any installment of interest over any other installment or any discrimination or privilege among the persons entitled thereto.

Second. To the payment to the persons entitled thereto of the unpaid principal of and premium, if any, on the Parity Securities which shall have matured, with interest on overdue installments of principal and premium, if any, from the respective dates upon which they became due, and, if the amount available shall not be sufficient to pay in full all such principal and premium, if any, together with the aforesaid interest thereon, then to the proportionate payment of such principal, premium, if any, and interest, according to the amounts thereof, without preference or priority of any installment of principal over any other installment or any discrimination or privilege among the persons entitled thereto; and

Third. The surplus, if any, to the Revenue Account.

(b) If the principal of all the Parity Securities shall have become or been declared due and payable, all such moneys shall be applied as follows:

<u>First</u>. To the payment of the principal and interest then due and unpaid upon the Parity Securities, with interest on overdue principal and on overdue interest, without preference or priority of principal over interest or of interest over principal, or of any installment of interest over any other installment of interest, or of any Parity Security over any other Parity Security, in proportion to the amounts for both principal and interest due respectively to the persons entitled thereto, without any discrimination or privilege among such persons; and

Second. The surplus, if any, to pay any other Indenture Indebtedness and then to the County or to whomsoever may be entitled thereto.

#### **Remedies Vested in Trustee for Benefit of Parity Securityholders**

All remedies under the Indenture are vested exclusively in the Trustee for the equal and pro rata benefit of all holders of the Parity Securities unless the Trustee refuses or neglects to act within 30 days

after written request to so act addressed to the Trustee by the holders of not less than 25% of principal amount of the Parity Securities, accompanied by indemnity satisfactory to the Trustee, in which event the holder of any Parity Securities may so act in the name and behalf of the Trustee or may so act in his own name and behalf in lieu of action by or in the name of the Trustee. Except as provided in the preceding sentence, no holder of any of the Parity Securities shall have the right to enforce any remedy under the Indenture. Any action taken by any Parity Securityholder to enforce any provision of the Indenture shall be for the equal and pro rata benefit of the holders of all the Parity Securities.

# **Concerning the Trustee**

<u>Limitation of Liability</u>. The Trustee shall not be liable under the Indenture except for its noncompliance with the provisions thereof, its willful misconduct or its gross negligence. The Trustee may consult with independent counsel, and the written advice or opinion of independent counsel shall be a full and complete authorization and protection in respect of any action taken, suffered, or omitted by it under the Indenture in good faith and reliance thereon.

Institution of Suit. The Trustee may, in its own name and at any time, institute or intervene in any suit for the enforcement of all rights under the Indenture without the necessity of joining as parties to such suit or proceedings any holders of the Parity Securities. The holders of the Parity Securities, by their acceptance of the provisions of the Indenture, will appoint the Trustee as their irrevocable agent and attorney in fact for the purpose of enforcing all such rights of action, but such appointment will not include the power to agree to accept new securities of any nature in lieu of the Parity Securities or to alter or amend the terms of the Indenture except as therein provided.

<u>Resignation and Discharge</u>. The Trustee may resign at any time by giving written notice to the County. The Trustee may at any time be removed by a written instrument signed by the holders of a majority in principal amount of the Parity Securities or, if no Event of Default exists, by the County. No resignation or removal of the Trustee shall become effective until the acceptance of appointment by a successor Trustee.

<u>Appointment of Successor Trustee</u>. If the Trustee resigns, is removed or is otherwise incapable of acting, a successor may be appointed by the holders of a majority in principal amount of the Parity Securities and, in the interim, by the County.

# Modification of the Indenture

Without the consent of or any notice to any Parity Securityholders, the County and the Trustee may amend the Indenture for any of the following purposes:

(a) to add to the covenants of the County for the benefit of the Parity Securityholders, or to surrender any right or power conferred upon the County in the Indenture; or

(b) to cure any ambiguity, to correct or supplement any provision in the Indenture which may be inconsistent with any other provision therein, or to make any other provisions which shall not be inconsistent with the provisions of the Indenture, provided such action shall not adversely affect the interests of the Parity Securityholders; or

(c) to subject to the Indenture additional revenues, properties or collateral; or

(d) to authorize the issuance of Additional Parity Securities; or

(e) to grant to or confer or impose upon the Trustee for the benefit of the Parity Securityholders any additional rights, remedies, powers, authority, security, liabilities or duties which may lawfully be granted, conferred or imposed and which are not contrary to or inconsistent with the Indenture as theretofore in effect, provided that no such additional liabilities or duties shall be imposed upon the Trustee without its consent; or

(f) to authorize a different denomination or denominations of the Series 2004 Warrants and to make correlative amendments and modifications to the Indenture regarding exchangeability of Series 2004 Warrants of different denominations, redemptions of portions of Series 2004 Warrants of particular denominations and similar amendments and modifications of a technical nature; or

(g) to modify, alter, amend or supplement the Indenture in any other respect which is not materially adverse to the Parity Securityholders and which does not involve a change described in the succeeding paragraph.

With the consent of the Holders of not less than a majority in aggregate principal amount of the outstanding Parity Securities, the County and the Trustee may amend the Indenture for the purpose of adding any provisions to or changing in any manner or eliminating any of the provisions of the Indenture or of modifying in any manner the rights of the Parity Securityholders under the Indenture; provided, however, that no such Supplemental Indenture shall, without the consent of the Holder of each outstanding Parity Security adversely affected thereby,

(1) change the stated maturity or mandatory redemption date of the principal of, or any installment of interest on, any Parity Security, or reduce the principal amount thereof or the interest thereon or any premium payable upon the redemption thereof, change the coin or currency in which any Parity Security or the interest thereon is payable, or impair the right to institute suit for the enforcement of any such payment on or after the stated maturity thereof (or, in the case of redemption, on or after the redemption date), or

(2) reduce the percentage in principal amount of the outstanding Parity Securities, the consent of whose Holders is required for any such Supplemental Indenture, or

(3) eliminate or modify any provision of the Indenture, the elimination or modification of which by its terms requires the consent of the Holder of each Parity Security affected thereby, or

(4) create a lien or charge on the Education Tax Proceeds ranking prior to or on a parity of lien with the lien and pledge thereon contained in the Indenture (other than for Additional Parity Securities), or

(5) establish preference or priority as between the Parity Securities.

#### Satisfaction of the Indenture

Whenever the entire indebtedness secured by the Indenture, including the fees, charges and disbursements of the Trustee, shall have been fully paid, the Trustee shall cancel, satisfy and discharge the lien of the Indenture. For purposes of the Indenture, any of the Parity Securities shall be deemed to have been fully paid when there shall have been irrevocably deposited with the Trustee the redemption price of such Parity Securities together with evidence that such Parity Security has been called for redemption in accordance with the Indenture.

In addition, any of the Parity Securities shall, for all purposes of the Indenture, be considered as fully paid if the County and the Trustee enter into a trust agreement making provision for the retirement of such Parity Securities by creating for that purpose an irrevocable trust fund sufficient to provide for payment and retirement of such Parity Securities (including payment of the interest that will mature thereon until and on the dates they are retired, as such interest becomes due and payable), either by redemption prior to their respective maturities, by payment at their respective maturities or by payment of part thereof at their respective maturities and redemption of the remainder prior to their respective maturities, which said trust fund shall consist of (i) Permitted Defeasance Obligations which are not subject to redemption prior to their respective maturities at the option of the issuer and which, if the principal thereof and the interest thereon are paid at their respective maturities, will produce funds sufficient so to provide for payment and retirement of all such Parity Securities, or (ii) both cash and such Permitted Defeasance Obligations which together will produce funds sufficient for such purpose, or (iii) cash sufficient for such purpose.

